

February 29, 2012

Canadian Securities Administrators British Columbia Securities Commission PO Box 10142, Pacific Centre 701 West Georgia Street Vancouver, BC V7Y 1L2

Autorité des marchés financiers 800, square Victoria, 22<sup>e</sup> étage C.P. 246, Tour de la Bourse Montréal, PQ H4Z 1G3

Canadian Securities Administrators

Attention: Gordon Smith

Attention: Me Anne-Marie Beaudoin

Dear Sir/Madam:

## Re: Review of Minimum Amount and Accredited Investor Exemptions

Momentum is a community economic development organization with a 20-year history delivering programs for Calgarians living on low incomes to increase their assets and exit poverty. Working with over 4,000 people annually, Momentum employs three key strategies: self employment supports, financial literacy education, and skills training. The organization has provided over 400 micro loans totalling more than 1.7 million dollars to small business owners so that they can fully participate in the economy. Momentum views access to fair and patient capital as critical keys to success for new entrepreneurs starting small locally-owned businesses. Access to financing is also critical for social ventures that are committed to providing a social and environmental return in addition to an economic return for an investor. We view the success of small businesses and social ventures as critical components of an inclusive, thriving local economy.

The current review of by the Canadian Securities Administrators of two exemptions from the prospectus and registration requirements of securities law has come to our attention. While we have reviewed the consultation document, we are not in a position to make any technical comments upon it. However, we do have comments on the underlying principles.

We respect the role of the securities commissions of Canada to protect the investing public; however, we also see the need of small and medium sized businesses for access to investment capital on a cost effective basis. If the proposed changes are implemented, fewer investors will be qualified to provide capital to businesses which need it. We urge that the CSA not increase the costs to small and medium size businesses by making it more difficult to access required capital. For this reason, the existing exemptions ought not be repealed or increased in the absence of pressing need for public protection. Essentially, securities regulation limits economic activity through regulations which make it more difficult to obtain capital and increase the economic burden to small business. Given the financial conditions in our country, surely this is the time to lower hurdles and reduce burdens so that businesses can provide employment, growth and stability.



We would go further and encourage securities commissions to show leadership in permitting small and medium sized businesses to have opportunities for capital formation with a much reduced cost. We do not suggest throwing out the rule book, but we do encourage re-thinking the priorities so as to facilitate increased access to capital, albeit in the relatively small amounts required by SMEs.

There is another area of urgent need for capital raising reform. Governments, NGO's and the community are recognizing "social capital" where investors are willing to accept limited financial rewards when combined with work to solve social and environmental challenges. These ventures also need capital. The CSA should develop a series of exemptions aimed at the formation of community capital initiatives – for profit, not for profit and for limited profit – over and above the current exemptions under review.

Perhaps the next CSA request for comments will be a call for business owners and advisors to assist the CSA in fostering capital formation for small and medium size businesses and social capital groups. We believe that such an initiative would get a very significant positive response.

Yours very truly,

Jeff Loomis

**Programs Director** 

