

IIROC NOTICE

Rules Notice Request for Comments

UMIR

Comments Due By: March 22, 2017

Please distribute internally to:
Institutional
Legal and Compliance
Senior Management
Trading Desk
Retail

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16-0287

December 8, 2016

Proposed Amendments Respecting Trading Supervision Obligations

Executive Summary

IIROC is publishing for comment proposed amendments ("Proposed Amendments") that would introduce a more principles-based approach to trading supervision. These changes would provide Participants with enhanced flexibility to develop policies, procedures and systems of control that better address their particular compliance risks.

Specifically, the Proposed Amendments would:

- remove the "Minimum Compliance Procedures for Trading Supervision" table ("Minimum Supervision Table") in Policy Part 3 of UMIR 7.1
- add new policies and requirements to address gaps created by the removal of the Minimum Supervision Table
- remove the requirement to tailor order parameters of every automated order system used by a Participant or client to not exceed marketplace thresholds in Policy Part 8 of UMIR 7.1
- add a new provision to UMIR 7.13 (3) (c) that would require client orders entered by an investment dealer or foreign dealer equivalent through a routing arrangement to be subject to reasonable risk management and supervisory controls, policies and



procedures established and maintained by the investment dealer or foreign dealer equivalent.

A special committee of industry stakeholders and IIROC staff provided their input on the drafting of the Proposed Amendments. We sincerely thank these individuals for their time and valuable contribution.

Impacts

If implemented, IIROC expects that the most significant impacts of the Proposed Amendments on Participants would be to:

- review their current supervision and compliance policies and procedures and modify them where necessary to ensure they are reasonably designed to address compliance risks based on their size and the nature of business in which they are involved
- make appropriate changes to comply with proposed changes to UMIR 7.13 (3) (c) by ensuring orders entered by a client of an investment dealer or foreign dealer equivalent under a routing arrangement are subject to reasonable risk management and supervisory controls, policies and procedures established and maintained by the investment dealer or foreign dealer equivalent.

If approved, the Proposed Amendments would become effective approximately **180** days after publication of the notice of approval.

How to Submit Comments

We request comments on all aspects of the Proposed Amendments, including any matter which they do not specifically address. Comments on the Proposed Amendments should be in writing and delivered by *March 22, 2017* to:

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A copy should also be provided to the CSA by forwarding a copy to:

Market Regulation
Ontario Securities Commission
Suite 1903, Box 55
20 Queen Street West
Toronto, Ontario M5H 3S8
Fax: (416) 595-8940

e-mail: marketregulation@osc.gov.on.ca



Commentators should be aware that a copy of their comment letter will be made publicly available on the IIROC website at www.iiroc.ca. A summary of the comments contained in each submission will also be included in a future IIROC Notice.



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1. Description of Proposed Amendments

1.1 Removal of Minimum Supervision Table and Adopting a Principles-Based Approach

Part 3 of Policy 7.1 currently sets out the minimum compliance procedures for trading on a marketplace. These procedures include the Minimum Supervision Table which outlines specific procedures, potential information sources and the minimum frequency and sample size required to comply with UMIR 7.1. While Policy 7.1 acknowledges that the requirements identified in the table may be performed in different ways, it is our understanding that many Participants have adopted these minimum standards in their supervision systems without modifying them in consideration of their lines of business to demonstrate compliance with UMIR 7.1.

Participants have told us that the Minimum Supervision Table is too prescriptive and outdated. Specifically, aspects of the table such as prescribing a minimum frequency of sampling, minimum sample size and specific procedures were identified as too constraining. Industry stakeholders recommended that the table should be improved to reflect changes in current market structure, technological advancements in trading and the increased knowledge and maturity of compliance staff.

The Proposed Amendments would provide Participants with greater flexibility in developing policies and procedures and systems of control that better address their particular compliance and supervision risks and the technologies available to them. In part, this is accomplished by completely removing the Minimum Supervision Table and adopting a principles-based approach. However, the intention of the Proposed Amendments is not to lessen the requirements and expectations of trading supervision, but rather move away from a "one size fits all" approach.

We believe that the additional flexibility provided by the amendments and the adoption of a principles-based approach would assist Participants in developing and maintaining effective supervision systems that better address their compliance risks.

Concurrent with the publication of this Notice, we are also publishing proposed guidance that provides additional information on IIROC's expectations and suggestions on how a Participant can comply with their obligations (Proposed Guidance").¹

See IIROC Notice 16-0288



1.2 New Requirements to Address Gaps

Removing the Minimum Supervision Table from Policy 7.1 would create certain gaps in our requirements on trading supervision. Therefore, the Proposed Amendments include the following new elements to Policy 7.1 to address these gaps.

1.2.1 Part 10 – Specific Procedures Respecting Audit Trail and Record Retention Requirements

Part 10 sets out the minimum supervision system requirements for Participants to comply with UMIR 10.11 and 10.12. This proposed provision builds on current elements in the Minimum Supervision Table on audit trail requirements but also includes:

- updated terminology to reflect changes in technology
- a new requirement that testing samples be randomly selected and proportionately cover orders and trades related to all lines of business and business locations of the Participant.

We believe that requiring Participants to use samples that are random and proportionate to all lines of business would ensure a review that more effectively identifies issues of non-compliance with audit trail requirements.

1.2.2 Part 11 – Specific Procedures Respecting Order Handling

Part 11 sets out supervision system requirements when reviewing compliance with client order exposure obligations under UMIR 6.3 and client-principal trading obligations under UMIR 8.1.

The Proposed Amendments update the requirements in the Minimum Supervision Table section and include:

- stipulating that the review of orders for 50 standard trading units or less should ensure that they are not withheld from the market **without a valid exemption**
- specifying that trades to be reviewed for compliance with client-principal rules should consist of client-principal trades of 50 standard trading units or less **and** of a value of \$100,000 or less.

1.2.3 Part 12 – Specific Provisions Respecting Grey List and Restricted Securities

Part 12 sets out the supervision system requirements regarding the trading of grey list and restricted securities. The Proposed Amendments would update the requirements in the Minimum Supervision Table by adding:

- examples of trades in certain types of securities that should be reviewed
- other requirements that Participants should consider, such as those included in the *Securities Act* (Ontario) and other similar provisions.



1.2.4 Part 13 – Specific Provisions Respecting Client Disclosures

Part 13 sets out the supervision system requirements regarding disclosures on trade confirmations sent to clients. The Proposed Amendments would provide a more fulsome list of disclosure elements than is currently included in the Minimum Supervision Table.

1.2.5 Part 14 – Specific Provisions Applicable to Normal Course Issuer Bids ("NCIBs") and Sales from Control Blocks

Part 14 sets out supervision system requirements regarding the review of NCIBs and sales from control blocks. The Proposed Amendments essentially build on the requirements currently included in the Minimum Supervision Table and update the description of the elements that must be reviewed.

1.3 Proposed Changes to Current Requirements

The Proposed Amendments would also change or clarify certain requirements currently included in Policy 7.1. These changes include the following:

1.3.1 Part 2 – Minimum Elements of a Supervision System

Part 2 outlines the minimum elements of a supervision system, including both policies and procedures to prevent rule violations and compliance procedures designed to detect whether violations have occurred. The Proposed Amendments would build on the current requirements by introducing steps and details that must be included when designing a compliance review process. We believe this additional detail would clarify our expectations of Participants when designing a compliance review process and lead to more complete and effective processes.

1.3.2 Part 3 – Minimum Compliance Procedures for Trading on a Marketplace

Part 3 sets out the requirement for Participants to develop written policies and procedures in relation to all Requirements that apply to their business activities. The Proposed Amendments would remove the Minimum Supervision Table from this section and instead prescribe the rules which, at a minimum, must be included in a Participant's compliance review process, if those rules are applicable to the Participant's business.

The Proposed Amendments would also require Participants to develop, implement and maintain a risk-based supervision system that identifies and prioritizes those areas that pose the greatest risk of violations of the Requirements. To help Participants develop a risk-based supervision system, the Proposed Amendments would set out specific factors that Participants must consider when determining the frequency of reviews and sample sizes to be used in



their testing. Some of these factors include the Participant's size, organizational structure, nature and complexity of the products and services offered by the Participant.

1.3.3 Part 4 – Specific Procedures Respecting Client Priority and Best Execution

The Proposed Amendments would remove provisions regarding:

- potential problem situations
- written compliance Procedures
- education
- post- trade monitoring procedures

We understand that maintaining these provisions as requirements unduly constrains Participants and is not in keeping with a principles-based approach. Therefore, we have removed these provisions from the Policy and incorporated them into the Proposed Guidance.

In addition, the Proposed Amendments would remove the current section on documentation requirements as these requirements have been incorporated in Element 8 of a Supervision System – Documenting Results of Compliance Reviews in Part 2 of Policy 7.1.

Finally, we note that IIROC has proposed to delete the portions related to best execution in this Part in IIROC Notice – *Proposed Provisions Respecting Best Execution*.²

1.4 Marketplace Thresholds

Part 8 of Policy 7.1 currently requires an Access Person or Participant to ensure that order parameters of every automated order system it or any client uses are tailored to not exceed specific marketplace threshold levels. This requirement was introduced as part of the multitiered approach for preventing erroneous orders and controlling short-term, unexplained price volatility.

In *Guidance on Marketplace Thresholds*,³ IIROC set out the price thresholds beyond which orders must be prevented from trading. As part of the public comment process on that guidance, commenters indicated that the requirement to tailor order parameters of every automated order system used by a Participant or a client to marketplace thresholds in Policy 7.1 is unnecessary and would place an undue burden on Participants. In particular, commenters argued that adding this layer of dealer-based controls would:

- not enhance the effectiveness of marketplace thresholds
- introduce complexity and inconsistency
- require extremely elaborate and expensive technology.

² IIROC Notice <u>15-0277</u> – Rules Notice – *Proposed Provisions Respecting Best Execution* (December 10, 2015)

IIROC Notice 15-0186 – Rules Notice – Guidance on Marketplace Thresholds (August 25, 2015)



From the above comments, we believe that the costs of implementing this provision outweigh the benefits it would provide to the market. Therefore, we propose to remove this requirement from Policy 7.1.

However, the removal of this requirement would not relieve a Participant from their overall obligations under Parts 7 and 8 of Policy 7.1. Participants would still be required to:

- maintain reasonably designed risk management and supervisory controls, policies and procedures including automated controls to examine each order before entry on a marketplace
- ensure that order and trade parameters are tailored with due consideration to the market impact and the risks of defining these parameters too broadly
- ensure that the parameters are set to prevent the execution of an order that would trigger a single-stock circuit breaker.

1.5 Direct Electronic Access and Routing Arrangements

A regulatory objective of the direct electronic access ("DEA") requirements under UMIR 7.13 was to create a closed system in which only Participants would be permitted to provide clients with DEA. The sub-delegation of DEA or a service analogous to DEA by an investment dealer or foreign dealer equivalent would not meet this regulatory objective.

In order to effectively manage the risks associated with DEA, we believe it is important to impose the highest regulatory standards on entities that provide DEA or a service analogous to DEA. Further, we are of the view that the application of these regulatory standards should be consistent among all entities that provide DEA or a service analogous to DEA to any of its clients. Therefore, we are proposing amendments to UMIR 7.13 (3) (c) that would require client orders entered by an investment dealer or foreign dealer equivalent under a routing arrangement to be subject to reasonable risk management and supervisory controls, policies and procedures established and maintained by the investment dealer or foreign dealer equivalent. Essentially, the proposal would require orders of clients of investment dealers or foreign dealer equivalents to be intermediated (either manually or on an automated basis) by that investment dealer or foreign dealer equivalent before they are entered on a marketplace.

The proposed change to UMIR 7.13 (3) (c) would align to the requirement for risk management and supervisory controls under UMIR 7.13 (3) (b) (iii), applicable to DEA clients that are trading for any other clients as permitted under UMIR 7.13 (3) (b) (ii).

The text of the Proposed Amendments is set out in Appendix "A" and a blackline of the changes is set out in Appendix "B".



2. Analysis

2.1 Background

Trading supervision obligations have played a long-standing and important role in helping Participants ensure compliance with the Requirements and to prevent and detect any violations, thereby improving the integrity of our markets.

Since the introduction of the Minimum Supervision Table, there have been changes in market structure, technological advancements in trading, and increased knowledge of compliance and supervisory professionals. However, the requirements in the Minimum Supervision Table limited the ability to keep pace with these changes. The Proposed Amendments would replace the prescriptive Minimum Supervision Table and introduce a principles-based approach to trading supervision.

As noted above, we believe this approach would provide Participants with greater flexibility in developing policies and procedures that better address their particular compliance and supervision risks. The Proposed Amendments do not lessen trading supervision obligations and provide an improved framework for Participants to identify and address higher-risk activities. This will improve the integrity of our markets by helping ensure that appropriate supervision resources are applied to these heightened risks.

2.2 Trading Supervision Obligations in other Jurisdictions

We looked at trading supervision obligations in the United States under FINRA rules⁴ and in Europe under MiFID.⁵ Our research indicates that the principles-based approach to trading supervision used in the Proposed Amendments is similar to the regulations implemented in both of these jurisdictions.

FINRA's requirements on trading supervision follow a similar principles-based approach as the Proposed Amendments in that they require a firm to:

- establish and maintain a system to supervise the activities of its associated persons that is reasonably designed to achieve compliance with the applicable securities laws
- have a system of supervisory control policies and procedures that tests and verifies a firm's supervisory procedures.

The MiFID directives on supervision obligations are also non-prescriptive. MiFID requires investment firms to establish, implement and maintain adequate policies and procedures designed to detect any risk of failure by the investment firm to comply with its obligations. As

FINRA Rule 3110 (Supervision), FINRA Rule 3120 (Supervisory Control System), FINRA Rule 3130 (Annual Certification of Compliance and Supervisory Processes)

Guidelines on certain aspects of the MiFID compliance function requirements

⁶ Article 13 of the Markets in Financial Instruments Directive (MiFID), Article 6 of the MiFID Implementing Directive



part of this, the compliance function is required to identify the level of compliance risk the investment firm faces, taking into account the investment services, activities and ancillary services provided by the investment firm, as well as the types of financial instruments traded and distributed.

3. Impacts

3.1 Dealer Impacts

If the Proposed Amendments are implemented, we expect that Participants would need to:

- review their current supervision and compliance policies and procedures and modify them where necessary to ensure that they are appropriately designed to address compliance risks associated with their business models and the business lines in which they are involved.
- make appropriate changes to comply with proposed changes to UMIR 7.13 (3) (c) by
 ensuring client orders entered by an investment dealer or foreign dealer equivalent
 under a routing arrangement are subjected to reasonable risk management and
 supervisory controls, policies and procedures established and maintained by the
 investment dealer or foreign dealer equivalent.

3.2 Marketplace Impacts

We do not anticipate that the Proposed Amendments would have any technological impact on marketplaces.

3.3 Other Impacts

IIROC would need to make changes to its compliance operations, including Trading Conduct Compliance's modules and reviews to reflect the changes in the Proposed Amendments. As well, we would need to train IIROC staff on the implementation of a principles-based approach.

4. Implementation

If approved, the Proposed Amendments would become effective approximately **180** days after publication of the notice of approval.

5. Questions

While we request comments on all aspects of the proposed amendments, we specifically request comments on the following questions:

1. Are there any other gaps that remain as a result of removing the minimum compliance procedures table?



- 2. What is the scope of work entailed to make the appropriate procedural and systems changes? Is a 180-day implementation period reasonable?
- 3. Are there unintended consequences arising from the proposed requirement to apply risk management and supervisory controls, policies and procedures by an investment dealer or foreign dealer equivalent to client orders under proposed changes to UMIR 7.13 (3) (c)?

6. Policy Development Process

6.1 Regulatory Purpose

The Proposed Amendments would:

- better ensure compliance with UMIR and other Requirements by removing the prescriptive Minimum Supervision Table in Part 3 of Policy 7.1 and use a principlesbased approach to provide enhanced flexibility for Participants to develop supervision policies and procedures focusing on high risk areas
- further address the risks of electronic trading by mandating client orders are intermediated through risk management and supervisory controls pursuant to routing arrangements.

6.2 Regulatory Process

The Board of Directors of IIROC ("Board") has determined the Proposed Amendments to be in the public interest and on November 16, 2016 approved them for public comment.

The Market Rules Advisory Committee ("MRAC") of IIROC considered this matter. MRAC is an advisory committee comprised of representatives of each of the marketplaces for which IIROC acts as a regulation services provider, Participants, institutional investors and subscribers, and the legal and compliance community.

A special committee of industry stakeholders and IIROC staff provided their input on the drafting of the Proposed Amendments. We sincerely thank these individuals for their time and valuable contribution.

After considering the comments on the Proposed Amendments received in response to this Request for Comments together with any comments of the Recognizing Regulators, IIROC may recommend revisions to the applicable proposed amendments. If the comments or revisions are not of a material nature, the Board has authorized the President to approve the revisions on behalf of IIROC and the applicable proposed amendments as revised will be subject to approval by the Recognizing Regulators. If we receive material comments from the

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Consideration by MRAC should not be construed as approval or endorsement of the Proposed Amendments. Members of MRAC are expected to provide their personal advice on topics and that advice may not represent the views of their respective organizations as expressed during the public comment process.



public or the Recognizing Regulators or propose revisions that are material, the applicable proposed amendments as revised will be submitted to the Board for approval. If approved by the Board, any proposed material revisions will be published for comment.



Appendix A – Proposed UMIR Amendments

The Universal Market Integrity Rules are hereby amended as follows:

1. Rule 7.1 is amended by deleting subsection (1) and replacing with the following:

7.1 Trading Supervision Obligations

- (1) Each Participant shall develop, implement and maintain written policies and procedures to be followed by directors, officers, partners and employees of the Participant that are reasonably designed, taking into account the business and affairs of the Participant, to ensure compliance with UMIR and each Policy.
- 2. Policy 7.1 is amended by:
- (a) deleting Part 2 and replacing with the following:

Part 2 – Minimum Elements of a Supervision System

For the purposes of Rule 7.1, a supervision system consists of both policies and procedures aimed at preventing violations from occurring and compliance procedures aimed at detecting whether violations have occurred.

The Market Regulator recognizes that there is no one supervision system that will be appropriate for all Participants. Given the differences among firms in terms of their size, the nature of their business, whether they are engaged in business in more than one location or jurisdiction, the experience and training of their employees and the fact that effective compliance can be achieved in a variety of ways, this Policy does not mandate any particular type or method of supervision of trading activity. Furthermore, compliance with this Policy does not relieve Participants from complying with specific Requirements that may apply in certain circumstances. In particular, in accordance with subsection (2) of Rule 10.1, orders entered (including orders entered by a client under direct electronic access, an investment dealer or foreign dealer equivalent under a routing arrangement or by a client through an order execution service) must comply with the Marketplace Rules on which the order is entered and the Marketplace Rules on which the order is executed.

Participants must develop, implement and maintain supervision and compliance procedures that exceed the elements identified in this Policy where the circumstances warrant. For example, previous disciplinary proceedings, warning and caution letters from the Market Regulator or the identification of problems with the supervision system or procedures by the Participant or the Market Regulator may warrant the implementation of more frequent supervision or compliance testing and more detailed supervision or compliance procedures.

Regardless of the circumstances of the Participant, however, every Participant must:



- 1. Identify the relevant Requirements, securities laws and other regulatory requirements that apply to the lines of business in which the Participant is engaged (the "Trading Requirements").
- 2. Document the supervision system by preparing a written policies and procedures manual. The manual must be accessible to all relevant employees. The manual must be kept current and Participants are advised to maintain an historical copy.
- 3. Ensure that employees responsible for trading in securities are appropriately registered and trained and that they are knowledgeable about the Trading Requirements that apply to their responsibilities. Persons with supervisory responsibility must ensure that employees under their supervision are appropriately registered and trained. Each Participant should provide a continuing training and education program to ensure that its employees remain informed of and knowledgeable about changes to the rules and regulations that apply to their responsibilities.
- 4. Designate individuals responsible for supervision and compliance. The compliance function must be conducted by persons other than those who supervise the trading activity.
- 5. Develop and implement supervision and compliance procedures that are appropriate for the Participant's size, lines of business in which it is engaged and whether the Participant carries on business in more than one location or jurisdiction.
- 6. Identify the steps the Participant will take when a violation or possible violation of a Requirement or any regulatory requirement has been identified. These steps shall include the procedure for the reporting of the violation or possible violation to the Market Regulator if required by Rule 10.16. If there has been a violation or possible violation of a Requirement identify the steps that would be taken by the Participant to determine if:
 - additional supervision should be instituted for the employee, the account or the business line that may have been involved with the violation or possible violation of a Requirement; and
 - the written policies and procedures that have been adopted by the Participant should be amended to reduce the possibility of a future violation of the Requirement.
- 7. Review the supervision system at least annually to ensure it continues to be reasonably designed to prevent and detect violations of Requirements. More frequent reviews may be required if past reviews have detected problems with supervision and compliance.
- 8. Document each step of the compliance review process to include details of the following:



- individual(s) who conducted the review
- date(s) of the review
- sources of information used to conduct the review, including the initial alert that may have been triggered
- sample(s) used to conduct the review and the criteria for sample selection (if samples are used)
- queries made to the trader, client, and anyone else who handled the order, if any
- results of the review
- measures taken to escalate concerns, if any
- corrective actions taken, if any.
- 9. Maintain results of all reviews for at least five years.
- 10. Report to the board of directors of the Participant or, if applicable, the partners, a summary of the compliance reviews conducted and the results of the supervision system review. These reports must be made at least annually. If the Market Regulator or the Participant identifies significant issues concerning the supervision system or compliance procedures, the board of directors or, if applicable, the partners, must be advised immediately.
- (b) deleting Part 3 and replacing with the following:

Part 3 – Supervision and Compliance Procedures for Trading on a Marketplace

Each Participant must develop, implement and maintain supervision and compliance procedures for trading in securities on a marketplace that are appropriate for its size, the nature of its business and whether it carries on business in more than one location or jurisdiction. Such procedures should be developed having regard to the training and experience of its employees and whether the firm or its employees have been previously disciplined or warned by the Market Regulator concerning the violations of the Requirements. Participants must identify any high-risk areas and ensure that their policies and procedures are adequately designed to address these heightened risks. In developing supervision systems, Participants must identify any exception reports, trading data and any other relevant documents to be reviewed. In appropriate cases, relevant information that cannot be obtained or generated by the Participant should be sought from sources outside the firm including from the Market Regulator.

Each Participant must develop written policies and procedures in relation to all Requirements that apply to their business activities. A Participant's supervision system must



at a minimum include the regular review of compliance with respect to the following provisions for trading on a marketplace where applicable to their lines of business:

- Audit Trail requirements (Rule 10.11)
- Electronic Access to Marketplaces (Rule 7.1)
- Specific Unacceptable Activities (Rule 2.1)
- Manipulative and Deceptive Activities (Rule 2.2)
- Trading in restricted securities (Rule 7.7)
- Trading of grey list securities (Rule 2.2)
- Disclosure requirements (Rule 10.1)
- Frontrunning (Rule 4.1)
- Client/Principal Trading (Rule 8.1)
- Client Priority (Rule 5.3)
- Best Execution (Rule 5.1)
- Order Exposure requirements (Rule 6.3)
- Time synchronization requirements (Rule 10.14).

Each Participant must develop, implement and maintain a risk-based supervision system that identifies and prioritizes those areas that pose the greatest risk of violations of Requirements. This enables the Participant to focus its review on the areas that pose a higher risk of non-compliance with Requirements. The frequency of review and sample size used in reviews must be commensurate with, among other things:

- the Participant's size (considering factors such as revenue, market share, market exposure and volume of trades)
- the Participant's organizational structure
- number and location of the Participant's offices
- the nature and complexity of the products and services offered by the Participant
- the number of registrants assigned to a location
- the disciplinary history of registered representatives or associated persons
- the risk profile of the Participant's business and any indicators of irregularities or misconduct i.e. "red flags".

(c) deleting Part 4 and replacing with the following:

Part 4 – Specific Procedures Respecting Client Priority and Best Execution

Each Participant must develop, implement and maintain a supervision system to ensure its trading does not violate Rule 5.3 or 5.1. A Participant must have policies and procedures in place to "diligently pursue the execution of each client order on the most advantageous execution terms reasonably available under the circumstances". The policies and procedures must:



- outline a process designed to achieve best execution;
- require the Participant, subject to compliance by the Participant with any Requirement, to follow the instructions of the client and to consider the investment objectives of the client;
- include the process for taking into account order and trade information from all appropriate marketplaces and foreign organized regulated markets; and
- describe how the Participant evaluates whether "best execution" was obtained.

In order to demonstrate that a Participant has "diligently pursued" the best execution of a particular client order, the Participant must be able to demonstrate that it has abided by the policies and procedures. At a minimum, the written compliance procedures must address employee education and post-trade monitoring.

The purpose of the Participant's compliance review is to ensure that inventory or non-client orders are not knowingly traded ahead of client orders. This would occur if a client order is withheld from entry into the market and a person with knowledge of that client order enters another order that will trade ahead of it. Doing so could take a trading opportunity away from the client. Withholding an order for normal review and order handling is allowed under Rules 5.3 and 5.1, as this is done to ensure that the client gets a good execution. To ensure that a supervision system is effective it must address potential problem situations where trading opportunities may be taken away from clients.

(d) deleting Part 5 and replacing with the following:

Part 5-Specific Procedures Respecting Manipulative and Deceptive Activities and Reporting and Gatekeeper Obligations

Each Participant must develop, implement and maintain a supervision system to ensure that orders entered on a marketplace by or through a Participant are not part of a manipulative or deceptive method, act or practice nor an attempt to create an artificial price or a false or misleading appearance of trading activity or interest in the purchase or sale of a security.

In particular, the policies and procedures must address:

- the steps to be taken to monitor the trading activities of:
 - o an insider or an associate of an insider
 - o part of or an associate of a promotional group or other group with an interest in effecting an artificial price, either for banking and margin purposes, for purposes of effecting a distribution of the securities of the issuer or for any other improper purpose
- the steps to be taken to monitor the trading activity of any person who has multiple accounts with the Participant including other accounts in which the person has an interest or over which the person has direction or control



- those circumstances when the Participant is unable to verify certain information (such as the beneficial ownership of the account on behalf of which the order is entered, unless that information is required by applicable regulatory requirements)
- the fact that orders which are intended to or which affect an artificial price are more likely to appear at the end of a month, quarter or year or on the date of the expiry of options where the underlying interest is a listed security, and
- the fact that orders which are intended to or which affect an artificial price or a false or misleading appearance of trading activity or investor interest are more likely to involve securities with limited liquidity.

A Participant will be able to rely on information contained on a "New Client Application Form" or similar know-your-client record maintained in accordance with requirements of securities legislation or a self-regulatory entity provided such information has been reviewed periodically in accordance with such requirements and any additional practices of the Participant.

While a Participant cannot be expected to know the details of trading activity conducted by a client through another dealer, nonetheless, a Participant that provides advice to a client on the suitability of investments should have an understanding of the financial position and assets of the client and this understanding would include general knowledge of the holdings by the client at other dealers or directly in the name of the client. The supervision system of the Participant should allow the Participant to take into consideration, information which the Participant has collected respecting accounts at other dealers as part of the completion and periodic updating of the "New Client Application Form". Each Participant must review a sample of its trading for manipulative and deceptive activities at least on a quarterly basis.

(e) deleting Part 6 and replacing with the following:

Part 6- Specific Provisions Respecting Trade-throughs

Each Participant must develop, implement and maintain a supervision system to ensure that an order:

- marked as "directed action order" in accordance with Rule 6.2 does not result in a trade-through other than a trade-through permitted under Part 6 of the Trading Rules; or
- entered on a foreign organized regulated market complies with the conditions in subsection (3) of Rule 6.4.

Each Access Person must adopt written policies and procedures reasonably designed to detect and prevent an order marked as a "directed action order" in accordance with Rule 6.2 from resulting in a trade-through other than a trade-through permitted under Part 6 of the Trading Rules.



The policies and procedures must set out the steps or process to be followed by the Participant or Access Person to ensure that the execution of an order does not result in a trade-through. The policies and procedures must specifically address the circumstances when the bypass order marker will be used in conjunction with a "directed action order". These policies and procedures must address the steps which the Participant or Access Person will undertake on a regular basis, which shall not be less than monthly, to test that the policies and procedures are adequate.

(f) amending Part 7 by:

- (i) deleting"," following "thresholds" in the first sub bullet
- (ii) deleting ";" following "securities" in the third sub bullet
- (iii) inserting "applicable" following "with" in the second bullet
- (iv) deleting ";" following "requirements in the second bullet
- (v) deleting "; and" following "Access Person" in the third bullet.
- (g) amending Part 8 by deleting "exceed the marketplace thresholds applicable to the marketplace on which the order is entered or would otherwise" following "not to" in the fourth paragraph.
- (h) amending Part 9 by:
 - (i) deleting "the" before "trading" in the first paragraph and replacing with "other"
 - (ii) deleting "in Parts 1,2,3,5,7 and 8" following "requirements" in the first paragraph.
- (i) adding the following as Part 10:

Part 10 – Specific Procedures Respecting Audit Trail and Record Retention Requirements

Each Participant must develop, implement and maintain a supervision system to ensure that an accurate and complete audit trail of orders and trades under Rule 10.11 and Rule 10.12 is recorded and maintained.

At a minimum, policies and procedures regarding audit trail requirements must ensure the accurate recording of the following information for each order and trade as applicable:

- date and time of entry, amendment, cancellation, execution and expiration
- quantity
- buy, sell or short-sale marker
- market or limit order marker
- price (if limit order)
- security name or symbol
- identity of order recipient or trader



- client name or account number and special client instructions
- client consent
- applicable designations and identifiers under Rule 6.2 (identifier would allow compliance and regulators to track the history of the order, from time of order entry to execution or expiration)
- for CFOd orders, subsequent time of entry and quantity or price changes.

Sample sets must be randomly selected to proportionately cover orders and trades related to all lines of business of a Participant. Reviews for compliance with Audit Trail Requirements must be carried out at least on a quarterly basis and reviews for compliance with Record Retention Requirements must be carried out at least annually.

(j) adding the following as Part 11:

Part 11 – Specific Procedures Respecting Order Handling

Each Participant must develop, implement and maintain a supervision system to ensure that its trading does not violate order exposure requirements under Rule 6.3 or client priority requirements under Rule 8.1. Reviews for compliance with these provisions must at a minimum include:

- verifying that client orders of 50 standard trading units or less are not withheld from the market without a valid exemption from order exposure rule
- reviewing client-principal trades of 50 standard trading units or less with a trade value of \$ 100,000 or less for compliance with client-principal rules.

Each Participant must review the order entry and trading described above at least quarterly.

(k) adding the following as Part 12:

Part 12–Specific Provisions Respecting Grey List and Restricted SecuritiesEach Participant must develop, implement and maintain a supervision system to review securities:

- about which a Participant may have non-public information (e.g. Grey or Watch list)
- subject to trading restrictions with respect to Rule 7.7 or any other Requirement (e.g. Restricted List)
- trading outside Canada during Regulatory halts, delays and suspensions (e.g.CTO halts).

Policies and procedures designed to monitor trading around Grey and Restricted list securities must consider:

 insider trading requirements under subsection 76.(1) of Securities Act (Ontario) and similar provisions that prohibit a person or company in a special relationship with a reporting issuer from purchasing or selling such



- securities with knowledge of a material change that has not been generally disclosed
- OSC Policy 33-601- Guidelines for Policies and Procedures Concerning Insider Information.

Each Participant must review the trading described above on a daily basis.

(I) adding the following as Part 13:

Part 13 – Specific Provisions Respecting Client Disclosures

Each Participant must develop, implement and maintain a supervision system to verify that appropriate trade disclosures are made on client confirmations. To comply with IIROC rules, such disclosures must include:

- the quantity and description of the security purchased or sold
- whether or not the person or company that executed the trade acted as principal or agent
- the consideration of the trade (may include average price of the security traded)
- the related issuers of the security traded
- the date of the trade and name of the marketplace on which the transaction took place (if applicable, Participants may use a general statement that the transaction took place on more than one marketplace or over more than one day)
- the name of the salesperson responsible for the transaction
- the settlement date of the trade.

Each Participant must review a sample of trade confirmations at least on a quarterly basis.

(m) adding the following as Part 14:

Part 14 - Specific Provisions Applicable to Normal Course Issuer Bids ("NCIBs") and Sales from Control Blocks

Each Participant must develop, implement and maintain a supervision system to review NCIB-related trading to ensure:

- maximum daily and annual stock purchase limits are observed
- purchases for NCIBs do not occur while a sale from control for the same security is in effect
- NCIB purchases are not made on upticks
- NCIB trade reporting to Exchange (if the firm reports on behalf of issuer).

Each Participant must review trading related to NCIBs described above at least quarterly.

Supervisory policies and procedures must also be designed to review trading related to sales from control blocks. Such reviews must be carried out as when determined necessary by the Participant and must include:

- reviewing of all known sales from control blocks to ensure regulatory requirements have been met
- sampling of large trades to determine if they are undisclosed sales from a control block.



- 3. Rule 7.13 (3) is amended by deleting subsection (c) and replacing with the following:
 - "(c) in the case of a routing arrangement agreement, the investment dealer or foreign dealer equivalent will not allow any order entered electronically by a client of the investment dealer or foreign dealer equivalent to be entered directly to a marketplace unless:
 - (i) the client's order is transmitted through the systems of the investment dealer or foreign dealer equivalent, prior to being transmitted through the systems of the Participant for automatic onward transmission to a marketplace or transmitted directly to a marketplace without being electronically transmitted through the system of the Participant, and
 - (ii) the client's order is subject to reasonable risk management and supervisory controls, policies and procedures established and maintained by the investment dealer or foreign dealer equivalent.".



Appendix B — Text of UMIR to Reflect Proposed Amendments Respecting Trading Supervision Obligations in UMIR 7.1

Text of Provision Following Adoption of the Proposed UMIR Amendments

Text of Current Provisions Marked to Reflect Adoption of the Proposed UMIR Amendments

PART 7 – TRADING IN A MARKETPLACE

7.1 Trading Supervision Obligations

(1) Each Participant shall develop, implement and maintain written policies and procedures to be followed by directors, officers, partners and employees of the Participant that are reasonably designed, taking into account the business and affairs of the Participant, to ensure compliance with UMIR and each Policy.

PART 7 – TRADING IN A MARKETPLACE

7.1 Trading Supervision Obligations

(1) Each Participant shall adoptdevelop, implement and maintain written policies and procedures to be followed by directors, officers, partners and employees of the Participant that are adequatereasonably designed, taking into account the business and affairs of the Participant, to ensure compliance with UMIR and each Policy.

Part 2 – Minimum Elements of a Supervision System

For the purposes of Rule 7.1, a supervision system consists of both policies and procedures aimed at preventing violations from occurring and compliance procedures aimed at detecting whether violations have occurred.

The Market Regulator recognizes that there is no one supervision system that will be appropriate for all Participants. Given the differences among firms in terms of their size, the nature of their business, whether they are engaged in business in more than one location or jurisdiction, the experience and training of their employees and the fact that effective compliance can be achieved in a variety of ways, this Policy does not mandate any particular type or method of supervision of trading activity. Furthermore, compliance with this Policy does not relieve Participants from complying with specific Requirements that may apply in certain circumstances. In particular, in accordance with subsection (2) of Rule 10.1, orders entered (including orders entered by a client under direct electronic access, an investment dealer or foreign dealer equivalent under a routing arrangement or by a client through an order execution service) must comply with the Marketplace Rules on which the order is entered and the Marketplace Rules on which the order is executed.

Participants must develop, implement and maintain supervision and compliance procedures that exceed the elements identified in this Policy where the circumstances warrant. For example, previous disciplinary proceedings, warning and caution letters from the Market Regulator or the identification of problems with the supervision system or procedures by the Participant or the Market Regulator may warrant the implementation of more frequent supervision or compliance testing and more detailed supervision or compliance procedures.

Regardless of the circumstances of the Participant, however, every Participant must:

Part 2 – Minimum Elements of a Supervision System

For the purposes of Rule 7.1, a supervision system consists of both policies and procedures aimed at preventing violations from occurring and compliance procedures aimed at detecting whether violations have occurred.

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Participants must develop and, implement and maintain supervision and compliance procedures that exceed the elements identified in this Policy where the circumstances warrant. For example, previous disciplinary proceedings, warning and caution letters from the Market Regulator or the identification of problems with the supervision system or procedures by the Participant or the Market Regulator may warrant the implementation of more detailed or more frequent supervision or compliance testing and more detailed compliance procedures.

Regardless of the circumstances of the Participant, however, every Participant must:



1. Identify the relevant Requirements, securities laws and other regulatory requirements that apply to the lines of business in which the Participant is engaged (the "Trading Requirements").

- Document the supervision system by preparing a written policies and procedures manual. The manual must be accessible to all relevant employees. The manual must be kept current and Participants are advised to maintain an historical copy.
- 3. Ensure that employees responsible for trading in securities are appropriately registered and trained and that they are knowledgeable about the Trading Requirements that apply to their responsibilities. Persons with supervisory responsibility must ensure that employees under their supervision are appropriately registered and trained. Each Participant should provide a continuing training and education program to ensure that its employees remain informed of and knowledgeable about changes to the rules and regulations that apply to their responsibilities.
- Designate individuals responsible for supervision and compliance.
 The compliance function must be conducted by persons other than those who supervise the trading activity.
- 5. Develop and implement supervision and compliance procedures that are appropriate for the Participant's size, lines of business in which it is engaged and whether the Participant carries on business in more than one location or jurisdiction.
- 6. Identify the steps the Participant will take when a violation or possible violation of a Requirement or any regulatory requirement has been identified. These steps shall include the procedure for the reporting of the violation or possible violation to the Market Regulator if required by Rule 10.16. If there has been a violation or possible violation of a Requirement identify the steps that would be taken by the Participant to determine if:
 - additional supervision should be instituted for the employee, the account or the business line that may have been involved with the violation or possible violation of a Requirement; and
 - the written policies and procedures that have been adopted by the Participant should be amended to reduce the possibility of a future violation of the Requirement.
- 7. Review the supervision system at least annually to ensure it continues to be reasonably designed to prevent and detect

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- 1. Identify the relevant Requirements, securities laws and other regulatory requirements that apply to the lines of business in which the Participant is engaged (the "Trading Requirements").
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- 6. Identify the steps the Participant will take when a violation or possible violation of a Requirement or any regulatory requirement has been identified. These steps shall include the procedure for the reporting of the violation or possible violation to the Market Regulator if required by Rule 10.16. If there has been a violation or possible violation of a Requirement identify the steps that would be taken by the Participant to determine if:
 - additional supervision should be instituted for the employee, the account or the business line that may have been involved with the violation or possible violation of a Requirement; and
 - the written policies and procedures that have been adopted by the Participant should be amended to reduce the possibility of a future violation of the Requirement.
- 7. Review the supervision system at least once per year annually to



violations of Requirements. More frequent reviews may be required if past reviews have detected problems with supervision and compliance.

- Document each step of the compliance review process to include details of the following:
 - individual(s) who conducted the review
 - date(s) of the review
 - sources of information used to conduct the review, including the initial alert that may have been triggered
 - sample(s) used to conduct the review and the criteria for sample selection (if samples are used)
 - queries made to the trader, client, and anyone else who handled the order, if any
 - results of the review
 - measures taken to escalate concerns, if any
 - corrective actions taken, if any.
- 9. Maintain results of all reviews for at least five years.
- 10. Report to the board of directors of the Participant or, if applicable, the partners, a summary of the compliance reviews conducted and the results of the supervision system review. These reports must be made at least annually. If the Market Regulator or the Participant identifies significant issues concerning the supervision system or compliance procedures, the board of directors or, if applicable, the partners, must be advised immediately.

${\it Part 3-Supervision\ and\ Compliance\ Procedures\ for\ Trading\ on\ a\ Marketplace}$

Each Participant must develop, implement and maintain supervision and compliance procedures for trading in securities on a marketplace that are appropriate for its size, the nature of its business and whether it carries on business in more than one location or jurisdiction. Such procedures should be developed having regard to the training and experience of its employees and whether the firm or its employees have been previously disciplined or warned by the Market Regulator concerning the violations of the Requirements. Participants must identify any high-risk areas and ensure that their policies and procedures are adequately designed to address these

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ensure it continues to be reasonably designed to prevent and detect violations of Requirements. More frequent reviews may be required if past reviews have detected problems with supervision and compliance. Results of these reviews must be maintained for at least five years.

- 8. <u>Document each step of the compliance review process to include details</u> of the following:
 - individual(s) who conducted the review
 - date(s) of the review
 - sources of information used to conduct the review, including the initial alert that may have been triggered
 - sample(s) used to conduct the review and the criteria for sample selection (if samples are used)
 - queries made to the trader, client, and anyone else who handled the order, if any
 - results of the review
 - measures taken to escalate concerns, if any
 - corrective actions taken, if any.
- 8.9. Maintain the results of all compliance reviews for at least five years.
- 9-10. Report to the board of directors of the Participant or, if applicable, the partners, a summary of the compliance reviews and the results of the supervision system review. These reports must be made at least annually. If the Market Regulator or the Participant has identifieds significant issues concerning the supervision system or compliance procedures, the board of directors or, if applicable, the partners, must be advised immediately.

Part 3 - Minimum Supervision and Compliance Procedures for Trading on a Marketplace

<u>A Each</u> Participant must develop-and, implement and maintain supervision and compliance procedures for trading in securities on a marketplace that are appropriate for its size, the nature of its business and whether it carries on business in more than one location or jurisdiction. Such procedures should be developed having regard to the training and experience of its employees and whether the firm or its employees have been previously disciplined or warned by the Market Regulator concerning the violations of the Requirements. Participants must identify any high-risk



heightened risks.

In developing supervision systems, Participants must identify any exception reports, trading data and any other relevant documents to be reviewed. In appropriate cases, relevant information that cannot be obtained or generated by the Participant should be sought from sources outside the firm including from the Market Regulator. Each Participant must develop written policies and procedures in relation to all Requirements that apply to their business activities. A Participant's supervision system must at a minimum include the regular review of compliance with respect to the following provisions for trading on a marketplace where applicable to their lines of business:

- Audit Trail requirements (Rule 10.11)
- Electronic Access to Marketplaces (Rule 7.1)
- Specific Unacceptable Activities (Rule 2.1)
- Manipulative and Deceptive Activities (Rule 2.2)
- Trading in restricted securities (Rule 7.7)
- Trading of grey list securities (Rule 2.2)
- Disclosure requirements (Rule 10.1)
- Frontrunning (Rule 4.1)
- Client/Principal Trading (Rule 8.1)
- Client Priority (Rule 5.3)
- Best Execution (Rule 5.1)
- Order Exposure requirements (Rule 6.3)
- Time synchronization requirements (Rule 10.14).

Each Participant must develop, implement and maintain a risk-based supervision system that identifies and prioritizes those areas that pose the greatest risk of violations of Requirements. This enables the Participant to focus its review on the areas that pose a higher risk of non-compliance with Requirements. The frequency of review and sample size used in reviews must be commensurate with, among other things:

- the Participant's size (considering factors such as revenue, market share, market exposure and volume of trades)
- the Participant's organizational structure
- number and location of the Participant's offices
- the nature and complexity of the products and services offered by the Participant
- the number of registrants assigned to a location
- the disciplinary history of registered representatives or associated persons
- the risk profile of the Participant's business and any indicators of irregularities or misconduct i.e. "red flags".

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areas and ensure that their policies and procedures are reasonably designed to address these heightened risks.

In developing compliance procedures supervision systems, Participants must identify any exception reports, trading data and/or other relevant documents to be reviewed. In appropriate cases, relevant information that cannot be obtained or generated by the Participant should be sought from sources outside the firm including from the Market Regulator.

The following table identifies minimum compliance procedures for monitoring trading in securities on a marketplace that must be implemented by a Participant. The compliance procedures and the Rules identified below are not intended to be an exhaustive list of the provisions of UMIR and procedures that must be complied with in every case. Participants are encouraged to develop compliance procedures in relation to all the Rules that apply to their business activities.

The Market Regulator recognizes that the requirements identified in the following table may be capable of being performed in different ways. For example, one Participant may develop an automated exception report and another may rely on a physical review of the relevant documents. The Market Regulator recognizes that either approach may comply with this Policy provided the procedure used is reasonably designed to detect violations of the relevant provision of UMIR. The information sources identified in the following table are therefore merely indicative of the types of information sources that may be used.

Minimum Compliance Procedures for Trading Supervision

UMIR and Policies	Compliance Review Procedures	Potential Information Sources	Frequency and Sample Size
Electronic Access to	pre trade order review: prevent entry of	 automated pre- trade controls 	<u>• daily</u>
Marketplaces	orders on an	•-real-time alert	
Rule 7.1	order-by-order basis that exceed pre-	* immediate order	
Securities Legislation	defined price and size parameters	information including execution reports	



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	- prevent entry of orders that do not comply with marketplace and regulatory requirements - systematically prevent one or more orders from exceeding pre-determined credit and capital thresholds - monitor for unauthorized access to trading systems of Participant or Access Person
	Synchronizati on of Clocks clocks and computer network times Rule 10.14 - confirm accuracy of clocks and computer network times - remove unused or non functional machines - time clocks - Trading Terminal system time - OMS system time
	Audit Trail Requirements



of Provision Following Adoption of the Proposed UMIR Amendments	Text of Cur	rent Provisions Ma the Proposed UM		
	Electronic Records Rule 10.11	from any client information required by audit trail requirements for CFOd orders, ensure the presence of second time stamp and clear quantity or price changes verify that electronic order information is: being stored retrievable accurate	• firm and service bureau systems	• annually
	Manipulative and Deceptive Trading Rule 2.2(1), (2) Policy 2.2	- review trading activity for: - wash trading - unrelated accounts that may display a pattern of crossing securities - off market transactions which require execution on a Marketplace	 order tickets the diary list new client application forms monthly statements 	• quarterly • review sampling period should extend over several days
	Establishing Artificial Prices Rule 2.2(1), (3) Policy 2.2	 review tick setting trades entered at or near close look for specific account trading patterns in tick setting trades review accounts for motivation to influence the price review separately, tick setting trades by 	 order tickets the diary list Equity History Report (available on TSE market data website for TSE listed securities) closing report from Market Regulator (delivered to 	■ monthly ■ emphasis on trades at the end of month, quarter or year (for trades not on MOC or index related) ■ for MOC or



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		Market on Close (MOC) or index related orders	Participants) - new client application forms	index related orders, check for reasonable price movement
	Grey or Watch List Rule 2.2	review for any trading of Grey or Watch List issues done by proprietary or employee accounts	 order tickets the diary list trading blotters firm Grey List or Watch List monthly statements 	<u>• daily</u>
	Restricted Security Rule 2.2 Rule 7.7	review for any trading of restricted issues done by proprietary or employee accounts	 order tickets the diary list trading blotters firm trading restriction monthly statements 	• daily
	Frontrunning Rule 4.1	- review trading activity of proprietary and employee accounts prior to:large client orders transactions that would impact the market	 order tickets the diary list equity history report 	• quarterly • sample period should extend over several days
	Sales from Control Blocks Securities legislation incorporated by Rule 10.1	 review all known sales from control blocks to ensure regulatory requirements have been met review large trades to determine if they are 	 order tickets trading blotter new client application form OSC bulletin Exchange company 	 as required sample trades over 250,000 shares



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		undisclosed sales from control block	bulletins	
	Order Handling Rules Rule 5.1 Rule 5.3 Rule 6.3 Rule 8.1	 review client principal trades of 50 standard trading units or less for compliance with order exposure and client principal transactions rules verify that orders of 50 standard trading units or less are not arbitrarily withheld from the market 	 order tickets equity history report trading blotters the diary list 	 quarterly sample, specifically trader managed orders of 50 standard trading units
	Order Markers Rule 6.2 Marketplace Rules incorporated by Rule 10.1 (for marketplaces on which the order is entered or executed)	 verify that appropriate client, employee, and proprietary trade markers are being employed ensure that client orders are not being improperly entered with pro markers verify that appropriate order designations are included on orders 	• order tickets • trading blotters • the diary list	← quarterly ← samples should include one full day of trading for orders not entered through the OMS system
	Trade Disclosures Securities legislation incorporated by Rule 10.1	 verify appropriate trade disclosures are made on client confirmations — principal — average price — related Issuer 	 trading blotters client confirmations the diary list order tickets 	- quarterly - sample should include non-OMS trades
	Normal Course Issuer	• review NCIBs for: — maximum stock	• order tickets • the diary list	• quarterly



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	Bids purchase limits of 5% in 1 year or 2% in 30 days are observed purchases for NCIBs are not occurring while or sale from control is being made policy 5.6 of Exchange (if the firm reports on behalf of issuer) Each Participant must develop written policies and procedures in relation to all Requirements that apply to their business activities. A Participant's supervision system must at a minimum include the regular review of compliance with respect to the following provisions for trading on a marketplace where applicable to their lines of business: Audit Trail requirements (Rule 10.11) Electronic Access to Marketplaces (Rule 7.1) Specific Unacceptable Activities (Rule 2.1) Manipulative and Deceptive Activities (Rule 2.2) Trading in restricted securities (Rule 2.2) Trading of grey list securities (Rule 2.2) Trading of grey list securities (Rule 2.1) Electronic Rule 4.1) Client Princity (Rule 5.3) Best Execution (Rule 5.1) Order Exposure requirements (Rule 6.3) Time synchronization requirements (Rule 10.14). Each Participant must develop, implement and maintain a risk-based supervision system that identifies and prionitizes those areas that pose the greatest risk of violations of Requirements. This enables the Participant to focus its review on the areas that pose a higher risk of non-compliance with the Requirements. The frequency of review and sample size used in reviews must be commensurate with, among other things:



The policies and procedures must:

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	 the Participant's size (considering factors such as revenue, market share, market exposure and volume of trades) the Participant's organizational structure number and location of the Participant's offices the nature and complexity of the products and services offered by the Participant the number of registrants assigned to a location the disciplinary history of registered representatives or associated persons the risk profile of the Participant's business and any indicators of irregularities or misconduct i.e. "red flags".
Part 4 – Specific Procedures Respecting Client Priority and Best Execution Each Participant must develop, implement and maintain a supervision system to ensure its trading does not violate Rule 5.3 or 5.1. A Participant must have policies and procedures in place to "diligently pursue the execution of each client order on the	Part 4 – Specific Procedures Respecting Client Priority and Best Execution Each Participant must develop, implement and maintain a supervision system to ensure its trading does not violate Rule 5.3 or 5.1. Participants must have written compliance procedures reasonably designed to ensure that their trading does not

• outline a process designed to achieve best execution;

most advantageous execution terms reasonably available under the circumstances".

- require the Participant, subject to compliance by the Participant with any Requirement, to follow the instructions of the client and to consider the investment objectives of the client;
- include the process for taking into account order and trade information from all appropriate marketplaces and foreign organized regulated markets; and
- describe how the Participant evaluates whether "best execution" was obtained.

In order to demonstrate that a Participant has "diligently pursued" the best execution of a particular client order, the Participant must be able to demonstrate that it has abided by the policies and procedures. At a minimum, the written compliance procedures must address employee education and post-trade monitoring.

The purpose of the Participant's compliance review is to ensure that inventory or nonclient orders are not knowingly traded ahead of client orders. This would occur if a client order is withheld from entry into the market and a person with knowledge of that client order enters another order that will trade ahead of it. Doing so could take a trading opportunity away from the client. Withholding an order for normal review and order handling is allowed under Rules 5.3 and 5.1, as this is done to ensure that the client gets a good execution. To ensure that a supervision system is effective it must address potential problem situations where trading opportunities may be taken away from clients.

Each Participant must develop, implement and maintain a supervision system to ensure its trading does not violate Rule 5.3 or 5.1. Participants must have written compliance procedures reasonably designed to ensure that their trading does not violate Rule 5.3 or 5.1. A Participant must have policies and procedures in place to "diligently pursue the execution of each client order on the most advantageous execution terms reasonably available under the circumstances". The policies and procedures must:

- outline a process designed to achieve best execution;
- require the Participant, subject to compliance by the Participant with any Requirement, to follow the instructions of the client and to consider the investment objectives of the client;
- include the process for taking into account order and trade information from all appropriate marketplaces and foreign organized regulated markets; and
- describe how the Participant evaluates whether "best execution" was obtained.

In order to demonstrate that a Participant has "diligently pursued" the best execution of a particular client order, the Participant must be able to demonstrate that it has abided by the policies and procedures. At a minimum, the written compliance procedures must address employee education and post-trade monitoring. The purpose of the Participant's compliance review procedures is to ensure that protraders inventory or non-client orders are do not knowingly traded ahead of client orders. This would occur if a client order is withheld from entry into the market and a person with knowledge of that client order enters another order that will trade ahead of it. Doing so could take a trading opportunity away from the first client. Withholding an order for normal review and order handling is allowed under Rules 5.3 and 5.1, as this is done to ensure that the client gets a good execution. To ensure that the



Text of Provision Following Adoption of the Proposed UMIR Amendments	Text of Current Provisions Marked to Reflect Adoption of the Proposed UMIR Amendments
	Participant's written compliance procedures are supervision system is effective it they must address the potential problem situations where trading opportunities may be taken away from clients.
	Potential Problem Situations
	Listed below are some of the potential problem situations where trading opportunities may be taken away from clients.
	1. Retail brokers or their assistants withholding a client order to take a trading opportunity away from that client.
	2: Others in a brokerage office, such as wire operators, inadvertently withholding a client order, taking a trading opportunity away from that client.
	3. Agency traders withholding a client order to allow others to take a trading opportunity away from that client.
	4.—Proprietary traders using knowledge of a client order to take a trading opportunity away from that client.
	5. Traders using their personal accounts to take a trading opportunity away from e
	Written Compliance Procedures
	It is necessary to address in the written compliance procedures the potential problem situations that are applicable to the Participant. Should there be a change in the Participant's operations where new potential problem situations arise then these would have to be addressed in the procedures. At a minimum, the written compliance procedures for employee education and post-trade monitoring must include the following points.
	Education
	 Employees must know the Rules and understand their obligation for client priority and best execution, particularly in a multiple market environment.
	 Participants must ensure that all employees involved with the order handling process know that client orders must be entered into the market before non- client and proprietary orders, when they are received at the same time.
	Participants must train employees to handle particula trading situations that arise, such as, client order spread over the day, and trading along with clien orders.



Text of Provision Following Adoption of the Proposed UMIR Amendments	Text of Current Provisions Marked to Reflect Adoption of the Proposed UMIR Amendments
	Post Trade Monitoring Procedures All brokers' trading must be monitored as required by Rule 7.1. Complaints from clients and Registered Representatives concerning potential violations of the rule must be documented and followed up. All traders' personal accounts and those related to them, must be monitored daily to ensure no apparent violations of client priority occurred. At least once a month, a sample of proprietary inventory trades must be compared with contemporaneous client orders. In reviewing proprietary inventory trades, Participants must address both client orders entered into order management systems and manually handled orders, such as those from institutional clients. The review of proprietary inventory trades must be of a sample size that sufficiently reflects the trading activity of the Participant. Potential problems found during these reviews must be examined to determine if an actual violation of Rule 5.3 or 5.1 occurred. The Participant must retain documentation of these potential problems and examinations. When a violation is found, the Participant must take the necessary steps to correct the problem. Documentation The procedures must specify who will conduct the monitoring. The procedures must specify who will conduct the monitoring. The procedures must specify who will receive reports of the results. Records of these reviews must be maintained for five years. The Participant must annually review its procedures.
Part 5 – Specific Procedures Respecting Manipulative and Deceptive Activities and Reporting and Gatekeeper Obligations Each Participant must develop, implement and maintain a supervision system to ensure	Part 5 – Specific Procedures Respecting Manipulative and Deceptive Activities and Reporting and Gatekeeper Obligations Each Participant must develop and implement compliance procedures that are
that orders entered on a marketplace by or through a Participant are not part of a manipulative or deceptive method, act or practice nor an attempt to create an artificial price or a false or misleading appearance of trading activity or interest in the purchase or sale of a security.	reasonably well designed to ensure Each Participant must develop, implement and maintain a supervision system to ensure that orders entered on a marketplace by or through a Participant are not part of a manipulative or deceptive method, act or practice nor an attempt to create an artificial price or a false or misleading
In particular, the policies and procedures must address:	appearance of trading activity or interest in the purchase or sale of a security. The minimum compliance procedures for trading supervision in connection with Rule 2.2



- the steps to be taken to monitor the trading activities of:
 - o an insider or an associate of an insider
 - o part of or an associate of a promotional group or other group with an interest in effecting an artificial price, either for banking and margin purposes, for purposes of effecting a distribution of the securities of the issuer or for any other improper purpose
- the steps to be taken to monitor the trading activity of any person who has multiple accounts with the Participant including other accounts in which the person has an interest or over which the person has direction or control
- those circumstances when the Participant is unable to verify certain
 information (such as the beneficial ownership of the account on behalf of
 which the order is entered, unless that information is required by applicable
 regulatory requirements)
- the fact that orders which are intended to or which affect an artificial price are more likely to appear at the end of a month, quarter or year or on the date of the expiry of options where the underlying interest is a listed security, and
- the fact that orders which are intended to or which affect an artificial price or a false or misleading appearance of trading activity or investor interest are more likely to involve securities with limited liquidity.

A Participant will be able to rely on information contained on a "New Client Application Form" or similar know-your-client record maintained in accordance with requirements of securities legislation or a self-regulatory entity provided such information has been reviewed periodically in accordance with such requirements and any additional practices of the Participant.

While a Participant cannot be expected to know the details of trading activity conducted by a client through another dealer, nonetheless, a Participant that provides advice to a client on the suitability of investments should have an understanding of the financial position and assets of the client and this understanding would include general knowledge of the holdings by the client at other dealers or directly in the name of the client. The supervision system of the Participant should allow the Participant to take into consideration, information which the Participant has collected respecting accounts at other dealers as part of the completion and periodic updating of the "New Client Application Form".

Each Participant must review a sample of its trading for manipulative and deceptive activities at least on a quarterly basis.

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and Policy 2.2 are set out in the table to Part 3 of this Policy.

In particular, the <u>policies and</u> procedures must address:

- the steps to be undertaken to determine whether or not a person entering an order is—taken to monitor the trading activities of:
 - an insider.
 - o an insider or an associate of an insider and
 - part of or an associate of a promotional group or other group with an interest in effecting an artificial price, either for banking and margin purposes, for purposes of effecting a distribution of the securities of the issuer or for any other improper purpose;
- the steps to be taken to monitor the trading activity of any person who has multiple accounts with the Participant including other accounts in which the person has an interest or over which the person has direction or control:
- those circumstances when the Participant is unable to verify certain
 information (such as the beneficial ownership of the account on behalf of
 which the order is entered, unless that information is required by applicable
 regulatory requirements);
- the fact that orders which are intended to or which <u>effect affect</u> an artificial price are more likely to appear at the end of a month, quarter or year or on the date of the expiry of options where the underlying interest is a listed security;, and
- the fact that orders which are intended to or which effect affect an
 artificial price or a false or misleading appearance of trading activity or
 investor interest are more likely to involve securities with limited liquidity.

A Participant will be able to rely on information contained on a "New Client Application Form" or similar know-your-client record maintained in accordance with requirements of securities legislation or a self-regulatory entity provided such information has been reviewed periodically in accordance with such requirements and any additional practices of the Participant.

While a Participant cannot be expected to know the details of trading activity conducted by a client through another dealer, nonetheless, a Participant that provides advice to a client on the suitability of investments should have an understanding of the financial position and assets of the client and this understanding would include general knowledge of the holdings by the client at other dealers or directly in the name of the client. The supervision system compliance procedures of the Participant should allow the Participant to take into consideration, as part of its compliance monitoring, information which the Participant has collected respecting accounts at other dealers as part of the completion and periodic updating of the "New Client Application"



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 Part 6- Specific Provisions Respecting Trade-throughs Each Participant must develop, implement and maintain a supervision system to ensure that an order: marked as "directed action order" in accordance with Rule 6.2 does not result in a trade-through other than a trade-through permitted under Part 6 of the Trading Rules; or entered on a foreign organized regulated market complies with the conditions in subsection (3) of Rule 6.4. Each Access Person must adopt written policies and procedures reasonably designed to detect and prevent an order marked as a "directed action order" in accordance with Rule 6.2 from resulting in a trade-through other than a trade-through permitted under Part 6 of the Trading Rules. The policies and procedures must set out the steps or process to be followed by the Participant or Access Person to ensure that the execution of an order does not result in a trade-through. The policies and procedures must specifically address the circumstances when the bypass order marker will be used in conjunction with a "directed action order". These policies and procedures must address the steps which the Participant or Access Person will undertake on a regular basis, which shall not be less than monthly, to test that the policies and procedures are adequate. 	Form". Each Participant must review a sample of its trading for manipulative and deceptive activities at least on a quarterly basis. Part 6- Specific Provisions Respecting Trade-throughs Each Participant must develop, implement and maintain a supervision system Each Participant must adopt written policies and procedures that are adequate, taking in to account the business and affairs of the Participant, to ensure that an order: • marked as "directed action order" in accordance with Rule 6.2 does not result in a trade-through other than a trade-through permitted under Part 6 of the Trading Rules; or • entered on a foreign organized regulated market complies with the conditions in subsection (3) of Rule 6.4. Each Access Person must adopt written policies and procedures that are adequate, taking into account the business and affairs of the Access Person, to ensure thatreasonably designed to detect and prevent an order marked as a "directed action order" in accordance with Rule 6.2 from resulting in a trade-through other than a trade-through permitted under Part 6 of the Trading Rules. The policies and procedures must set out the steps or process to be followed by the Participant or Access Person to ensure that the execution of an order does not result in a trade-through. The policies and procedures must specifically address the circumstances when the bypass order marker will be used in conjunction with a "directed action order". These policies and procedures must address the steps which the Participant or Access Person will undertake on a regular basis, which shall not be less than monthly, to test that the policies and procedures are adequate.
Part 7 – Specific Provisions Applicable to Electronic Access Trading supervision related to electronic access to marketplaces must be performed by a Participant or Access Person in accordance with a documented system of risk management and supervisory controls, policies and procedures reasonably designed to ensure the management of the financial, regulatory and other risks associated with electronic access to marketplaces.	Part 7- Specific Provisions Applicable to Electronic Access Trading supervision related to electronic access to marketplaces must be performed by a Participant or Access Person in accordance with a documented system of risk management and supervisory controls, policies and procedures reasonably designed to ensure the management of the financial, regulatory and other risks associated with electronic access to marketplaces.
The risk management and supervisory controls, policies and procedures employed by a Participant or Access Persons must include:	The risk management and supervisory controls, policies and procedures employed by a Participant or Access Persons must include:
 automated controls to examine each order before entry on a marketplace to prevent the entry of an order which would result in: 	 automated controls to examine each order before entry on a marketplace to prevent the entry of an order which would result in:

o the Participant or Access Person exceeding pre-determined

o the Participant or Access Person exceeding pre-determined



credit or capital thresholds

- o a client of the Participant exceeding pre-determined credit or other limits assigned by the Participant or to that client, or
- o the Participant, Access Person or client of the Participant exceeding pre-determined limits on the value or volume of unexecuted orders for a particular security or class of securities
- provisions to prevent the entry of an order that is not in compliance with applicable Requirements
- provision of immediate order and trade information to compliance staff of the Participant or Access Person
- regular post-trade monitoring for compliance with Requirements.

A Participant or Access Person is responsible and accountable for all functions that they outsource to a service provider as set out in Part 11 of Companion Policy 31-103CP Registration Requirements and Exemptions.

Supervisory and compliance monitoring procedures must be designed to detect and prevent account activity that is or may be a violation of Requirements which includes applicable securities legislation, requirements of any self-regulatory organization applicable to the account activity and the rules and policies of any marketplace on which the account activity takes place. These procedures must include "post-order entry" compliance testing enumerated under Part 1 of Policy7.1 to detect orders that are not in compliance with specific rules, and by a ddressing steps to monitor trading activity, as provided under Part 5 of Policy 7.1, of any person who has multiple accounts, with the Participant and other accounts in which the person has an interest or over which the person has direction or control.

Part 8 – Specific Provisions Applicable to Automated Order Systems

Trading supervision by a Participant or Access Person must be in accordance with a documented system of risk management and supervisory controls, policies and procedures reasonably designed to ensure the management of the financial, regulatory and other risks associated with the use of an automated order system by the Participant, the Access Person or any client of the Participant.

Each Participant or Access Person must have a level of knowledge and understanding of any automated order system used by the Participant, the Access Person or any client of the Participant that is sufficient to allow the Participant or Access Person to identify and manage the risks associated with the use of the automated order system.

The Participant or Access Person must ensure that every automated order system used by the Participant, the Access Person or any client of the Participant is tested in

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credit or capital thresholds.

- o a client of the Participant exceeding pre-determined credit or other limits assigned by the Participant or to that client, or
- the Participant, Access Person or client of the Participant exceeding pre-determined limits on the value or volume of unexecuted orders for a particular security or class of securities;
- provisions to prevent the entry of an order that is not in compliance with applicable Requirements;
- provision of immediate order and trade information to compliance staff of the Participant or Access Person; and
- regular post-trade monitoring for compliance with Requirements.

A Participant or Access Person is responsible and accountable for all functions that they outsource to a service provider as set out in Part 11 of Companion Policy 31-103CP Registration Requirements and Exemptions.

Supervisory and compliance monitoring procedures must be designed to detect and prevent account activity that is or may be a violation of Requirements which includes applicable securities legislation, requirements of any self-regulatory organization applicable to the account activity and the rules and policies of any marketplace on which the account activity takes place. These procedures must include "post-order entry" compliance testing enumerated under Part 1 of Policy7.1 to detect orders that are not in compliance with specific rules, and by addressing steps to monitor trading activity, as provided under Part 5 of Policy 7.1, of any person who has multiple accounts, with the Participant and other accounts in which the person has an interest or over which the person has direction or control.

Part 8 – Specific Provisions Applicable to Automated Order Systems

Trading supervision by a Participant or Access Person must be in accordance with a documented system of risk management and supervisory controls, policies and procedures reasonably designed to ensure the management of the financial, regulatory and other risks associated with the use of an automated order system by the Participant, the Access Person or any client of the Participant.

Each Participant or Access Person must have a level of knowledge and understanding of any automated order system used by the Participant, the Access Person or any client of the Participant that is sufficient to allow the Participant or Access Person to identify and manage the risks associated with the use of the automated order system.

The Participant or Access Person must ensure that every automated order system used by the Participant, the Access Person or any client of the Participant is tested in



accordance with prudent business practices initially before use and at least annually thereafter. A written record must be maintained with sufficient details to demonstrate the testing of the automated order system undertaken by the Participant, Access Person and any third party employed to provide the automated order system or risk management or supervisory controls, policies and procedures.

The scope of appropriate order and trade parameters, policies and procedures should be tailored to the strategy or strategies being pursued by an automatic order system with due consideration to the potential market impact of defining such parameters too broadly and in any event must be set so as not to exceed the limits publicly disclosed by the Market Regulator for the exercise of the power of a Market Integrity Official under Rule 10.9 of UMIR.

The Market Regulator expects the risk management and supervisory controls, policies and procedures to comply with the Electronic Trading Rules and be reasonably designed to prevent the entry of any order that would interfere with fair and orderly markets. This includes adoption of compliance procedures for trading by clients, if applicable, containing detailed guidance on how testing of client orders and trades is to be conducted to ensure that prior to engagement and at least annually thereafter, each automated order system is satisfactorily tested assuming various market conditions. In addition to regular testing of the automated order systems, preventing interference with fair and orderly markets requires development of pre-programmed internal parameters to prevent or "flag" with alerts on a real-time basis, the entry of orders and execution of trades by an automated order system that exceed certain volume, order, price or other limits.

Each Participant or Access Person must have the ability to immediately override or disable automatically any automated order system and thereby prevent orders generated by the automated order system from being entered on any marketplace.

Notwithstanding any outsourcing or authorization over of risk management and supervision controls, a Participant or Access Person is responsible for any order entered or any trade executed on a marketplace, including any order or trade resulting from the improper operation or malfunction of the automated order system. This responsibility includes instances in which the malfunction which gave rise to a "runaway" algorithm is attributed to an aspect of the algorithm or automated order system that was not "accessible" to the Participant or Access Person for testing.

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accordance with prudent business practices initially before use and at least annually thereafter. A written record must be maintained with sufficient details to demonstrate the testing of the automated order system undertaken by the Participant, Access Person and any third party employed to provide the automated order system or risk management or supervisory controls, policies and procedures.

The scope of appropriate order and trade parameters, policies and procedures should be tailored to the strategy or strategies being pursued by an automatic order system with due consideration to the potential market impact of defining such parameters too broadly and in any event must be set so as not to exceed the marketplace thresholds applicable to the marketplace on which the order is entered or would otherwise exceed the limits publicly disclosed by the Market Regulator for the exercise of the power of a Market Integrity Official under Rule 10.9 of UMIR.

The Market Regulator expects the risk management and supervisory controls, policies and procedures to comply with the Electronic Trading Rules and be reasonably designed to prevent the entry of any order that would interfere with fair and orderly markets. This includes adoption of compliance procedures for trading by clients, if applicable, containing detailed guidance on how testing of client orders and trades is to be conducted to ensure that prior to engagement and at least annually thereafter, each automated order system is satisfactorily tested assuming various market conditions. In addition to regular testing of the automated order systems, preventing interference with fair and orderly markets requires development of pre-programmed internal parameters to prevent or "flag" with alerts on a real-time basis, the entry of orders and execution of trades by an automated order system that exceed certain volume, order, price or other limits.

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Part 9 - Specific Provisions Applicable to Direct Electronic Access and Routing Arrangements

Standards for Clients, Investment Dealers and Foreign Dealer Equivalents

In addition to other trading supervision requirements, a Participant that provides direct electronic access or implements a routing arrangement must establish, maintain and apply reasonable standards for granting direct electronic access or a routing arrangement and assess and document whether each client, investment dealer or foreign dealer equivalent meets the standards established by the Participant for direct electronic access or a routing arrangement. The Market Regulator expects that as part of its initial "screening" process, non-institutional investors will be precluded from qualifying for direct electronic access except in exceptional circumstances generally limited to sophisticated former traders and floor brokers or a person or company having assets under administration with a value approaching that of an institutional investor that has access to and knowledge regarding the necessary technology to use direct electronic access. The Participant offering direct electronic access or a routing arrangement must establish sufficiently stringent standards for each client granted direct electronic access or each investment dealer or foreign dealer equivalent under a routing arrangement to ensure that the Participant is not exposed to undue risk and in particular, in the case of a non-institutional client the standards must be set higher than for institutional investors.

The Participant is further required to confirm with the client granted direct electronic access or an investment dealer or foreign dealer equivalent in a routing arrangement, at least annually, that the client, investment dealer or foreign dealer equivalent continues to meet the standards established by the Participant including to ensure that any modification to a previously "approved" automated order system in use by a client, investment dealer or foreign dealer equivalent continues to maintain appropriate safeguards.

Breaches by Clients with Direct Electronic Access or by Investment Dealers or Foreign Dealer Equivalents in a Routing Arrangement

A Participant that has granted direct electronic access to a client or entered into a routing arrangement with an investment dealer or foreign dealer equivalent must further monitor orders entered by the client, investment dealer or foreign dealer equivalent to identify whether the client, investment dealer or foreign dealer equivalent may have:

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Part 9 - Specific Provisions Applicable to Direct Electronic Access and Routing Arrangements

Standards for Clients, Investment Dealers and Foreign Dealer Equivalents

In addition to theother trading supervision requirements in Parts 1, 2, 3, 5, 7 and 8, a Participant that provides direct electronic access or implements a routing arrangement must establish, maintain and apply reasonable standards for granting direct electronic access or a routing arrangement and assess and document whether each client, investment dealer or foreign dealer equivalent meets the standards established by the Participant for direct electronic access or a routing arrangement. The Market Regulator expects that as part of its initial "screening" process, non-institutional investors will be precluded from qualifying for direct electronic access except in exceptional circumstances generally limited to sophisticated former traders and floor brokers or a person or company having assets under administration with a value approaching that of an institutional investor that has access to and knowledge regarding the necessary technology to use direct electronic access. The Participant offering direct electronic access or a routing arrangement must establish sufficiently stringent standards for each client granted direct electronic access or each investment dealer or foreign dealer equivalent under a routing arrangement to ensure that the Participant is not exposed to undue risk and in particular, in the case of a non-institutional client the standards must be set higher than for institutional investors.

The Participant is further required to confirm with the client granted direct electronic access or an investment dealer or foreign dealer equivalent in a routing arrangement, at least annually, that the client, investment dealer or foreign dealer equivalent continues to meet the standards established by the Participant including to ensure that any modification to a previously "approved" automated order system in use by a client, investment dealer or foreign dealer equivalent continues to maintain appropriate safeguards.

Breaches by Clients with Direct Electronic Access or by Investment Dealers or Foreign Dealer Equivalents in a Routing Arrangement

A Participant that has granted direct electronic access to a client or entered into a routing arrangement with an investment dealer or foreign dealer equivalent must further monitor orders entered by the client, investment dealer or foreign dealer equivalent to identify whether the client, investment dealer or foreign dealer equivalent may have:



- breached any standard established by the Participant for the granting of direct electronic access or a routing arrangement;
- breached the terms of the written agreement regarding the direct electronic access or the routing arrangement;
- improperly granted or provided its access under direct electronic access or a routing arrangement to another person;
- engaged in unauthorized trading on behalf of the account of another person; or
- failed to ensure that its client's orders are transmitted through the systems of the client, or Participant, investment dealer or foreign dealer equivalent (which include proprietary systems or systems that are provided by a third party) before being entered on a marketplace.

Identifying Originating Investment Dealer or Foreign Dealer Equivalent

In relation to the assignment of a unique identifier to an investment dealer or foreign dealer equivalent in a routing arrangement, if orders are routed through multiple investment dealers or foreign dealer equivalents, the executing Participant is responsible for properly identifying the originating investment dealer or foreign dealer equivalent and must establish and maintain adequate policies and procedures to assure that orders routed by an investment dealer or foreign dealer equivalent to the executing Participant containing the Participant's identifier are also marked with all identifiers and designations relevant to the order as required under Rule 6.2 of UMIR on the entry of the order to a marketplace.

Identifying Clients with Direct Electronic Access

In relation to the assignment of a unique identifier to a client that is granted direct electronic access, the Participant must establish and maintain adequate policies and procedures to assure that orders routed by the client to the executing Participant containing the Participant's identifier are marked with all identifiers and designations relevant to the order as required under Rule 6.2 of UMIR on the entry of the order to a marketplace.

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- breached any standard established by the Participant for the granting of direct electronic access or a routing arrangement;
- breached the terms of the written agreement regarding the direct electronic access or the routing arrangement;
- improperly granted or provided its access under direct electronic access or a routing arrangement to another person;
- engaged in unauthorized trading on behalf of the account of another person; or
- failed to ensure that its client's orders are transmitted through
 the systems of the client, or Participant, investment dealer or
 foreign dealer equivalent (which include proprietary systems or
 systems that are provided by a third party) before being entered on
 a marketplace.

Identifying Originating Investment Dealer or Foreign Dealer Equivalent

In relation to the assignment of a unique identifier to an investment dealer or foreign dealer equivalent in a routing arrangement, if orders are routed through multiple investment dealers or foreign dealer equivalents, the executing Participant is responsible for properly identifying the originating investment dealer or foreign dealer equivalent and must establish and maintain adequate policies and procedures to assure that orders routed by an investment dealer or foreign dealer equivalent to the executing Participant containing the Participant's identifier are also marked with all identifiers and designations relevant to the order as required under Rule 6.2 of UMIR on the entry of the order to a marketplace.

Identifying Clients with Direct Electronic Access

In relation to the assignment of a unique identifier to a client that is granted direct electronic access, the Participant must establish and maintain adequate policies and procedures to assure that orders routed by the client to the executing Participant containing the Participant's identifier are marked with all identifiers and designations relevant to the order as required under Rule 6.2 of UMIR on the entry of the order to a marketplace.



Part 10 – Specific Procedures Respecting Audit Trail and Record Retention Requirements

Each Participant must develop, implement and maintain a supervision system to ensure that an accurate and complete audit trail of orders and trades under Rule 10.11 and Rule 10.12 is recorded and maintained.

At a minimum, policies and procedures regarding audit trail requirements must ensure the accurate recording of the following information for each order and trade as applicable:

- date and time of entry, amendment, cancellation, execution and expiration
- auantity
- buy, sell or short-sale marker
- market or limit order marker
- price (if limit order)
- security name or symbol
- identity of order recipient or trader
- client name or account number and special client instructions
- client consent
- applicable designations and identifiers under Rule 6.2 (identifier would allow compliance and regulators to track the history of the order, from time of order entry to execution or expiration)
- for CFOd orders, subsequent time of entry and quantity or price changes.

Sample sets must be randomly selected to proportionately cover orders and trades related to all lines of business of a Participant. Reviews for compliance with Audit Trail Requirements must be carried out at least on a quarterly basis and reviews for compliance with Record Retention Requirements must be carried out at least annually.

Part 11 – Specific Procedures Respecting Order Handling

Each Participant must develop, implement and maintain a supervision system to ensure that its trading does not violate order exposure requirements under Rule 6.3 or client priority requirements under Rule 8.1. Reviews for compliance with these provisions must at a minimum include:

- verifying that client orders of 50 standard trading units or less are not withheld from the market without a valid exemption from order exposure rule
- reviewing client-principal trades of 50 standard trading units or less with a

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<u>Part 10 – Specific Procedures Respecting Audit Trail and Record Retention</u> Requirements

Each Participant must develop, implement and maintain a supervision system to ensure that an accurate and complete audit trail of orders and trades under Rule 10.11 and Rule 10.12 is recorded and maintained.

At a minimum, policies and procedures regarding audit trail requirements must ensure the accurate recording of the following information for each order and trade as applicable:

- date and time of entry, amendment, cancellation, execution and expiration
- quantity
- buy, sell or short-sale marker
- market or limit order marker
- price (if limit order)
- security name or symbol
- identity of order recipient or trader
- client name or account number and special client instructions
- client consent
- applicable designations and identifiers under Rule 6.2 (identifier would allow compliance and regulators to track the history of the order, from time of order entry to execution or expiration)
- for CFOd orders, subsequent time of entry and quantity or price changes.

Sample sets must be randomly selected to proportionately cover orders and trades related to all lines of business of a Participant. Reviews for compliance with Audit Trail Requirements must be carried out at least on a quarterly basis and reviews for compliance with Record Retention Requirements must be carried out at least annually.

Part 11- Specific Procedures Respecting Order Handling

Each Participant must develop, implement and maintain a supervision system to ensure that its trading does not violate order exposure requirements under Rule 6.3 or client priority requirements under Rule 8.1. Reviews for compliance with these provisions must at a minimum include:

 verifying that client orders of 50 standard trading units or less are not withheld from the market without a valid exemption from order exposure rule



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trade value of \$ 100,000 or less for compliance with client-principal rules. Each Participant must review the order entry and trading described above at least quarterly.	reviewing client-principal trades of 50 standard trading units or less with a trade value of \$ 100,000 or less for compliance with client-principal rules. Each Participant must review the order entry and trading described above at least quarterly.		
Part 12 – Specific Provisions Respecting Grey List and Restricted Securities	Part 12 – Specific Provisions Respecting Grey List and Restricted Securities		
 Each Participant must develop, implement and maintain a supervision system to review securities: about which a Participant may have non-public information (e.g. Grey or Watch list) subject to trading restrictions with respect to Rule 7.7 or any other Requirement (e.g. Restricted List) trading outside Canada during regulatory halts, delays and suspensions (e.g. CTO halts). Policies and procedures designed to monitor trading around Grey and Restricted list securities must consider: insider trading requirements under subsection 76.(1) of Securities Act (Ontario) and similar provisions that prohibit a person or company in a special relationship with a reporting issuer from purchasing or selling such securities with knowledge of a material change that has not been generally disclosed OSC Policy 33-601- Guidelines for Policies and Procedures Concerning Insider Information. Each Participant must review the trading described above on a daily basis. 	Part 12 – Specific Provisions Respecting Grey List and Restricted Securities Each Participant must develop, implement and maintain a supervision system to review securities: • about which a Participant may have non-public information (e.g. Grey or Watch list) • subject to trading restrictions with respect to Rule 7.7 or any other Requirement (e.g. Restricted List) • trading outside Canada during regulatory halts, delays and suspensions (e.g. CTO halts). Policies and procedures designed to monitor trading around Grey and Restricted list securities must consider: • insider trading requirements under subsection 76.(1) of Securities Act (Ontario) and similar provisions that prohibit a person or company in a special relationship with a reporting issuer from purchasing or selling such securities with knowledge of a material change that has not been generally disclosed • OSC Policy 33-601- Guidelines for Policies and Procedures Concerning Insider Information.		
Part 13 – Specific Provisions Respecting Client Disclosures Each Participant must develop, implement and maintain a supervision system to verify that appropriate trade disclosures are made on client confirmations. To comply with IIROC rules, such disclosures must include: • the quantity and description of the security purchased or sold • whether or not the person or company that executed the trade acted as principal or agent • the consideration of the trade (may include average price of the security traded) • the related issuers of the security traded	Part 13 – Specific Provisions Respecting Client Disclosures Each Participant must develop, implement and maintain a supervision system to verify that appropriate trade disclosures are made on client confirmations. To comply with IIROC rules, such disclosures must include: • the quantity and description of the security purchased or sold • whether or not the person or company that executed the trade acted as principal or agent • the consideration of the trade (may include average price of the security traded) • the related issuers of the security traded		



- the date of the trade and name of the marketplace on which the transaction took place (if applicable, Participants may use a general statement that the transaction took place on more than one marketplace or over more than one day)
- the name of the salesperson responsible for the transaction
- the settlement date of the trade.

Each Participant must review a sample of trade confirmations at least on a quarterly basis.

Part 14 - Specific Provisions Applicable to Normal Course Issuer Bids ("NCIBs") and Sales from Control Blocks

Each Participant must develop, implement and maintain a supervision system to review NCIB- related trading to ensure:

- maximum daily and annual stock purchase limits are observed
- purchases for NCIBs do not occur while a sale from control for the same security is in effect
- NCIB purchases are not made on upticks
- NCIB trade reporting to Exchange (if the firm reports on behalf of issuer).

Each Participant must review trading related to NCIBs described above at least quarterly. Policies and procedures must also be designed to review trading related to sales from control blocks. Such reviews must be carried out as when determined necessary by the Participant and must include:

- reviewing all known sales from control blocks to ensure regulatory requirements have been met
- sampling of large trades to determine if they are undisclosed sales from a control block.

7.13 Direct Electronic Access and Routing Arrangements

- (3) The written agreement entered into by a Participant under subsection (1) with the client, investment dealer or foreign dealer equivalent must provide that:
 - in the case of an agreement for direct electronic access or a routing arrangement:
 - the trading activity of the client, investment dealer or foreign dealer equivalent will comply with:

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- the date of the trade and name of the marketplace on which the transaction took place (if applicable, Partiapants may use a general statement that the transaction took place on more than one marketplace or over more than one day)
- the name of the salesperson responsible for the transaction
- the settlement date of the trade.

Each Participant must review a sample of trade confirmations at least on a quarterly basis.

Part 14 - Specific Provisions Applicable to Normal Course Issuer Bids ("NCIBs") and Sales from Control Blocks

<u>Each Participant must develop, implement and maintain a supervision system</u> <u>to review NCIB- related trading to ensure:</u>

- maximum daily and annual stock purchase limits are observed
- purchases for NCIBs do not occur while a sale from control for the same security is in effect
- NCIB purchases are not made on upticks
- NCIB trade reporting to Exchange (if the firm reports on behalf of issuer).

Each Participant must review trading related to NCIBs described above at least quarterly.

<u>Policies and procedures must also be designed to review trading related to sales</u> from control blocks. Such reviews must be carried out as when determined necessary by the Participant and must include:

- reviewing all known sales from control blocks to ensure regulatory requirements have been met
- sampling of large trades to determine if they are undisclosed sales from a control block.

7.13 Direct Electronic Access and Routing Arrangements

- (3) The written agreement entered into by a Participant under subsection (1) with the client, investment dealer or foreign dealer equivalent must provide that:
 - (a) in the case of an agreement for direct electronic access or a routing arrangement:
 - the trading activity of the client, investment dealer or foreign dealer equivalent will comply with:



Text of Provision Following Adoption of the Proposed UMIR Amendments		Text of Current Provisions Marked to Reflect Adoption of the Proposed UMIR Amendments	
	(A) all Requirements, and	(A) all Requirements, and	
	(B) the product limits or credit or other financial limits specified by the Participant;	(B) the product limits or credit or other financial limits specified by the Participant;	
(ii)	the client, investment dealer or foreign dealer equivalent will maintain all technology facilitating direct electronic access or a routing arrangement in a secure manner and will not permit any person to transmit an order using the direct electronic access or the routing arrangement other than the personnel authorized by the client and named under the provision of the agreement referred to in sub-clause (b)(i), or personnel authorized by the investment dealer or foreign dealer equivalent;	(ii) the client, investment dealer or foreign dealer equivalent will maintain all technology facilitating direct electronic access or a routing arrangement in a secure manner and will not permit any person to transmit an order using the direct electronic access or the routing arrangement other than the personnel authorized by the client and named under the provision of the agreement referred to in sub-clause (b)(i), or personnel authorized by the investment dealer or foreign dealer equivalent;	
(iii)	the client, investment dealer or foreign dealer equivalent will fully co-operate with the Participant in connection with any investigation or proceeding by any marketplace or the Market Regulator with respect to trading conducted pursuant to direct electronic access or a routing arrangement, including upon request by the Participant, providing access to information to the marketplace or Market Regulator that is necessary for the purposes of the investigation or proceeding;	(iii) the client, investment dealer or foreign dealer equivalent will fully co-operate with the Participant in connection with any investigation or proceeding by any marketplace or the Market Regulator with respect to trading conducted pursuant to direct electronic access or a routing arrangement, including upon request by the Participant, providing access to information to the marketplace or Market Regulator that is necessary for the purposes of the investigation or proceeding;	
(iv)	the Participant is authorized, without prior notice, to: (A) reject any order, (B) vary or correct any order entered on a marketplace to comply with Requirements, (C) cancel any order entered on a marketplace, or	 (iv) the Participant is authorized, without prior notice, to: (A) reject any order, (B) vary or correct any order entered on a marketplace to comply with Requirements, (C) cancel any order entered on a marketplace, or 	
	(D) discontinue accepting orders, from the client, investment dealer or foreign dealer equivalent;	(D) discontinue accepting orders, from the client, investment dealer or foreign dealer equivalent;	
(v)	the client, investment dealer or foreign dealer equivalent will immediately inform the Participant if the client, investment dealer or foreign dealer equivalent fails or expects not to meet the	(v) the client, investment dealer or foreign dealer equivalent will immediately inform the Participant if the client, investment dealer or foreign dealer equivalent fails or expects not to meet the	



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	standards set by the Participant; and	standards set by the Participant; and
(b) in	the case of an agreement for direct electronic access:	(b) in the case of an agreement for direct electronic access:
(i)	the client will immediately notify the Participant in writing of:	(i) the client will immediately notify the Participant in writing of:
	(A) the names of the personnel of the client authorized by the client to enter an order using direct electronic access, and	(A) the names of the personnel of the client authorized by the client to enter an order using direct electronic access, and
	(B) details of any change to the information in sub-clause (A);	(B) details of any change to the information in sub-clause (A);
(ii) the client may not trade for the account of any other person unless the client is:	(ii) the client may not trade for the account of any other person unless the client is:
	(A) registered or exempted from registration as an adviser under securities legislation, or	(A) registered or exempted from registration as an adviser under securities legislation, or
	(B) a person conducting business in a foreign jurisdiction in a manner analogous to an adviser and that is subject to the regulatory jurisdiction of a signatory to the International Organization of Securities Commissions' Multilateral Memorandum of Understanding in that foreign jurisdiction	(B) a person conducting business in a foreign jurisdiction in a manner analogous to an adviser and that is subject to the regulatory jurisdiction of a signatory to the International Organization of Securities Commissions' Multilateral Memorandum of Understanding in that foreign jurisdiction
	and the order is for or on behalf of a person who is itself a client of the client acting in the capacity of adviser for that person;	and the order is for or on behalf of a person who is itself a client of the client acting in the capacity of adviser for that person;
(ii	i) if the client trades for the account of any other person in accordance with sub-clause (ii), the client must:	(iii) if the client trades for the account of any other person in accordance with sub-clause (ii), the client must:
	(A) ensure that the orders for the other person are transmitted through the systems of the client before being entered on a marketplace, and	(A) ensure that the orders for the other person are transmitted through the systems of the client before being entered on a marketplace, and
	(B) ensure that the orders for the other person are subject to reasonable risk management and supervisory controls, policies and procedures established and maintained by the client;	(B) ensure that the orders for the other person are subject to reasonable risk management and supervisory controls, policies and procedures established and maintained by the client;
(iv	the Participant shall provide to the client, in a timely manner, any relevant amendments or changes to:	(iv) the Participant shall provide to the client, in a timely manner, any relevant amendments or changes to:



Text of Provision Following Adoption of the Proposed UMIR Amendments	Text of Current Provisions Marked to Reflect Adoption of the Proposed UMIR Amendments
(A) applicable Requirements, and (B) the standards established by the Participant under subsection (1); and (c) in the case of a routing arrangement agreement, the investment dealer or foreign dealer equivalent will not allow any order entered electronically by a client of the investment dealer or foreign dealer equivalent to be entered directly to a marketplace unless: (i) the client's order is transmitted through the systems of the investment dealer or foreign dealer equivalent, prior to being transmitted through the systems of the Participant for automatic onward transmission to a marketplace or transmitted directly to a marketplace without being electronically transmitted through the system of the Participant, and (ii) the client's order is subject to reasonable risk management and supervisory controls, policies and procedures established and maintained by the investment dealer or foreign dealer equivalent.	(A) applicable Requirements, and (B) the standards established by the Participan under subsection (1); and (c) in the case of a routing arrangement agreement, the investment dealer or foreign dealer equivalent will not allow any order entered electronically by a client of the investment dealer or foreign dealer equivalent to be entered directly to a marketplace unless: without being electronically transmitted through the systems of the Participant or the system of the investment dealer or foreign dealer equivalent. (i) the client's order is transmitted through the systems of the investment dealer or foreign dealer equivalent, prior to being transmitted through the systems of the Participant for automatic onward transmission to a marketplace or transmitted directly to a marketplace without being electronically transmitted through the system of the Participant and (ii) the client's order is subject to reasonable risk management and supervisory controls, policies and procedures established and maintained by the investment dealer or foreign dealer equivalent.