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2		ONTARIO	SECURITIES COMMISSION		
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8	OSC	PROXY VOTIN	G INFRASTRUCTURE ROUNDTABLE		
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13	HELD ON:	Friday, Nov	ember 18, 2016		
14	HELD AT:	Ontario Sec	urities Commission		
15		20 Queen St	reet West, 22nd Floor		
16		Toronto, On	tario		
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19	MODERATORS:				
20	Monio	ca Kowal	Vice-Chair		
21	Gran	t Vingoe	Vice-Chair		
22	Debo:	rah Leckman	Commissioner		
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24					
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1	PANELISTS:			
2	Josh Bezonsky	OMERS		
3	Lara Donaldson	Securities Transfer Association of		
4		Canada		
5	Frederic Duguay	Hansell LLP		
6	Judy Foster	Scotiabank		
7	David Masse	Governance Professionals of Canada		
8	Penny Rice	Shorecrest		
9	Winnie Sanjoto	OSC		
10	Jeri Trotter	Broadridge		
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1		TABLE	OF CONTENTS		
2					
3	INDEX OF PROCEEDING	GS:		PAGE	NO
4	OPENING REMARKS:				4
5	BACKGROUND PRESENTA	ATION:.			11
6	PANEL DISCUSSION:	Topic	One		27
7	PANEL DISCUSSION:	Topic	Two	• • • •	63
8					
9					
10					
11					
12					
13					
14					
15					
16					
17					
18					
19					
20					
21					
22					
23					
24					
25					

- 1 --- Upon commencing at 8:30 a.m.
- 2 OPENING REMARKS:
- 3 VICE-CHAIR KOWAL: So I think we are
- 4 going to get started punctually this morning. Good
- 5 morning. I'm delighted that you've all come out this
- 6 morning, so thank you very, very much. We look forward
- 7 to a probing discussion of the world of proxy voting
- 8 infrastructure, and I'd like to extend a very warm
- 9 welcome as well to our panelists who are going to lead
- 10 us in this discussion, and I'll be introducing each of
- 11 you in just a few moments.
- 12 Those of us who have been involved in
- capital markets for some time can certainly remember
- 14 when corporate governance and shareholder voting were
- 15 not particularly important in Canada, but over the past
- 16 20 years, good corporate governance and shareholder
- voting have become essential to well-functioning
- 18 capital markets. Increasing attention has been paid to
- 19 how shareholder voices are heard or, unfortunately, in
- some cases not heard through the proxy vote tabulation
- 21 process.
- 22 Over the past many years, two troubling
- 23 issues emerged: The first was identified by issuers
- or, more specifically, by their transfer agents who
- 25 were tabulating proxy votes for meetings. They saw

- instances where intermediaries, namely dealers and
- custodians, appeared to be submitting more proxy votes
- 3 than they were entitled to vote based on the
- 4 information that the tabulators had, and this
- 5 phenomenon is generally referred to as overvoting.
- The second issue was identified by
- 7 investors who reviewed the published aggregate voting
- 8 results and did not see their votes counted. Investors
- 9 were finding instances where the results didn't seem to
- 10 reflect their proxy votes; for example, where the
- 11 number of "no" votes cast in a particular matter was
- 12 actually less than the "no" votes that shareholder had
- 13 cast. This phenomenon is generally referred to as
- 14 missing votes.
- 15 Issuers and investors and others, both
- in Canada and the U.S., continue to gather information
- 17 and press these concerns. Canadian securities
- 18 regulators closely monitor these developments and had
- 19 hoped that industry would come together on their own to
- 20 resolve these problems, but eventually, it became
- 21 apparent that that hope was unrealistic.
- The right combination of resolve,
- 23 expertise, and the authority to systematically
- 24 investigate and assess these problems could only be
- 25 found in securities regulators. So as a result, the

- OSC, along with our CSA colleagues, decided to take the
- 2 plunge and do a deep dive into how our world of proxy
- 3 voting infrastructure works on the inside.
- 4 Many of you were here in this room in
- 5 2014 when we held our first roundtable following the
- 6 publication of the CSA's consultation paper, and I'd
- 7 like to just acknowledge the contributions of
- 8 Vice-Chair Mary Condon and Vice-Chair Jim Turner who
- 9 hosted that roundtable. That was the first time in
- 10 Canada that all the key players sat around the table to
- 11 identify the problems and solutions, and I think it's
- 12 fair to say that a number of you had real doubts as to
- 13 whether we'd make any headway. So I'm happy to say
- 14 three years on that we have made significant progress,
- and I'm going to touch on three points:
- 16 First, we did identify specific
- 17 problems with the tabulation process and analyzed the
- 18 root causes underlying those problems using actual
- 19 data. We uncovered systematic information and
- 20 communication gaps that were causing problems in the
- 21 tabulation process and contributing to overvoting and
- the appearance of missing votes.
- 23 Second, we've achieved a breaking down
- of the silos that contributed to these gaps by bringing
- 25 together CDS, intermediaries, Broadridge, and transfer

- agents in a series of working group discussions so that
- 2 everyone could talk to one another about the problems
- 3 and the challenges that they were facing and getting
- 4 the system to work better.
- 5 Third, working with many of the people
- 6 in this room today, we developed a set of voluntary
- 7 protocols to bridge the information and communication
- 8 gaps that we identified. The protocols have been
- 9 published in draft for consultation by the CSA and
- we're going to get them out very shortly in final, and
- 11 these protocols set out CSA staff expectations as to
- 12 the roles and responsibilities that each of CDS,
- intermediaries, Broadridge and meeting tabulators play
- 14 at each stage of the vote reconciliation process. The
- 15 protocols also provide guidance on the kinds of
- operational processes that should be implemented, and
- 17 we believe that this guidance, if industry implements
- it, and we hope that they will, can meaningfully
- improve the proxy voting system in a timely and
- 20 pragmatic way.
- And we're going to be monitoring the
- 22 next two proxy seasons to see what improvements have,
- in fact, been achieved with this approach. Depending
- on what we see, we may determine that a more formal
- 25 regulatory approach is necessary.

1	And this brings us to today's
2	roundtable. Once again, we've brought together the
3	leading representatives from the key players in one
4	room to continue our dialogue, focusing on some
5	important short-term and long-term issues, and I'd like
6	to introduce our panelists:
7	Josh Bezonsky, put up your hand, wave,
8	Director of Compliance at OMERS, will be providing us
9	with the institutional investor perspective; Lara
10	Donaldson, the director, Lara, a Director of Regulatory
11	and Industry Affairs at Computershare, who will be
12	providing the tabulators' perspective on behalf of the
13	Securities Transfer Association of Canada; Frederic
14	Duguay, a partner at Hansell LLP, a law firm
15	specializing in advising boards, investors,
16	shareholders and management teams on corporate
17	governance matters; Judy Foster, Vice-President, Client
18	Services, Securities and Operations at Scotiabank, will
19	be providing the intermediary perspective on behalf of
20	the Investment Industry Association of Canada; David
21	Masse, who I'm assured will provide some thoughtful
22	discussion today, chair of the Corporate Governance
23	Professionals of Canada, formerly the Canadian Society
24	of Corporate Secretaries. The GPC is a national
25	organization representing the interests of corporate

- 1 secretaries and governance professionals in Canada.
- 2 And Penny Rice, a very warm welcome to Penny.
- 3 Co-founder and managing director at Shorecrest, and
- 4 she's been a leader in assisting the OSC as well as the
- 5 CSA, both in our shareholder meeting reviews and in the
- 6 development of the CSA protocols as our technical
- 7 advisor. And Jeri Trotter, welcome, Jeri, senior
- 8 director, Client Management Issuer Services at
- 9 Broadridge, the main voting agent for intermediaries.
- The first panel focuses on the
- short-term, and moderated by Commissioner Deborah
- 12 Leckman.
- 13 Voting continues to take place and
- 14 concrete improvements need to be made now, so the first
- 15 panel will focus on what aspects of the protocols can
- 16 be implemented now, the costs of implementation, and
- 17 what improvements can we expect and how to measure the
- impact of those improvements.
- The second panel will be moderated by
- Vice-Chair Grant Vingoe, and this panel will focus on
- 21 how issuers and investors can take a greater leadership
- 22 role in how the proxy infrastructure improves and
- 23 evolves as we go forward, or whether we will need the
- heavier hand of regulation to achieve our objectives.
- The panel will also be addressing the

- 1 exciting opportunity that advancements in FinTech might
- 2 help solve the remaining challenges in the proxy
- 3 system, and I'd like to thank our colleagues. I think
- 4 we have a few from the FinTech community who have come
- 5 out this morning to join the discussion.
- 6 So before the panel begins, I'd like to
- 7 ask Winnie Sanjoto and Penny Rice to give us a quick
- 8 refresh of the key concepts underlying the proxy voting
- 9 infrastructure and the new protocols. Winnie is the
- 10 manager of the Corporate Finance Branch who has very
- ably been leading this project since 2012 and has
- 12 extraordinary expertise in the area of shareholder
- democracy and proxy voting.
- 14 As I mentioned, Penny acted as our
- 15 technical advisor on this project, and her expertise is
- in both shareholder meeting reviews, as well as in the
- development of our protocol and that assistance has
- been invaluable. She brings more than 25 years of
- 19 experience to this.
- Just as a quick matter of housekeeping,
- 21 we are going to try to keep time at the end of each
- 22 panel for questions. There are blank cards in the
- folders on your chairs. If you have any questions that
- 24 you'd like to pass up, please feel free. Rob and Jacob
- are happy to pick them up, or just speak up at the end

- 1 of the panel.
- Our discussion is being transcribed, so
- 3 the transcript will be posted to the OSC Web site. We
- also have photographs being taken, thank you, which
- 5 will be posted on our Web site, and I think we also
- 6 might have a few members of the media present for
- 7 today's event.
- 8 So if you have not already done so, I
- 9 would ask that you turn off your phones, please, and
- 10 with that, I hand it over to Winnie and Penny.
- 11 BACKGROUND PRESENTATION:
- MS. SANJOTO: Thank you, Monica.
- So turning to the first slide of our
- 14 presentation, we are just going to do a very brief
- 15 background presentation to set the stage for the panel
- 16 discussions, and this presentation will go over some
- 17 key concepts that are useful in understanding what we
- did and why we did it, provide a very high level
- 19 summary of our CSA review, and explain at a high level
- 20 what the protocols do, and I'm hoping that we'll be
- able to, I'll be able to move through my portion pretty
- 22 quickly because I think some of the more interesting
- things are really what Penny found as a result of her
- 24 review of shareholder meetings.
- So turning to the next slide, so I

- 1 think everyone is familiar with the intermediated
- 2 holding system, so I won't describe it in any great
- detail, but the key points to note are that the
- 4 depository, CDS, is the registered shareholder and has
- 5 the rights under corporate law to vote, either in
- 6 person or by proxy, and that there is no single or
- 7 central register of beneficial owners. So ownership
- 8 information is essentially kept in multiple sets of
- 9 records.
- 10 So turning to the next slide, as a
- 11 result of the intermediated holding system, proxy vote
- 12 tabulation is actually quite a complex set of
- activities, and all these processes and activities we
- 14 refer to as meeting vote reconciliation.
- 15 And so for each shareholder meeting
- that takes place, the meeting tabulator essentially
- 17 constructs a register of intermediaries that are
- 18 entitled to submit proxy votes, and we refer to this as
- 19 setting up a vote entitlement account, and then it
- 20 matches proxy votes submitted from those intermediaries
- 21 to those vote entitlement accounts, and the tabulator
- 22 uses information that it receives from the depository,
- 23 CDS, and various intermediaries to set up these
- 24 entitlement accounts.
- 25 And the first set of information comes

- from, generally, CDS, and where there is a U.S.
- 2 position, from DTC as well, and what they do is that
- 3 they send a document known as a CDS omnibus proxy to
- 4 the tabulator. In legal terms, this proxy is CDS
- 5 essentially giving voting authority over a specific
- 6 portion of its share position to a specific
- 7 intermediary that is a participant with CDS. In
- 8 information terms, the CDS omnibus proxy tells the
- 9 tabulator which CDS participants have vote entitlement
- and how many, and you'll see a sample of, a portion of
- 11 a CDS omnibus proxy later in the presentation.
- So next slide, please. So the second
- piece of information that tabulators use to set up vote
- 14 entitlement accounts are known as a supplemental
- omnibus proxy, and I apologize, there's a lot of
- jargon, and supplemental omnibus proxies are mostly
- 17 called mini vote proxies and other names that they
- have, but for simplicity's sake, we're just going to
- 19 call them supplemental.
- 20 And as background, intermediaries can
- 21 also hold shares for other intermediaries. So, for
- 22 example, a larger dealer could hold shares for a
- 23 smaller dealer that's a CDS participant in order to
- 24 report clearing and settlement for that smaller dealer.
- 25 So in legal terms, the supplemental

- 1 omnibus proxy is one intermediary giving voting
- 2 authority over a specific portion of its share position
- 3 to another intermediary, and in information terms, this
- 4 document tells the tabulator that it needs to subtract
- 5 vote entitlements from a specific intermediary's
- 6 account and give those entitlements to another
- 7 intermediary.
- 8 So turning to the next slide: And the
- 9 final piece of the meeting vote reconciliation puzzle
- 10 occurs when the intermediaries actually submit their
- 11 proxy votes on behalf of beneficial owners, and the
- 12 tabulator takes those votes and basically matches them
- 13 to an entitlement account that they have set up.
- 14 So turning to the next slide, the final
- 15 concept that I think is helpful to sort of be familiar
- 16 with is this idea of end-to-end vote confirmation, and
- 17 essentially, it's the idea that there's verification to
- 18 the beneficial owner or investor that their voting
- instructions have made their way through the system and
- 20 through these series of meeting reconciliation
- 21 processes and have been accepted by the meeting
- 22 tabulator and the chair.
- 23 And this feature is not part of our
- 24 current vote reconciliation process, and so it is
- 25 actually not possible right now for an investor to have

- 1 clear line of sight as to whether or not their vote has
- been accepted by a meeting tabulator or meeting chair.
- 3 So turning to the next slide, Monica
- 4 did talk about the reasons for our review, and these
- 5 slides really just sort of try to explain how an
- 6 overvoting situation appears from the perspective of a
- 7 tabulator. So in this case, the tabulator has set up a
- 8 vote entitlement account, but what they're getting for
- 9 that intermediary, and I'm calling them ABC U.S.
- 10 Markets, is more votes than are in that account, and
- 11 that's really at the heart of what this overvoting
- 12 situation is. It's a discrepancy between the number of
- 13 votes that are being submitted by an intermediary and
- 14 the amount of entitlements that that intermediary has
- 15 calculated based on the information in the various
- 16 documentation that it's received, and as Monica said,
- 17 this was something that issuers and, more specifically,
- their tabulators were seeing instances of.
- 19 So turning to the next slide, the
- second other issue was the so-called missing vote
- 21 problem, and so, I mean, it's pretty straightforward.
- 22 Investor submits 100 -- well, I think in my example, we
- 23 said 500 votes, but then it turns out that when you
- look at the aggregate results, the total number of "no"
- votes is, let's say, 100. So, again, why is this

- 1 happening? And I think that the whole discussion
- 2 around end-to-end vote confirmation arose as a result
- 3 of this phenomenon of what appeared to some investors
- 4 to be their votes going missing.
- 5 So turning to the next slide, this is
- 6 really just an excuse for me to do a Venn diagram. So
- 7 slide 11. So what did we do? We initiated a review in
- 8 2013 and it was a multi-stage process. So in Stage 1,
- 9 we identified what we were going to examine, meeting
- 10 vote reconciliation. In Stage 2, we did fact-finding,
- 11 and Penny is going to speak to what we did, and in the
- third stage, we developed solutions by sharing our
- findings with the key entities engaged in meeting vote
- 14 reconciliation and drafting a set of protocols to
- address those issues, and we published the protocols
- 16 for comment at the end of March, and we are now in the
- 17 process of finalizing them. So we are hoping to
- finalize them and publish them shortly and definitely
- in advance of the next proxy season.
- 20 So turning to slide 12, I'm going to
- 21 actually have Penny now talk a little bit about what we
- 22 found and sort of go through the process of the
- 23 shareholder meeting review.
- 24 MS. RICE: As Winnie mentioned, the CSA
- 25 selected six meetings that they asked us to review for

- 1 accuracy on the tabulation and to provide a formal
- 2 report on not only the votes that were included, but
- 3 the votes that were excluded. We also did a
- 4 reconciliation between what the tabulator's vote
- 5 entitlement was and what the intermediary thought their
- 6 vote entitlement was. In order to do this, the CSA
- 7 requested through the issuer and through the
- 8 intermediaries all of their supporting documentation on
- 9 those six meetings. They, in turn, asked, of course,
- 10 their tabulator and Broadridge in all cases to provide
- 11 us that information as they acted on their behalf.
- 12 When we prepared the report, the
- findings really fell down into two gaps, and the first
- one is the information gap. The meeting tabulators
- don't always have complete and accurate vote
- 16 entitlement information from dealers and custodians,
- 17 and part of that is the initial entitlement comes from
- 18 CDS and DTC, but then there's movement between the
- 19 various brokers that, as Winnie mentioned, are moved by
- 20 supplemental omnibus proxies.
- 21 So part of the issue is that the proxy
- votes, the formal votes, and the supplemental omnibus
- 23 proxies aren't always that easy to tie back into CDS
- 24 because the names don't match, and at the time, there
- 25 was no other identifiers that linked the two together,

- 1 and as well as sometimes the documentation appeared to
- 2 have gone missing in that a supplemental omnibus proxy
- 3 was provided, for instance, on the Broadridge side as
- 4 being sent, but in the tabulator's documentation, they
- 5 had not received that particular omnibus proxy, and
- 6 because it's paper going back and forth, you can see
- 7 it's probably easy to have things that get misplaced or
- 8 aren't included.
- 9 And so as a result of that missing
- 10 information, the tabulator often had to make judgment
- 11 calls and that meant that the same vote, depending on
- 12 who tabulated it, could either accept the vote, reject
- 13 the vote, or put it in an incorrect vote entitlement
- 14 that then resulted in it being prorated, which not only
- affected the actual vote that was being submitted, but
- 16 obviously, all the other votes that were submitted
- 17 under that incorrect vote entitlement.
- 18 If we just want to turn to the next
- 19 slide before I get into the information gap, obviously,
- 20 we took a situation and changed the name to economize
- 21 it, but the first document shows you that this
- 22 particular intermediary had two legal names and that's
- 23 how the CDS and DTC omnibus proxies are issued and they
- 24 are very basic. It's, basically, in the case of CDS, a
- 25 CDS CUID. Then the legal name of the intermediary and

- 1 then the number of shares that they're entitled to, and
- 2 that's the starting point. So if you can't tie back to
- 3 the starting point, you can see how, as it progresses
- 4 and shares are moved back and forth between
- 5 intermediaries, it gets even more complicated.
- Now, this particular intermediary had
- 7 the two legal names and then they had three operating
- 8 names which the formal vote was issued under. Now, in
- 9 this particular formal vote, you can see that the CUID
- 10 is there and it's easy enough to match them back, but
- 11 at the time this review was done in 2014, the CUIDs
- were not on the formal votes.
- 13 So as you can see for ABC U.S. Markets,
- 14 it has a legal entitlement and the names exactly match,
- but ABC Street and ABC Cross Street, there is nothing
- on those formal votes that actually ties them back to
- 17 their entitlement, and so ABC Street actually belonged
- 18 to the top one, which was ABC Bank, and ABC Cross
- 19 Street was tied back to ABC U.S. Markets.
- 20 So you can see, and what was
- 21 interesting was that there was no issue with ABC U.S.
- 22 Markets because they were allocated to the right
- position. ABC Street, even though there was again
- 24 nothing to tie them to, it was consistent. Everybody
- 25 in all the six meetings that we reviewed knew that it

- 1 belonged to ABC Main Bank.
- Where the discrepancy came in was when
- 3 ABC Cross Street, which, again, had the same sort of
- 4 situation in that the names couldn't be linked
- 5 together, but in that case, it didn't seem to be as
- 6 common knowledge that ABC Cross Street's entitlement
- 7 was under ABC U.S. Markets.
- 8 And so if we go to the next slide, ABC
- 9 Cross Markets is a -- Cross Street, sorry, is a
- 10 business line of ABC Markets, and that's where
- 11 entitlement was to vote, but ABC Main Bank and AMC U.S.
- 12 Markets were CDS participants, so ABC Cross Street did
- 13 not have an omnibus proxy putting anything into their
- name, and as a result, in the six reviews, there was
- unequal treatment to it. In some cases, it was
- 16 excluded and not voted at all because they couldn't
- 17 match it to the entitlement. In other cases, it was
- incorrectly counted under ABC Main Bank where the
- 19 entitlement didn't actually exist, in which case it
- 20 caused a proration under that entitlement, and there
- 21 were instances where it actually got counted under the
- 22 right custodian. So in those cases, you can see that
- it depended on who your tabulator was going to be, how
- your actual final vote ended up.
- 25 And in this particular case, all six

- 1 meetings were annual meetings, and there was nothing
- 2 material in the sense that it changed the outcome, but
- 3 you could see how in some meetings, if the vote was
- 4 close or that was a particularly large vote, that
- 5 particular institutional share could cause some
- 6 discrepancy and perhaps the outcome of the meeting.
- 7 The second finding was the
- 8 communication gaps, and I can go back to that slide
- 9 before I deal with it.
- 10 The next example that we're going to
- 11 show you is that there is no reconciliation, for
- 12 instance, when a vote is submitted. The tabulator
- right now doesn't communicate back and say, "I received
- 14 this vote and X number of shares," and the same with
- 15 the documentation. They don't confirm back that
- they've received a supplemental omnibus proxy.
- 17 So in the next example that I have to
- 18 show you, that's an example -- sorry, if you go to the
- 19 next slide. Yes. This is the example of, in one case,
- 20 a supplemental omnibus proxy was issued to move shares
- 21 between Broker A and Broker B.
- 22 So it was 500,000 shares and Broker A's
- 23 originally entitlement was 5 million shares, and so
- 24 when they moved the omnibus proxy, it took them down to
- 4,500, or sorry, 4.5 million shares of entitlement.

- 1 Broker B had a million shares to start with and that
- omnibus proxy gave them an extra 500,000, so they had a
- 3 total entitlement of 1.5 million. If the omnibus proxy
- 4 had been received when they voted their respective
- 5 votes of 2.6 million and 1.4 million, all of those
- 6 votes would have been included, but because there was
- 7 no omnibus proxy received, even though on the
- 8 Broadridge side, there was one showing being issued,
- 9 the 500,000 shares did not get moved, so that when they
- 10 submitted the vote under Broker A, there was no change.
- 11 All of their votes were accepted. Where the problem
- comes in is on Broker B. When they voted their 1.4
- million shares, they only had an entitlement of 1
- 14 million shares, and so their entire position was
- prorated, and the vote was reduced by 400,000.
- 16 And as I said, in these examples, they
- 17 were all annual meetings with strong support, so it
- doesn't affect the outcome, but it did demonstrate that
- 19 because there isn't a communication between them,
- 20 Broadridge would have been unaware their supplemental
- 21 omnibus was received and the tabulator would have been
- 22 unaware that a supplemental omnibus was sent. So the
- 23 communication gap caused discrepancies in the votes
- 24 because there was no opportunity for either party to
- 25 clear it up.

- 1 Those are very basic examples. There
- is a number of examples that happened throughout the
- 3 review that highlighted, I think, the difference
- 4 between what was being committed as a vote and what the
- 5 actual entitlement showed.
- 6 So the next slide is about what the
- 7 protocols do.
- 8 MS. SANJOTO: So I'm going to jump in
- 9 here and sort of talk about at a high level what these
- 10 protocols are. As Monica said, these are voluntary
- 11 protocols and they really are an attempt to delineate
- 12 who is responsible for what, and provide guidance on
- the kinds of processes we expect should be in place to
- 14 address these types of information and communication
- gaps, and they really are intended to build on existing
- 16 processes, not to require a major technological
- overhaul and we, in particular, do not want them to
- 18 prevent better or more cost-effective solutions from
- 19 being developed.
- 20 So I'm going to turn it now to Penny to
- just very quickly go through some of the specific
- 22 quidance.
- 23 MS. RICE: The first change affects the
- 24 information and the tabulation, and the idea of it is
- 25 to get consistent information on not only the formal

- 1 votes, but on the supplemental votes so that they can
- 2 be tied back to the originating document of CDS and
- 3 DTC.
- 4 So the protocols are asking for the CDS
- 5 Alpha CUID and identifier to be put on the formal vote,
- and as you can see from that example, they are now on
- 7 the formal vote, and in that particular case, that
- 8 would have cleared up any discrepancy on where the
- 9 actual entitlement belonged to, so not only would all
- 10 of the votes have been counted, but there would have
- 11 been some comfort for the intermediary that it doesn't
- matter who's tabulating their vote. They're going to
- get consistent treatment.
- In order to do that, though, we need to
- 15 investigate fungible and non-fungible accounts and that
- some intermediaries have one legal entity and multiple
- operating names underneath it, and they prefer to have
- 18 them separate. They do not want to be sharing votes
- among their operating, and so those intermediaries
- 20 would need to indicate that their accounts aren't
- 21 fungible, and the solution in the protocols right now
- 22 is that you would then issue a supplemental omnibus for
- 23 that and not put the CUID on the formal vote. That's
- enough.
- 25 So the idea is that there will be more

- 1 information not on the formal votes, but on the
- 2 supplemental omnibus so that they can tie them back and
- 3 that the tabulator will create a consistent method of
- 4 creating those vote entitlement accounts so everybody
- 5 can expect the same result.
- 6 And the other I think really
- 7 significant part, which is probably going to be the
- 8 most work, is to increase the communication. So right
- 9 now when the DTC omnibus isn't received, the tabulator
- is going to make more of an effort to make sure the
- issuer is aware of that, that their votes won't be
- 12 counted, and to get that DTC omnibus.
- 13 The tabulator will also contact
- 14 Broadridge or the intermediary if there is a problem or
- 15 expected problem, and the intermediary should take the
- action not only to fix it for this meeting, but to fix
- 17 it for future meetings. One of the things we found is
- 18 that the problems are systemic in that if there's a
- 19 lack of information on the vote, obviously, it occurs
- or reoccurs for every meeting, and to encourage the
- 21 developments of an end-to-end vote reconciliation
- 22 system.
- 23 As far as accountability, the issuer we
- found was not aware in most cases that there were votes
- 25 not being counted, so when the tabulator does the

- scrutineer's report, there's a number of items that
- 2 will be listed on the bottom of the scrutineer's report
- 3 about what is being excluded from the vote, and then
- 4 the intermediary would then have the information from
- 5 Robert, I'm sorry, from the tabulator, so that they
- 6 could then provide that information to their underlying
- 7 client, the beneficial holder, whether or not their
- 8 vote was accepted or rejected.
- 9 Even with these protocols, the
- 10 tabulator is just going to know whether or not they
- 11 accepted or rejected an individual intermediary's vote.
- 12 It will be the intermediary that needs to confirm
- 13 underneath that that your vote was accepted or
- 14 rejected. And...
- 15 MS. SANJOTO: Yes. So given the
- 16 constraints of time, I think all we'll say to conclude
- is that the protocols are really intended to be a
- 18 foundation for further work. We are by no means
- 19 suggesting that the protocols magically create an
- 20 end-to-end system that is paperless and that will
- 21 provide realtime vote confirmation to investors. That
- is not what the protocols do.
- 23 What we think they do is that they set
- 24 out some guidance around how to actually start having
- 25 proper collaboration and conversations around how to

- 1 build those systems and build those processes, and are
- 2 really the first step, in our view, in moving the
- 3 process forward.
- 4 So, hopefully, this gives enough of a
- flavour of what we've been doing and, hopefully, sets
- 6 the foundation for the next panel discussions, and Deb
- 7 Leckman, Commissioner Leckman will be moderating that
- 8 panel.
- 9 PANEL DISCUSSION: Topic One.
- 10 COMMISSIONER LECKMAN: Thanks, Winnie.
- 11 As Monica mentioned, this first panel
- focuses on what can be done to improve meeting vote
- 13 reconciliation in the short-term. The panel will
- 14 discuss what aspects of the protocols can be or
- 15 already...
- 16 --- Off Record Discussion.
- 17 COMMISSIONER LECKMAN: So the panel
- 18 will discuss what aspects of the protocols can be or
- 19 already have been implemented for the next two proxy
- seasons, the cost of implementing them, and how to
- 21 measure their impact.
- We have about 45 minutes, including
- time for questions. So we'll spend about 10 to 15
- 24 minutes on each of the following three questions:
- 25 First, I'd like to begin our discussion

- with the question to those panel members who have been
- 2 quite closely involved in the protocol development
- 3 process; specifically, Jeri, Lara and Judy.
- 4 Could you briefly describe, and in
- 5 layperson's terms if possible, what aspects of the
- 6 protocols you plan to implement over the next two proxy
- 7 seasons, how do you think they will improve meeting
- 8 vote reconciliation, and the associated costs. Let's
- 9 start with Judy, Lara, and then Jeri.
- 10 MS. FOSTER: Okay. I may steal their
- 11 thunder by going first probably.
- 12 Just as a comment from where I stand
- and myself, I think part of the real value of the
- protocols, of the creation of the draft is really
- 15 getting everyone into the room. I think we were all
- somewhat shocked by some of the discrepancies that were
- 17 identified and some of the issues that came out through
- the discussions, so I think that in itself was a
- 19 huge -- is part of the success of the protocols going
- 20 forward.
- 21 In terms of protocols, the next two
- 22 years, the one commitment we made when we stepped away
- 23 prior to the 2016 proxy season is that we would do what
- 24 we could through the 2016 proxy season to deal with the
- 25 draft protocols, and I think with the earlier set of

- 1 questions that talked about low-hanging fruit, and I
- 2 think really a lot of the low-hanging fruit has been
- 3 addressed, a lot of the activity items identified in
- 4 the draft protocols in fact are in play.
- 5 So Penny referenced some of them, but
- 6 the creation and distribution of association tables
- 7 from Broadridge to help with some of the naming
- 8 conventions within the -- between the environment have
- 9 been distributed.
- 10 The use of the supplemental omnibus
- 11 proxies in situations where there are these legal
- 12 entity differences that don't get addressed through the
- 13 CUID structure or through the association table,
- 14 modification of the supplemental omnibus proxy which
- 15 you're seeing in terms of the Alpha CUID and the DTC
- 16 participant numbers, so those have all been rolled out
- through the course of the 2016 proxy season.
- Not specific to the protocols, but it's
- 19 referenced in terms of the communication gap, certainly
- a commitment was made that there would be more open
- 21 communication and questions around activities, and the
- 22 participants I see, obviously, and certainly, I see in
- 23 my shop a lot more communication and discussion with
- the TA's around items that are received, overvote
- 25 situations or things that could have created overvote

- 1 situations. So definitely more communication and a lot
- 2 more discussion around issues that would have gone
- 3 unnoticed or unaddressed and, you know, again, provided
- 4 some of the information that surprised us that we, in
- 5 fact, were in an overvote situation that could have
- 6 been seen with an awareness within the community of
- 7 that.
- I think, you know, some of the
- 9 discussions that we had identified tools that we
- 10 perhaps were not using effectively, so increased use
- 11 through this season of the Broadridge tools that have
- been identified. So, generally, a lot of the items
- 13 identified in the draft protocol have been instituted.
- 14 In terms of cost, Jeri can probably
- 15 talk a little bit more to cost, but certainly, from our
- 16 perspective, these have not been a priority.
- 17 Resources, probably the cost in terms of...
- 18 --- Off Record Discussion
- 19 MS. FOSTER: Resources within the
- organizations that are more focused probably, you know,
- 21 more resources in a TA community to discuss, but
- 22 nothing that has been expensive, which I think has
- 23 driven better quality of the processes and have
- 24 addressed issues that were outlined in the report.
- In terms of some of the other items, I

- think they're items that we have to look at and work
- within the community which could be in the report.
- 3 There probably is a cost associated with that that will
- 4 have to be identified, and certainly we'll have to have
- 5 a strategy on how to manage that, which may create some
- 6 technology requirements within organizations, which
- 7 will have to be costed.
- 8 That's pretty much our perspective on
- 9 the matter of the protocols.
- 10 COMMISSIONER LECKMAN: Thank you.
- 11 Lara.
- 12 MS. DONALDSON: Thank you. And thank
- 13 you to Winnie...
- 14 --- Off Record Discussion
- 15 MS. DONALDSON: First of all, thank you
- 16 to Winnie and Jeri for describing, or sorry, Winnie and
- 17 Penny for describing the tabulation process, so it
- means I don't have to. It is a very complicated
- 19 process and tabulators are working with material at the
- 20 end of the process where there's various different
- 21 parties involved, so it does tend to become very
- 22 complex in the end and quite manual.
- 23 And as we saw through the process of
- 24 the review of the six meetings, the different
- 25 tabulators within the transfer agent community in

- 1 Canada did not necessarily always act consistently, and
- 2 that is certainly something that we have hit on, and
- 3 it's a topic of conversation, whatever, in order to put
- 4 some more consistency behind the process.
- 5 In terms of communication with the
- 6 intermediaries and the overvote situations that we are
- 7 encountering, I would certainly agree that the breaking
- 8 down of silos is something that we have seen through
- 9 the process. There is a lot more communication going
- on. We are certainly working with the intermediaries
- 11 and reaching out when we see an overvote in the process
- 12 to try and rectify it and get the appropriate
- documentation in place.
- 14 One of the things we do struggle with
- is that these things tend to happen quite late in the
- tabulation process where we're right up to the end of
- 17 the vote cutoff, which is typically 48 hours before a
- meeting, and when you're dealing with multiple meetings
- on a single day, which is very common through the proxy
- season, April, May, June specifically, it can be a
- 21 challenge. We're working with a manual process in
- 22 order to try and make sure that the issuer has the
- 23 correct vote when they go into the meeting.
- 24 The Broadridge association table which
- 25 has been talked about a little bit has been helpful to

- 1 the tabulators. As Penny mentioned, we are working
- 2 with multiple numbers, names, intermediaries,
- 3 structures, and we weren't always able to match names
- 4 back. We do need to, as tabulators, make sure that we
- 5 have the proper process in place so that the vote
- 6 entitlement is legally passed through to the
- 7 appropriate parties.
- 8 So when we receive a proxy and the
- 9 name's slightly different, we're not always comfortable
- 10 matching it back to a position where you may logically
- 11 think it belongs, but sometimes we don't know for sure.
- 12 So we do need to make sure that if we're challenged in
- 13 the end as to why we accepted the proxy, that we have
- 14 the proper documentation in place. The association
- table does help. There's still maybe paperwork
- 16 involved, but it has definitely been a step in the
- 17 right direction.
- In terms of costs, anything right now
- 19 that the tabulators are working on is really some
- 20 additional manual processes, so what we're looking at
- is additional paper cost right now, especially through
- the busier time when, again, we're working with
- 23 multiple meetings.
- 24 Given the protocols are still in draft
- form and technology advancements haven't been

- 1 contemplated at this point, they would also need to go
- through the specific process of each transfer agent.
- 3 Each of our members is kind of at a
- 4 different stage in terms of technology and so they
- 5 would have to each look at it individually to determine
- 6 what their appropriate costs would be for the
- 7 implementation.
- 8 COMMISSIONER LECKMAN: Thanks, Lara.
- 9 Jeri.
- 10 MS. TROTTER: Can you hear me okay?
- 11 So, first of all, I'd like to thank the
- OSC for inviting me to this roundtable and my colleague
- Rene Shorter and I participated in the working group
- and we really found all of the members to be very open,
- 15 respectful, and able to talk about the processes
- 16 regarding vote tabulation.
- I think it's also important to point
- out the role of Broadridge. Broadridge is bound by the
- 19 contracts with the intermediaries who are obligated by
- 20 the regulations set out before them, and we're also
- 21 obligated by these arrangements.
- 22 Broadridge Investor Communication
- 23 Solutions is not the record keeper for the
- 24 intermediaries. The record date files are actually
- 25 passed to us and we ingest those into our systems for

- distribution and proxy tabulation. Broadridge is also
- 2 directed by each intermediary on how that account is to
- 3 be handled, if it's to be wrapped for managed account
- 4 processing, et cetera.
- 5 We actually believe or we do believe
- 6 that all market participants, including everyone
- 7 previously mentioned, depository, issuers are
- 8 responsible for the reliability of the proxy
- 9 infrastructure as a whole. We believe that technology
- 10 will enhance the transparency, integrity, accuracy and
- 11 accountability of the proxy system.
- 12 We also agree with the CSA statement
- that shareholder voting is one of the most important
- 14 methods by which shareholders can affect governance,
- and because we share this belief, we invest heavily in
- 16 continuous improvements, particularly in technology
- solutions that support the principles of efficient
- 18 information access and delivery.
- 19 Through the working group meetings, we
- 20 have implemented several changes on the vote reports to
- 21 assist the tabulators to identify the intermediary
- 22 entitlement when calculating the official vote
- 23 entitlement. These relate to the published association
- 24 tables to match, map the Broadridge client number to
- 25 the CDS/DTC intermediary or entitlement, sorry, through

- 1 their CUID or DTC number.
- 2 As Penny had mentioned, there are cases
- 3 where the intermediary uses the name of a financial
- 4 entity to brand themselves that doesn't coincide with
- 5 the actual name on the depository ledger.
- 6 For 2017, supplemental omnibus proxies
- 7 will be faxed, and I know that doesn't seem like a very
- 8 big step forward, but it's certainly better than mail,
- 9 and we certainly don't expect this to be the solution.
- 10 You know, we are looking for the
- 11 transfer agents and tabulators to complete development
- 12 that will actually ingest these files, these
- transmission files for omnibus proxies.
- 14 And in order to achieve an end-to-end
- vote confirmation, as we described it in the protocols,
- 16 there has to be an electronic interface between the
- 17 tabulators and Broadridge and that needs to be
- developed.
- 19 Through our U.S. project for vote
- 20 confirmation, and this was a pilot project, Broadridge
- 21 did develop a process of file exchange between
- 22 ourselves and the tabulators, and this would confirm
- 23 the voting file and also a response file containing any
- issues that the tabulator identified. Unfortunately,
- 25 this didn't go any further because it really required

- 1 more development on both sides.
- 2 In terms of cost, Broadridge has
- 3 certainly made a significant investment and continues
- 4 to do so in proxy tools for all of the proxy
- 5 participants. So any additional costs related to what
- 6 the protocols are intending up to vote confirmation we
- 7 really can't make an assessment at this time.
- 8 Thank you.
- 9 COMMISSIONER LECKMAN: Thanks, Jeri.
- 10 It's encouraging to hear that you're working together
- 11 and there are concrete actions that have been taken.
- 12 So now Question 2, for David, Josh and
- 13 Fred: You approach the proxy voting infrastructure
- 14 from the perspective of issuers, investors, and
- 15 governance advisors. What are your thoughts on the
- impact of the protocols? We'll start with Josh, then
- 17 David, and end with Fred.
- 18 VICE-CHAIR KOWAL: Thanks for moving
- 19 the mic close.
- MR. BEZONSKY: Thank you.
- So I'd like to start by saying how much
- 22 we truly appreciate the OSC's work to-date and
- continued leadership in this area for giving these
- issues the attention that we feel that they merit.
- 25 So echoing a comment made by Jeri, one

- of the most fundamental rights of shareholders is, of
- 2 course, to vote their shares, and as investors with
- 3 significant long-term financial interests in the
- 4 Canadian capital markets, we certainly value the voting
- 5 rights associated with the securities in which we
- 6 invest.
- 7 We devote considerable resources to
- 8 engaging with boards, management, and other
- 9 stakeholders, carefully reviewing proxy circulars and
- 10 other continuous disclosure documents, and to casting
- our votes thoughtfully. So it's very important to each
- 12 of us around the table, to the institutional investors
- in particular perhaps, that our voting instructions
- 14 reach the issuer and those instructions are given their
- 15 full weight.
- 16 OMERS has worked collaboratively with
- 17 its peers in the pension fund space, in particular with
- 18 PSP and the Caisse, with CPP, Teachers, AIMCo and
- 19 bcIMC. We've submitted letters in response to the CSA
- 20 consultations in 2013 and in 2016, and our primary ask
- 21 has been throughout and continues to be that vote
- 22 entitlements must be fully reconciled in a consistent
- 23 way. In our view, regardless of the number of
- 24 intermediaries in the chain, each share, setting aside
- 25 multiple voting shares, each share must only be voted

- 1 once.
- 2 So given all of the work that, as I've
- 3 mentioned, that we do in considering particular votes,
- 4 we found it to be disheartening when these issues
- 5 started to be more fully scoped out. I know that Lara
- 6 and others at Computershare had been involved in a
- 7 study in 2011 and had seen that there was prorating by
- 8 tabulators in as many as I believe it was 17 percent of
- 9 the meetings that you had looked at, at that time.
- MS. DONALDSON: I don't have --
- 11 MR. MASSE: I believe that to be
- 12 approximate.
- MR. BEZONSKY: Okay.
- 14 MR. DUGUAY: I'll corroborate that.
- 15 MR. BEZONSKY: So in our view, any
- 16 dilution of our vote is material, and we found that
- figure to be quite staggering.
- Our second ask that we've made, and I'm
- 19 pleased to see some progress, real progress it seems in
- this area, relates to end-to-end vote confirmation. So
- 21 we're looking for confirmation from the issuer, through
- 22 intermediaries as appropriate, that voting instructions
- 23 have been received and properly recorded at a meeting,
- that the votes cast have been given their full weight,
- 25 and we feel that the confirmation must be provided back

- 1 to the ultimate investor, must be electronic. We'd
- like it to be sent, I know this is still being worked
- on, we would like it to be sent at three stages:
- 4 When the voting instructions have been
- 5 received by the tabulator; when the voting instructions
- 6 have been accepted and proposed, processed, excuse me,
- 7 by the tabulator; and finally, when the voting
- 8 instructions have been confirmed as voted at the
- 9 shareholder meeting.
- 10 As part of this, we've made it clear
- 11 that we feel that voter anonymity is to be preserved.
- We're in favour of the continuation of the OBO/NOBO
- distinction and have gone on record about that, and you
- 14 know, we feel that the confirmation system must be
- 15 practical, accessible and compatible for investors to
- 16 use third party service providers to access meeting
- 17 materials and vote electronically.
- 18 Finally, we feel that there should be
- an end-to-end operational audit of the system. We're
- 20 to some extent agnostic as to how often that might
- occur, but we've suggested that every three years might
- 22 be a good frequency.
- Why do we feel that an end-to-end
- operational audit is necessary? Mostly because, as
- 25 Winnie and Penny have walked us through, there are so

- 1 many -- there are really multiple participants involved
- 2 in the system, and it's interesting that no one
- 3 category of participant has complete access to
- 4 information about or control over significant portions
- of the system in order to assess the reliability of the
- 6 infrastructure as a whole.
- 7 So we feel that the CSA are the
- 8 appropriate body to assume or conduct this audit, or
- 9 certainly to co-ordinate it. They already have
- 10 authority over most significant participants, and we
- 11 feel that the objective of such an audit would be
- 12 consistent with your mandate of fostering fair,
- 13 efficient and transparent capital markets.
- 14 COMMISSIONER LECKMAN: Thank you.
- 15 David.
- MR. MASSE: So my wife told me to
- 17 behave.
- 18 I'd like to thank the CSA for inviting
- 19 a troublemaker. My reputation precedes me. And oddly,
- 20 sitting here this morning, I have a -- a wave of
- 21 compassion came over me for Donald Trump, of all
- 22 people.
- I don't know where to begin exactly. I
- 24 would say that a good portion of the responsibility for
- 25 the state of things right now doesn't rest with anybody

- 1 in this room. The corporate regulators have
- 2 essentially turned a blind eye to the development of
- 3 the capital markets and we have corporation statutes
- 4 that are firmly planted in the 18th -- in the 19th
- 5 century, pardon me.
- The problem here is paper. The system,
- 7 I realize that, you know, it works, perhaps in a
- 8 material sense the system works, but there is a huge
- 9 collision of paper that occurs in a very, very short
- 10 period of time. It's a little bit like if you printed
- 11 up all the proxy circulars and all of the proxy forms
- 12 and put them on a pallet and dropped them off at First
- Canadian Place onto the plaza below, and then gave
- 14 people 24 hours to sort it all out.
- 15 It's a daunting, daunting, daunting
- thing. What we're discussing here is we're discussing
- shareholder rights and the system that we have
- 18 currently is failing to an absolutely astounding
- 19 degree. I would say that, and I challenge anybody to
- 20 correct me, more than 90 percent of shares of Canadian
- 21 public companies are beneficially owned. The
- 22 corporation statutes only recognize registered
- 23 shareholders. That means that 90 percent of the shares
- in the system don't benefit from rights, from complete
- 25 rights under the corporation statutes. Again, no one's

- fault here. What is shocking to me is that when I look
- around the table, corporation regulator's not here.
- 3 That to me is absolutely shocking.
- 4 What I'm hearing this morning, Jeri, is
- 5 I heard the word "fax". It's stunning, absolutely
- 6 stunning, and that word shows up as well in the
- 7 consultation documents. Absolutely stunning that we're
- 8 talking about faxes in this day and age. That is
- 9 marginally better, and I think Jeri mentioned that,
- 10 marginally better than paper. There is no way there
- 11 should be paper in this process.
- Now, so how do you get rid of paper?
- 13 Here's another shocking thing. Getting rid of paper is
- 14 to everyone's benefit. You reduce the cost
- 15 dramatically, and you eliminate virtually every single
- headache that we're talking about today.
- 17 How do you do that? Paper has been
- 18 eliminated in all other respects of investor
- 19 entitlements in the capital markets for a long time
- 20 now. We use electronic data interchange. Without
- 21 that, the capital markets would come to a screeching
- 22 halt. It's an incident or perhaps a -- it's an
- incident of the way we've addressed paper in settlement
- in the capital markets that voting wasn't addressed.
- No one, again, no one's to blame.

- 1 There is so much precedent for using
- 2 paperless systems, electronic systems to transact
- 3 security values in the Canadian marketplace, and where
- 4 is that expertise? Where is the expertise in
- 5 settlement? This is a settlement problem. The
- 6 expertise in settlement in Canada and the
- 7 responsibility for settlement in Canada sits with the
- 8 Bank of Canada.
- 9 When transactional data in the capital
- 10 markets is failing under the weight of paper, who was
- one of the key players that brought about paperless
- transactions moving us to T+3? The Bank of Canada was
- one of the key players in setting up CDS. Why is there
- 14 no chair around this table for the Bank of Canada?
- 15 Incomprehensible to me.
- 16 If you take one example: Let's take an
- 17 example that has nothing to do with shares, nothing to
- do with votes. Something called the Large Value
- 19 Transfer System. It's one of the more recent
- 20 innovations on the payment side of financial systems in
- 21 Canada that was implemented with guidance from the Bank
- of Canada. If you read -- there's a white paper
- available. If you read the white paper, you'll see a
- 24 roadmap to how you solve this problem.
- 25 Interestingly, right, there was a lot

- 1 of resistance from Canadian chartered banks. A lot of
- people going, "Oh, geez, I don't know. What are you
- 3 going to do with this? Blah, blah, blah. It looks
- 4 like a pain in the butt."
- 5 The reality is that it was implemented
- 6 pretty much on budget, on time. You're talking about
- 7 approximately five years. That's what it takes. From
- 8 the time you start working on dematerializing
- 9 transactions, takes about five years. You've got to
- map all the processes, and you've got to come up with
- 11 an agreed data set, right?
- This is not, this is not rocket
- 13 science. The processes are extremely well-known. The
- 14 cost of doing that is not great for the LVTS in Canada,
- if you were to apply the same process, let's say, and
- 16 you were to put the burden on issuers, okay, to develop
- 17 that system.
- And so take an issuer that has 300
- 19 million shares in the marketplace. The total cost of
- implementing the system would be \$7,000 if you use the
- 21 data that came out of the LVTS implementation, right?
- 22 It's trivial, right. Issuers are spending hundreds of
- 23 thousands of dollars, just issuers, I'm not talking
- 24 about anybody else in this, in this arena, hundreds of
- 25 thousands of dollars to support the current paper-based

- 1 system that's failing.
- COMMISSIONER LECKMAN: Sorry, David. I
- 3 don't want to interrupt you --
- 4 MR. MASSE: Yeah, I know.
- 5 COMMISSIONER LECKMAN: We need time for
- 6 others. Maybe you can wrap up.
- 7 MR. MASSE: Fair enough. So one last
- 8 point: When you look at this and when you listen to
- 9 the testimony so far this morning, I'll tell you what
- 10 you're hearing. You are hearing massive agency costs,
- 11 massive agency costs that are standing between the
- issuer on the one hand and the investor on the other.
- 13 There's no place for that.
- 14 And the core mission: I would say CSA
- 15 have two very, very primary responsibilities. One is
- investor protection, and the other, which goes hand in
- hand with that, is managing agency costs, and I think
- that what we're witnessing right now and, again, no
- 19 fault to anyone around the table, it's just the way the
- 20 world has evolved, is a failure, a very significant
- 21 failure on both counts. Thank you.
- 22 COMMISSIONER LECKMAN: Thank you,
- 23 David. I'd ask Fred to give his response now and then
- 24 maybe we could open it up if anyone else would like to
- respond to any of David's comments.

1 MR. DUGUAY: So certainly. So I quess 2 in light of the system that we have and that we all 3 inherited, I'll frame my comments as follows: And first of all, I would echo what 5 everyone in the room believes and that is to commend 6 the CSA and the leadership of the OSC for advancing the 7 initiative forward to address the concerns of issuers 8 and investors and to bring the key entities together to 9 work collectively to develop solutions to these 10 concerns, and we as a firm believe that the release of 11 the protocols is a giant step forward in this 12 regulatory initiative. 13 The protocols are comprehensive. 14 Although they are voluntary, they clearly set minimum 15 expectations on the role and responsibilities of the 16 key entities to support accurate, reliable, and 17 accountable meeting vote reconciliation. Setting these 18 clear responsibilities and communication protocols will 19 help support accurate vote reconciliation which we all 20 remember was identified as the first key issue in the consultation paper that was published in August 2013. 21 22 Broadly speaking, what will be achieved 23 with the protocols? I think, first of all, they'll 24 facilitate further collaboration and working together to address these issues, and they really help in 25

- 1 breaking these silos. We heard that earlier this
- 2 morning, and really the fact that these key entities
- 3 have operated for so long in silos has negatively
- 4 contributed to the opaqueness of the current system, so
- 5 that is one great improvement that the protocols will
- 6 bring and to have the communication flow between the
- 7 waterfall of intermediaries and, ultimately, to the
- 8 tabulators.
- 9 The protocols also confirm a number of
- 10 processes that are currently in securities regulation,
- 11 and notably, National Instrument 54-101. We still have
- 12 the slide up here. It says that the -- you've not
- 13 addressed mandating intermediaries to reconcile all
- 14 client accounts at the record date prior to solicit
- proxy votes, but the protocols do say that
- 16 intermediaries are expected to implement appropriate
- 17 processes to ensure that the meeting vote tabulator has
- 18 complete and accurate vote entitlement information for
- 19 each intermediary that they will solicit vote
- 20 instructions from the beneficial owners, and we believe
- 21 that this is consistent with the practice of
- 22 pre-meeting vote reconciliation which is really key in
- 23 having the intermediaries bring their record positions
- in line with their entitlement early in the process to
- 25 confirm whether a supplemental omnibus proxy should be

- 1 prepared.
- You need pre-meeting vote
- 3 reconciliation at the outset in order to have integrity
- 4 in the system going forward. You can't meaningfully
- 5 reconcile a vote later on in the process if the records
- 6 to begin with were not accurate, and so yeah.
- 7 One question that's unclear to us from
- 8 our read of the protocols would be in respect of the
- 9 financial scrutineer's report which the protocols say
- 10 would include information in respect of votes that were
- 11 not received or were not included in the final tally,
- and also the number of any overvotes that could not
- properly be reconciled to any resulting prorations.
- 14 So it's unclear whether tabulators are
- 15 intended to share this information publicly, and while
- 16 the protocols recommend that the information be
- 17 communicated back to the intermediaries and,
- 18 ultimately, down to the beneficial shareholder, it's
- 19 unclear how this discrepancy that's been identified
- should be remedied when, in fact, the meeting has
- 21 already occurred, and whether the intention of this is
- 22 to have it used I guess as a forward-looking, "Here's
- 23 what we learned and this is what we'll do later on,"
- 24 which, you know, is speaking from, I guess, from where
- 25 Josh would be sitting from an investor's point of view,

- 1 would be, you know, unsatisfying when you get that
- 2 information back that your vote, you know, has been
- 3 rejected or prorated and the meeting has already
- 4 happened.
- 5 And it may not be material to the
- 6 outcome of the meeting, but, you know, having dealt
- 7 with these instances in the past and helped advise
- 8 clients working through the system in the past, it
- 9 becomes very unsatisfying, particularly in a major --
- in a situation where there's been a plan of arrangement
- or merger and you're trying to communicate this
- information back to the board, but the board has
- changed, the chairman has stepped down as a result of
- 14 the merger, so it becomes difficult.
- 15 Going forward, what the protocols I
- think will bring in speaking to that and also in
- speaking to the issues that Josh brought forward in
- 18 terms of end-to-end vote confirmation and the three
- 19 steps where, as an investor, they would like to know
- 20 that the vote has been received and tallied at the
- 21 meeting, and this has been identified I believe with
- 22 the work that Broadridge has been doing in the U.S. as
- 23 part of their end-to-end vote confirmation, and that's
- 24 really the encouragement for early voting and the need
- 25 for voting to occur earlier in the process in order to

- 1 allow time to reconcile any discrepancies that may be
- 2 found throughout the chain.
- 3 So, you know, we think that the
- 4 continued involvement and engagement of the regulators
- 5 in monitoring this implementation as you mentioned,
- 6 Monica, at the outset for the next two years, and
- 7 reporting on the progress that has been made through
- 8 these learnings will ensure that the key entities that
- 9 we have here today will continue to collaborate and
- 10 work together to develop these solutions as we go
- 11 forward.
- 12 COMMISSIONER LECKMAN: Thank you, Fred.
- I know many of the comments that David made will be
- 14 addressed in the second panel, but just going a little
- 15 bit off script, is there any immediate comment anyone
- 16 would like to share at this point concerning what
- 17 David brought forward?
- MS. TROTTER: If I could just add: So
- 19 I certainly agree with David with respect to the facts,
- and certainly, from a paperless perspective, and I
- 21 believe that, you know, the parties are working towards
- 22 having the ability for the electronic delivery and
- 23 electronic acceptance of votes.
- I know that Stack had at one point
- 25 raised a concern as to whether a fax transmission or I

- should say a vote transmission could be considered as
- 2 an executed vote. Right now, there is some question as
- 3 to whether that's the acceptability. It certainly
- 4 hasn't been challenged in court and I think that that's
- 5 where everyone is looking at as to what protection,
- 6 what can be properly accepted, should it ever be
- 7 challenged in court.
- 8 I also think that Fred made a very good
- 9 point with respect to saying pre-meeting reconciliation
- 10 versus record date reconciliation. I think that's a
- 11 very, very big distinction. Record date files are
- 12 pulled the night of record, and we know that
- intermediaries are dealing with failed trades and other
- 14 situations where they're having to reconcile their
- 15 file, which may need to be adjusted in the Broadridge
- 16 file. So I wanted to address those two points.
- 17 COMMISSIONER LECKMAN: Thank you.
- 18 VICE-CHAIR KOWAL: David raised so many
- issues that are near and dear to our heart and one of
- them very much is the challenge that I think many
- 21 countries, but certainly, we in Canada share, which is
- 22 the challenge of keeping legislation modern and
- 23 responsive to the evolving complexity of our capital
- 24 markets and systems in the economy.
- 25 So we are very much in -- you know,

- 1 trying to use the tools that we have. We regularly,
- 2 you know, scan the country for who has authority to do
- 3 what, under what, you know, hook, what brook, what
- 4 rule, what head of authority, and those issues are very
- 5 much on our minds, and what we're seeing today in the
- 6 approach with the protocols is an effort to be
- 7 pragmatic and responsive and driving change and
- 8 improvements today, but David's comments in terms of
- 9 the bigger challenges still needing tackling is very
- 10 well taken.
- 11 MR. MASSE: Thank you for not beating
- me up and having me thrown out of the room.
- 13 MS. DONALDSON: If I could add on to
- Jeri's comments about the acceptance of electronic
- 15 votes: The tabulators are certainly very interested in
- removing as much paper from the process as we possibly
- 17 can. It's post errors, human error, losing paper: We
- 18 would prefer to use electronic.
- 19 The allowance of an electronic
- signature is something that we are looking at. We've
- 21 certainly in the last few years made advances in terms
- of allowing registered shareholders to vote
- 23 electronically and all transfer agents offer that
- option to issuers now who wish to take advantage of it.
- 25 There is still a lot of paper in the

- 1 process that, you know, unfortunately, it's going to be
- very difficult to eliminate. We're moving to full
- 3 e-delivery and have registered shareholders who may --
- 4 beneficial shareholders can send to their
- 5 intermediaries and back, but you can't pass through to
- 6 the issuer if they're doing a mailing directly.
- 7 There's some other challenges that we're working on as
- 8 well, but certainly, eliminating paper is something
- 9 that is top of mind that we're working towards.
- 10 COMMISSIONER LECKMAN: So the final
- 11 question is for Penny and Josh, who proposed a full
- operational audit, and you represent pension funds.
- So Penny, as someone who's conducted
- 14 detailed reviews of shareholder meetings, do you have
- any thoughts on other targeted ways we could measure
- 16 progress, any additional metrics, how the data could be
- 17 collected and the cost of initiatives?
- MS. RICE: I think both through my
- 19 dealings --
- VICE-CHAIR KOWAL: Microphone.
- MS. RICE: Oh, sorry. I think from my
- 22 dealings with the proxy solicitor and also through this
- 23 process, the tabulators have been keeping records of
- 24 overvote and providing statistical information. So I
- would suggest that it would be beneficial to keep doing

- that, but then to share that information with the proxy
- 2 working group so that you can get a feel for the
- 3 progress that we're making and where the problems still
- 4 exist, and to have specific information.
- 5 I think one thing that really helped
- 6 with this review over other attempts to change the
- 7 proxy voting system is that we took specific meetings
- 8 and specific examples and actually looked at the
- 9 process and what happened, so it was a lot easier to
- see where the fail happened.
- 11 And I also think it would be important
- for intermediaries, when they are contacted by a
- tabulator because there is a problem with your vote, to
- 14 keep a record of that and the actions that they took
- 15 for that exact same reason. When you meet again to go
- through the progress that we've made, you've got both
- 17 sides of it to see exactly what happened and what still
- 18 needs to be improved.
- 19 COMMISSIONER LECKMAN: Thank you.
- MR. BEZONSKY: Can I add something?
- So I think, Penny, you mentioned that
- there had been a focus on six AGMs, all of which had
- 23 strong support. So I think that's a great start.
- 24 It would be interesting, if possible,
- 25 to look at a larger sample of votes and possibly

- 1 looking at maybe an M&A situation or something that
- 2 might have been more contested, just to, you know, see
- 3 what -- I think it would be interesting in particular
- 4 to see if there's a bias that one could find in the
- 5 proration and rejection process. Is there a bias
- 6 towards -- in support of management or the reverse, and
- 7 just certainly a larger sample size would maybe help
- 8 and we could see more about whether the issue of things
- 9 being caught too late is really determinative.
- 10 MS. RICE: Sorry. One thing I should
- 11 have said is the first year we did this, we did do just
- 12 six annual meetings. The second year we did one
- 13 contested meeting, and actually, there was far less
- 14 discrepancies, and not to give up our proxy solicitors,
- 15 but I think it was because there was a proxy solicitor
- on both sides who are manually intervening and getting
- those missing pieces of paper and documentation each
- 18 for their own side.
- 19 So we did look at one. I take your
- 20 point on the six meetings. That's really more of a CSA
- 21 decision because it's expensive to do that. That was
- 22 very time-consuming. I have to get information from
- both sides, basically recreate the whole meeting, and
- 24 it's not even just looking at the discrepancies. I
- looked at what they actually took versus what they

- didn't take to see if there was any consistency there
- 2 and just sort of point out that, in some cases, extra
- 3 information is used in order to accept something, but
- 4 when that extra information is missing, then it doesn't
- 5 get accepted. So I take your point. It's just a
- 6 question of who's going to pay for that.
- 7 MR. MASSE: I think I would add, I
- 8 would add to that that the issuer that I was working
- 9 for, I've since retired, but the issuer I was working
- for was one of the six. All of the data went through
- 11 my hands, at least I was copied on it, and it is a
- 12 massive -- I mean, my hats off to the CSA for wading
- 13 through. I mean, wading through just our data would
- have been a mind-numbing task. Wading through six,
- more mind-numbing, and I can tell you that I was very,
- 16 very surprised because I had never -- if there had been
- a problem with proxy voting in the sense of, like,
- 18 major disconnects and stuff like that, right,
- 19 theoretically, it would go to the issuer's chair.
- In all the years that I was involved
- 21 directly and managing annual meetings, I never got a
- 22 call from the transfer agent saying, "Hey, we've got a
- 23 major problem," including the meeting that was the
- subject of the review, and the thing that I found
- really, really disconcerting was the volume of problems

- with that meeting, overvotes and all types of issues,
- 2 right, and weren't considered to be material enough to
- 3 raise with myself and much less the chair.
- 4 So to answer your question about
- 5 whether there's a management bias in solving those
- 6 problems, I can tell you there's no bias because
- 7 management wasn't involved one little bit.
- 8 So, and I think to Penny's point where
- 9 you've got a contested meeting, right, there are many
- 10 more mechanisms. There's a much more granular focus on
- 11 the process as a result of the involvement of proxy
- 12 solicitors and so on that it's not -- I'm not surprised
- 13 to hear the integrity would be somewhat better than it
- is in a normal course meeting.
- 15 So, I mean, and I regret to kind of
- inject a positive note about a system I've qualified as
- being a moribund system, right, but it's just we
- shouldn't even be sitting here discussing this, right.
- 19 This should all happen, you know, via robots and
- 20 machines and stuff like that, and if you tried to raise
- 21 the topic at a Christmas party a year after you saw the
- 22 problem, they'd probably eject you. They wouldn't even
- 23 let you finish your drink. They'd say, "Get out of
- 24 here. You're a boring guy."
- 25 COMMISSIONER LECKMAN: Before we go to

- 1 questions, is there any other roundtable participant
- who wants any closing remarks?
- MS. DONALDSON: I would just, if I can,
- 4 make two comments about the conversation.
- 5 So Penny mentioned that on a
- 6 contentious meeting, there were less problems, but I
- 7 would like to add that that's because there was more
- 8 paper and people on the process. Again, there was more
- 9 manual work being done on the meeting itself to figure
- 10 out where the problems were and correct them. We need
- 11 something that's more streamlined and electronic and
- 12 eliminating the problems to start with.
- 13 And in terms of the management bias, on
- 14 the tabulator side, and David's comment about the
- 15 tabulator sharing information about overvotes, that is
- something that the tabulators have taken on as a
- 17 responsibility. We will be communicating more with
- issuers as overvotes and problems occur, but I would
- 19 like to say that before all of the focus came on the
- 20 proxy system, when we had those conversations with
- issuers, they really weren't that interested in them.
- 22 They didn't understand them. They didn't want us to
- 23 explain them to them. They just wanted their numbers
- for the meeting and to move forward, and if there was a
- 25 large problem, then certainly, it was something we

- 1 would work to rectify, but again, we weren't getting a
- lot of focus from the chair or management on some of
- 3 those issues.
- 4 MR. MASSE: You know, I think that's
- 5 true, and I was -- the biggest problem I ever had to
- deal with was -- occurs, obviously, after the meeting.
- 7 We got a call from a very, very
- 8 prominent institutional investor, and they had voted
- 9 massively to withhold from a member of the board and
- they didn't see it when I published the voting results,
- 11 and so we did a post-mortem after the fact. Like, what
- 12 happened to their votes? I mean, it was a very, very
- large position, right? Like, really, really a large
- position, and we were never able to figure out after
- 15 the fact what happened, and then you've got the luxury
- of time, right? So...
- 17 MS. DONALDSON: The luxury of time, but
- 18 no ability to correct.
- 19 MR. MASSE: With no ability to correct
- 20 it, that's correct. Yes, luxury of time, but no
- 21 ability to correct.
- MS. DONALDSON: And in terms of
- 23 management bias, I mean, tabulators act for the
- issuers, so certainly, we are working for the issuer,
- 25 but we do have an independent responsibility to ensure

- 1 that the shareholder voice is being heard, so as we
- 2 receive a vote, we need to make sure we are tabulating
- 3 as it was received. So we do take that very seriously,
- 4 and we do feel that that is an independent
- 5 responsibility of the tabulator.
- The one issue we deal with is the chair
- 7 does have the ability to say, "We accept or reject
- 8 these votes." So we do have to, in some instances,
- 9 work with the chair to make them understand why some
- 10 votes maybe should or should not be rejected, but
- 11 ultimately, it is their call in the end. So we do have
- 12 that challenge as well.
- MR. MASSE: And just maybe a final
- point on materiality, because we've heard about
- 15 materiality: When directors look at their "for" and
- 16 "withhold" votes, they get very, very concerned about
- the basis points, right?
- 18 COMMISSIONER LECKMAN: Thank you. I
- 19 think we have a question.
- MR. TABESH: Hi. My name is Hooman
- 21 Tabesh. I work for one of the proxy solicitors. I'm
- 22 general counsel at Kingsdale, and I've been involved in
- 23 the original consultations.
- 24 Two things I'd like to mention, one of
- 25 which is to Lara's point.

- 1 We were just involved in a proxy
- 2 contest. I won't mention which, and one side won by
- 3 300,000 votes, which is a fraction of the total
- 4 outstanding. One of the things that I would encourage
- Judy maybe that we find is there's a huge issue which
- 6 gives the chair the ability to count or not count votes
- 7 is record date reconciliation by the back offices. To
- 8 us, that's always been a weak point, being able to get
- 9 the exact record date of each back of intermediary, of
- 10 some of the banks, not all.
- But otherwise, I commend everyone. I
- 12 know from Broadridge's perspective, from the
- 13 tabulator's perspective, they're doing what they can,
- 14 and I commend CSA for taking the initiative.
- 15 My only concern is what I'm hearing,
- and I say this with utmost respect, as I understand it
- 17 is a lot of work to be done, what I'm hearing is a
- promise to communicate more, promise to do more. I
- 19 just, you know, I'm as hopeful as I can be. I just
- 20 wonder how effective it will be without some sort of a
- 21 regulatory mandate.
- 22 COMMISSIONER LECKMAN: Are there any
- other questions? Thank you.
- I want to thank the panel for their
- 25 very insightful discussion. I'd also like to

- 1 acknowledge Winnie formally because I've been on this
- 2 proxy voting initiative with her since 2013, and I
- 3 can't believe the sea change in attitude of the
- 4 participants. On the first panel, there were people
- 5 saying there weren't any problems. So I think we've
- 6 come a tremendously far way, and having sat in on some
- of the working group meetings with Winnie, I know it's
- 8 her tact and determination and insistence of herding
- 9 cats to get everybody together and on the same page. I
- 10 think Winnie's done a tremendous job.
- 11 And with that, we'll take a 15-minute
- 12 break.
- 13 VICE-CHAIR KOWAL: Should we shorten it
- in light of the time?
- 15 COMMISSIONER LECKMAN: 10-minute break?
- 16 Five after 10:00 we'll be back.
- 17 --- Recess at 9:54 a.m.
- --- Upon resuming at 10:06 a.m.
- 19 PANEL DISCUSSION: Topic Two.
- VICE-CHAIR VINGOE: Okay. So we're
- 21 embarking on our second panel, and I think we have a
- 22 really good foundation and some of the discussion at
- 23 the end about improvements that could be made looking
- 24 into the future, that really is the essence of the
- 25 second panel, to explore a longer-term strategy for the

- 1 proxy voting infrastructure.
- So we're going to continue the
- 3 discussion about how the modernization of the proxy
- 4 voting infrastructure could take place and the elements
- 5 that we focused on are becoming increasingly paperless,
- 6 so that it is a reality that the use of faxes is a
- 7 significant improvement over mailing and it's
- 8 undeniable and it is a waypoint on the way to further
- 9 improvement in communication or information.
- 10 Another issue is realtime end-to-end
- voting confirmation and we've expressed that in the
- 12 consultation as an aspiration or an expectation that
- 13 the beneficial owner should be able, after a meeting,
- 14 to know what happened to their vote and to have
- 15 confirmation that it was counted or prorated or
- whatever actually happened to the vote.
- 17 And then the other element is the
- 18 concept that Fred mentioned about a fully reconciled
- 19 list of beneficial owners with voting entitlements and,
- of course, the relevant period is the record date and
- 21 everyone knows that intermediaries have challenges
- 22 around that because of issues associated with trading
- and the possibility of fails and the need to reconcile
- their own trading records as a foundation for this
- 25 process.

- 1 And with all of these potential
- 2 improvements, you know, it's really -- the protocols
- 3 build on the existing system, but with all these
- 4 potential improvements, we have a number of different
- 5 constituencies represented here and the issue arises:
- 6 Who should pay for it and who are the natural parties
- 7 to pay for it and pay for what?
- 8 So I'd like to turn it over to, in this
- 9 order, Jeri, Judy, and Lara to talk about specifically
- 10 what would be needed in terms of technology builds to
- 11 enable each of these features to develop. You know,
- often lawyers like myself underestimate the systems'
- development efforts that are necessary to bring any of
- 14 this about. It's easy to say these are logical steps,
- but we should explore what builds would be necessary,
- and then if each person could also talk about the issue
- of cost and how it should be allocated.
- 18 So with that, I think I'll start with
- 19 Jeri.
- MS. TROTTER: Sure. So as I previously
- 21 mentioned, we've made several investments to develop
- 22 paper processes, including material request, the
- 23 electronic vote transmission and the transmission for
- 24 supplemental omnibus proxies.
- 25 It's important to note that the vote

- 1 transmissions are sequentially numbered and within the
- 2 file layout, and the file is delivered daily even when
- 3 there aren't any votes. The file has header and
- 4 trailer records for validation.
- 5 We're currently looking to receive
- 6 confirmation from the tabulators that they've completed
- 7 their development to accept the updated file with the
- 8 CUID numbers as recommended in the protocols.
- 9 Broadridge offers a dedicated online
- 10 portal that was created to foster the communication
- 11 between transfer agents, issuers and Broadridge.
- 12 However, most Canadian transfer agents currently do not
- 13 use this portal, which provides online access to vote
- 14 reports and supplemental omnibus proxies. We would
- encourage transfer agents as part of the vote
- 16 reconciliation efforts to utilize all available tools,
- including the portal, to access information about
- issuer votes, omnibus proxies, and position entitlement
- 19 information.
- 20 In terms of vote confirmation, a vote
- 21 can only be confirmed once the chairman has accepted
- 22 the submitted vote by the tabulator at the meeting.
- We've referred to the U.S. vote confirmation pilot
- 24 projects previously and we believe that the process
- 25 developed and agreed upon by the participants in the

- 1 U.S. pilot can be adapted to Canada. It was determined
- 2 that only votes issued up to the vote entitlement in
- 3 the records of the tabulator would be eligible for vote
- 4 confirmation. Procedures were developed that allowed
- 5 the intermediaries and the transfer agents to adjust
- 6 their entitlement and, if needed, adjustments could be
- 7 made in advance of casting of votes. These adjustments
- 8 may be as a result of the tabulator not having all the
- 9 information available, such as missing DTC omnibus
- 10 proxies.
- 11 In order to assist the communication
- 12 between the intermediaries and tabulators, Broadridge
- 13 developed an electronic communication tool that allowed
- 14 the intermediaries and tabulators to question their
- 15 entitlement, identify differences, adjust and agree on
- 16 the official voting entitlement. This communication
- 17 portal could be used to formalize the CSA
- 18 recommendation on communication between transfer agent,
- 19 intermediaries and Broadridge.
- In practice, end-to-end vote
- 21 confirmation can be provided on an industry-wide basis
- 22 to security holders that use various voting platforms
- 23 without requiring beneficial account holders to provide
- 24 identifying information to third parties who are not
- 25 authorized today to receive that information.

Τ,	Simply stated: Corporate issuers that
2	desire to provide end-to-end vote confirmation to
3	security holders would request their tabulators to
4	provide Broadridge with confirmation that the voting
5	reports provided to them on behalf of our clients are
6	included in their final tabulation. Upon notification
7	by an issuer's tabulator that these reports are
8	included, Broadridge can then confirm electronically to
9	beneficial security holders that their votes are
10	included as instructed in the final tabulation.
11	We believe that for end-to-end vote
12	confirmation to be achievable, we need to have the
13	co-operation of the Canadian tabulators and their U.S.
14	counterparts, so both Canada and the U.S. have a
15	consistent system that works cross-border. Between 50
16	and 60 percent of the meetings we process for Canadian
17	intermediaries are for U.S. securities, and as such,
18	directly impacted by the proxy structure in North
19	America.
20	It's important to note that for the
21	pilot project today, there has been no cost
22	transference to the intermediary or the issuer, and in
23	terms of costs for the vote-to-vote confirmation system
24	in Canada, there really needs to be or I should say
25	until there is a decision on how to use the technology

- that is scaleable, we're really unable to assess what
- 2 that cost would be.
- 3 VICE-CHAIR VINGOE: Judy.
- 4 MS. FOSTER: We're done. In terms of
- 5 realtime end-to-end confirmation, this to me is just
- 6 the next phase of the protocol work that's been done.
- 7 I think we need to come together as an industry. We
- 8 need to define exactly what we mean by end-to-end vote
- 9 confirmation. I think we all have, you know, it in our
- 10 head, but I think we need to actually, you know,
- 11 articulate and document what we think that means, and
- that would probably allow us to do some kind of
- 13 analysis around the cost.
- 14 As we look at it, in any project, in
- any initiative, I'm the ops person in the room. You
- 16 know, when you look at what your wish is and you start
- 17 to look at what is available and what is scaleable and
- 18 the cost benefits associated with that, you often make
- decisions around that, and I think we really haven't
- 20 stepped back.
- 21 It's almost a motherhood, it's a
- 22 motherhood statement that we should do this, I think,
- and I don't think anyone disagrees, you know, the
- 24 integrity of the vote and the ability to confirm back
- 25 to your beneficial owners that, in fact, your vote has

- 1 been counted, it has been heard, is absolutely
- 2 fundamental.
- But what does that mean? How long will
- 4 that take? What is the technology? What are the
- 5 requirements of the initiative? That's a project.
- 6 That is a very large initiative that needs to be
- funded, don't ask me who will fund it, but funded,
- 8 assessed, and then, you know, a cost benefit analysis
- 9 around what we can do quickly, what will take a longer
- 10 term initiative and, you know, what are the final
- 11 benefits.
- 12 VICE-CHAIR VINGOE: Isn't there a
- 13 vastly different cost to, like, track the history of
- 14 the vote as the proxy goes through the various stages
- as opposed to being able to have a system that, with
- 16 certainty, gives you the voting result that you can
- 17 transmit back to the beneficial owner?
- MS. FOSTER: Probably. Probably there
- 19 are phases that would be faster, easier and cheaper. I
- 20 mean, part of the difficulty of all of us in this room,
- 21 and I think David talked about it, this is a very
- 22 bifurcated process, many stakeholders, many steps along
- the way, systems that don't talk and, you know, as we
- 24 move through the process, the other thing we need to
- 25 keep in mind is the people who participated in

- 1 protocols, development of protocols were primarily the
- 2 large banks or organizations. We also have other
- 3 communities out there who are part of this, this issue,
- 4 part of, you know, the solution, and we need to look at
- 5 it holistically in terms of resources, costs associated
- 6 with the solution.
- 7 So I think you really do need to assess
- 8 what we need, nice to haves, and a plan that gets us
- 9 over time to where we ultimately need to be, and again,
- 10 working in the world of operations, where you often
- 11 start out with the vision and you get to 80, 90 percent
- and you say, you know, "We're good," but it's the last
- 13 10, 15 percent is so expensive and the benefit is not
- 14 worth the effort. And I don't think we've really done
- 15 that and assessed the requirements to bring this all
- 16 together so that we're communicating through our
- 17 technologies.
- I mean, we have Broadridge in the
- 19 middle of a lot of this. It addresses a lot of the
- issues. Not everyone is on Broadridge. You know, we
- 21 always talk about solutions associated with Broadridge.
- 22 So, I mean, I think it is unfortunately
- 23 the next step. I think, you know, to David's point,
- 24 the organization that can drive that and I think,
- certainly, the participants in the previous protocols

- 1 have identified we're willing to come to the table, and
- 2 this is not cheap. You know, we bring resources and
- 3 talent and time to this and we're absolutely willing to
- 4 participate and engage, and then look to see what we --
- 5 you know, where we go.
- And one of the comments, you know, I
- 7 made to my colleagues is we all benefit from the
- 8 nominee environment. It allows us to trade, to settle,
- 9 you know, tax reporting. All of it is just so much
- more efficient through the nominee. This is one of,
- 11 you know, the things that Dave thought was not fully
- 12 addressed in this. I've been told a lot of these
- meetings we talk about, you know, we balance dividends.
- Why can't we balance proxies?
- 15 That's money. Money comes in. Money
- 16 gets distributed. It's very clean. It's very -- if
- 17 you have it, if you have an entitlement, you usually
- 18 know who owes it to you and you can get it fairly
- 19 simply. This is just a moving target of activity, and
- 20 we've got a lot of activities in the capital markets
- 21 that cause annoyance. Stock borrow lending, you know.
- 22 We have a lot of discussions about the impact of stock
- 23 borrow lending. We have discussions about failed
- 24 trades, margin accounts, lots of activities in the net
- 25 worth that takes something that is basically a simple

- 1 allotment of an entitlement that causes confusion, and
- 2 to Lara's point, in a time frame that, you know, you're
- 3 running to manage.
- 4 VICE-CHAIR VINGOE: Thank you.
- 5 MS. FOSTER: I want to talk a little
- 6 bit about -- I was quiet in the first part. I'm going
- 7 to talk a little bit about --
- 8 VICE-CHAIR KOWAL: Reminder to speak
- 9 up, please.
- 10 MS. FOSTER: -- about the reconciling
- on record date, so record date or pre-mailing I think
- we're really talking about.
- 13 I almost am uncomfortable saying this
- 14 because the thought that we're not reconciled is
- 15 probably something no one wants to talk to, and we
- 16 reconcile our books and records. We talk about that
- 17 all the time in terms of our holdings, our entitle --
- our depository location. So we assume that we have a
- 19 reconciled stock record that generates these
- 20 entitlements.
- 21 My organization, we actually over the
- 22 course of the summer have been doing pre-mailing
- 23 reconciliation through a very quiet period. I had a
- resource and we took a run at it. This is a huge
- 25 undertaking. This is, you know, a resource who is

- doing this through the summer months, so not a lot of
- 2 activity and not -- fairly quiet. I could not even
- 3 imagine doing this through proxy season, certainly not
- 4 with the resources and the technology we have currently
- 5 in place.
- 6 What it's identified for me is that
- 7 some of the issues that we historically thought would
- 8 cause issues are not. Stock borrow lending. Everyone
- 9 assumes that stock borrow lending is the primary
- 10 problem. Most -- increasingly for us as we go through
- 11 this, not, not the issue. Failed trades, huge number
- 12 of issues around failed trades in an environment where
- 13 I don't even know who owes me the shares. So the bulk
- of my failed trades were in Cena [ph]. I don't even
- 15 know the counterparty on the other side who I -- if I
- wished to claim an entitlement from them. Margin
- 17 accounts, interesting in terms of some of the effects.
- We just, you know, flukily had some positions that we
- 19 had large margin positions we would have thought were
- 20 smaller.
- 21 So each situation that we balanced, in
- 22 fact, identified a unique situation that we had to work
- 23 our way through, but we actually -- we saw benefit. We
- 24 actually worked through the process. We worked
- 25 through -- we cleaned up the "no" vote situations. We

- dealt with, you know, some of our own stock record in
- 2 terms of the mailing, and we certainly saw that we had
- fewer overvote issues and then we get to the reports,
- 4 but this is not a scaleable process. This is a huge
- 5 undertaking by an intermediary to attempt to do this
- 6 through the proxy season.
- 7 VICE-CHAIR VINGOE: Like a major
- 8 exception-based manual process.
- 9 MS. FOSTER: Absolutely. And in many
- 10 cases, the impact, the final impact on the vote would
- 11 have been notional. If every retail client had voted,
- 12 I would have been in trouble. I don't run into that
- 13 situation very often. So the actual ability to satisfy
- my beneficial owners who wished to vote I had no
- 15 problems with because I had sufficient entitlement in
- my network. So, and I probably would have been in a
- 17 Cena [ph] situation in a prorate situation myself in
- 18 terms of what I would do.
- 19 So, again, I think we need to define
- 20 what this looks like. Definitely, there would be
- 21 technology requirements within my organization around
- 22 identifying margin accounts who were, you know, who
- 23 actually were voting against their margin positions. A
- 24 margin account doesn't mean you're using margin. So I
- 25 would have to be able to identify who that was. We

- 1 would certainly need protocols around what we would do
- 2 about a failed trade. Do we prorate? Do we need to do
- 3 some kind of LIFO, FIFO? I think there would, you
- 4 know, absolutely have to be protocols or
- 5 recommendations around that, and we cannot do it in the
- 6 time frame that we have currently.
- 7 So in terms of the record date to mail
- 8 date, that is too short a time. This is something that
- 9 we will, in fact -- you know, I think to do, there
- 10 would definitely have to be some changes in terms of
- 11 providing time for people to do that, and someone's got
- 12 to fund the army who would have to work through this,
- 13 through the process.
- So an interesting process, one that
- 15 identified a lot of information in my organization and
- 16 we did make some changes, you know, operations to a
- 17 couple of things, but it's not scaleable, and it is
- 18 certainly something that again, motherhood, but in the
- 19 real world, there would have to be assessments around
- 20 what I would do.
- 21 VICE-CHAIR VINGOE: I guess we'd be the
- 22 recipient of these, of the inputs based on this
- 23 exception system or issues like fails, and how do you
- respond on the technology and the cost.
- MS. DONALDSON: Well, just to follow up

- on Judy's comments, I think it is amazing you've gone
- 2 through that process and taken the time to actually
- 3 look at the pre-mailing reconciliation and what would
- 4 be involved there.
- 5 One thing that I think is very relevant
- 6 to mention at this point is that issues were
- 7 identified, but as you said, it's not a problem because
- 8 not all of your retail holders vote. We are dealing
- 9 with one account for Scotia, in your situation, as a
- 10 bulk and as the votes come in, we draw down from it and
- 11 the problems that are identified when reviews are done,
- 12 like the ones that Penny and Winnie worked through on
- those six meetings, would only identify an actual
- 14 overvote situation that actually appears to the
- 15 tabulator.
- Something that's a problem underneath
- 17 the process would never come to light, and we know not
- 18 all retail shareholders vote. We know most -- there's
- 19 always, at meetings, there are always retail
- shareholders who are not even mailed to because of the
- 21 current processes under 54-101 where you're going to
- 22 have holders coded as "S" or "D", special or declined,
- and not actually received material. So there should
- 24 never be a situation, frankly, if we're dealing with
- 25 reconciled records where there would even be an

- 1 overvote.
- 2 Just to go back on the two questions,
- 3 paperless and having end-to-end vote confirmation:
- 4 So moving to a paperless process, we
- 5 actually believe we require quite substantial changes
- 6 to regulation. As I mentioned earlier, paperless
- 7 deliverance to registered shareholders is a process
- 8 that would have to be looked at. We do still have some
- 9 registered shareholders and they are still an important
- 10 part of the voting process. They would need to provide
- 11 a valid e-mail address. There would have to be changes
- 12 to National Instrument 11-201 in terms of the
- 13 requirement for consent. Right now, we can't use an
- 14 e-mail address for delivery unless the holder has
- 15 actually consented to receive material electronically.
- 16 Anti-spam and other legislation would also have to be
- 17 considered.
- There would also need to be changes to
- 19 the direct consent rule, which I spoke about earlier in
- 20 terms of the consent from the beneficial holder which
- 21 sits with the intermediary and can be passed along to
- 22 their agent, Broadridge, but doesn't come to the issuer
- or their agent if they're mailing to novos [ph]
- 24 directly. We're not allowed to use their e-mail
- 25 addresses right now.

1 Paperless tabulation: There would also 2 need to be some substantial changes, so right now, the 3 omnibus proxy we receive from CDS is still paper. We still receive it through the paper envelope system. 5 don't get an electronic version. Again, that comes 6 down to the signature on the omnibus proxy which is 7 something that we are looking for. And then the DTC omnibus out of the U.S. is also quite often paper, 8 9 although there is an electronic process now as well. 10 For registered shareholders, in order 11 to eliminate paper voting, again the paper proxy would need to be eliminated. You'd have to move to all 12 13 electronic which, as I mentioned, would have to be 14 looked at in terms of the consent. 15 We would also need to look at other 16 processes like a proxy revocation, how a shareholder 17 would appear at a meeting to revoke a proxy. If it was 18 previously voted electronically, what would be 19 acceptable in those processes. 20 We are still very much dependent on 21 paper in some of these ways, whether it's a limited 22 proxy or a proxy revocation, and we do know that when 23 things get contentious, people certainly tend to revert 24 to paper because they're more comfortable with it.

Whether it's the issuer or the proxy solicitors or, you

25

- 1 know, Broadridge, we tend to start looking more towards
- 2 paper because people want something concrete that they
- 3 can look at and review when we're sitting around the
- 4 table discussing what's accepted and what's not.
- 5 In terms of end-to-end vote
- 6 confirmation, this is actually a topic which I'm really
- 7 conflicted on. I understand the importance of it. I
- 8 understand why institutional investors and retail
- 9 investors want to know that their vote was cast,
- 10 tabulated, received. I know it's a concern that right
- 11 now, any kind of confirmation would be after the fact,
- 12 after the meeting where nothing could be corrected, but
- 13 I really truly believe there should be more effort put
- on the processes before the meeting and that if people
- 15 actually trusted the system and believed in the system
- 16 itself, they wouldn't need the confirmation after the
- fact because they would rely on the system to say,
- 18 "Yes, I know it works, and I know my vote got tabulated
- 19 and counted."
- Obviously, that's not going to work in
- 21 any kind of a system where there's possibility of the
- 22 overvotes or unreconciled records, but again,
- 23 end-to-end vote is putting a process on the end, where
- I really think the concentration should be on the
- 25 beginning and correcting what is actually wrong with

- 1 the system as opposed to looking at more Band-Aid
- 2 solutions to be put on the end.
- 3 It would require, obviously, fully
- 4 reconciled lists on record date which, as Judy has just
- 5 said, is something that would be a great deal of work
- in the current environment, but I do think that it is
- 7 something that needs to be looked at more closely.
- 8 VICE-CHAIR VINGOE: Okay. Thank you.
- 9 Do any of the other panelists want to weigh in on this
- 10 aspect?
- 11 MR. MASSE: How could I possibly
- 12 resist?
- 13 VICE-CHAIR VINGOE: An invitation.
- 14 MR. MASSE: So this is kind of music to
- my ears, to be honest, and it's music to my ears
- because it really underscores the depth of the problem.
- 17 The problem is very, very deep. It's like when I was a
- 18 little kid, we used to go to a lake up north and there
- 19 was a lot of silt. I don't know if you've ever stepped
- 20 into silt thinking it was sand? Oh, my god. It's just
- 21 really, really horrifying.
- I'm encouraged by all of this. What
- 23 I'm hearing from the intermediary side is that if --
- even if you were to wave a magic wand and dematerialize
- 25 all of the data that's circulating on votes, there is

- still work that needs to be done by the intermediaries
- 2 internally to get the data they need out of their own
- 3 shareholder records, and so there's certainly work for
- 4 the intermediaries there that only the intermediaries
- 5 could shoulder.
- The thing that strikes me, and I
- 7 mentioned it before, is that there's a lot of money in
- 8 paper. There's a huge amount of money in terms of
- 9 expense that's wrapped around all that paper to make it
- 10 work as well as it works today. So if you see that as
- 11 a pool, a funding pool, and that's money that's
- 12 sitting, that the issuers are expensing currently,
- right, so if you can figure out how to access that pool
- of funding, you could address most of the cost.
- So you wouldn't -- I don't think
- that -- you wouldn't be able to address -- there's no
- obvious way to address some of the cost that's
- happening internally for an intermediary that's got to,
- 19 let's say, clean up its own -- the way it accounts for
- 20 share positions, right, but maybe even that is
- 21 addressable. Maybe if you've got -- if that pool is
- 22 properly managed, right, you put together a kind of a
- community pool and you say, you know, this -- the
- 24 regulator says, "These funds are available to address
- 25 these problems." So if need be, you subsidize, to a

- degree, you subsidize the work that needs to be done
- 2 internally on the intermediary side of the house, or
- 3 you do almost like a reporting pool in war. You know,
- 4 you get all the intermediaries to kind of agree on a
- 5 pool that's going to, you know, do the work for
- 6 everyone's benefit.
- 7 So I think that once you get going on
- 8 this, I think, intuitively I think, that funding is --
- 9 more or less looks after itself, and I think that in a
- 10 mature system, you would have cost reductions, very,
- 11 very substantial cost reductions for every single
- 12 player in this universe, right. You wouldn't get the
- 13 cost down to zero, right, but you -- I think everyone
- 14 benefits.
- 15 The concern I had with notice and
- 16 access was that as you dematerialize an aspect of the
- 17 problem, like, for instance, printing, printing and
- 18 mailing proxy circulars, what you do is you're allowing
- 19 that pool to drain to a degree, and to the extent that
- 20 that pool of expense drains, your ability to tap those
- funds to build a future system, obviously, is impaired.
- 22 So as it happens, I don't think -- most
- 23 nice [ph] certainly have an impact in terms of reducing
- 24 issuer expense. It certainly didn't drain the expense
- 25 pool, but it certainly did drain some funds out of

- that, out of that pool. So -- but overall, I'm
- 2 encouraged because what I'm hearing is much more of an
- 3 acknowledgement than I heard, let's say, back in 2011,
- 4 that the problem needs to be fixed. So...
- 5 VICE-CHAIR VINGOE: Thank you. The
- 6 next question to explore is really how much of this
- 7 area is within our own control in a North American
- 8 environment. There are -- obviously, DTC and U.S.
- 9 processes are extremely important, and if we made
- 10 advances in these areas, do we really have the leeway
- 11 to do it with some independence or would it fit in,
- 12 would it mold on to the way processing occurs in the
- 13 United States or is it essential to have a North
- 14 America-wide approach to these issues. And so I'll
- begin on that with Jeri and then Lara.
- 16 MS. TROTTER: Sure. And I think you've
- 17 hit it right on. I think it's really important to look
- at the proxy system from a North American perspective
- and not in silos by country. As we've moved to T+2,
- 20 you know, and Lara and I certainly have had this
- 21 conversation with respect to the settlement cycle, it
- 22 really is important and we can see that the Canadian
- 23 participants needed to move in the same direction for
- settlement as we did in the U.S., and our markets are
- 25 connected in settlement and as such, they're really

- 1 connected in the proxy processes as well. It's
- 2 important to note that many, many Canadian issuers, if
- 3 not all of them, do have security holders that hold
- 4 through a U.S. intermediary.
- 5 And Stack has mentioned in the past
- 6 that there are several overvote situations that can
- 7 come down to missing DTC omnibus proxies, and as a
- 8 result of the pilot project in the U.S., the U.S.
- 9 issuers were having the same concern regarding getting
- 10 the Canadian CDS omnibus proxy, and I think the
- 11 question is, why is something like an omnibus proxy so
- 12 difficult to obtain?
- This should be just a standard delivery
- 14 to the transfer agent. Both depositories know who that
- transfer agent is, and not necessarily going to the
- issuer and, you know, Lara has talked many times that
- issuers do not understand what that document is or the
- 18 importance of that document.
- 19 We can't criticize an intermediary for
- 20 being in an overvote position when all their positions
- are not being recognized by the tabulator, and we
- 22 recognize that tabulators in Canada are seeking to
- obtain that document, but really, it is not that easily
- 24 accessible.
- 25 We need to, I think we need to solve

- 1 the vote entitlement issue starting with the
- depositories, ensuring that all intermediaries share
- 3 entitlements and both depositories are properly
- 4 distributed to the tabulator.
- 5 It would be beneficial for the Canadian
- 6 regulators to have discussions with their U.S.
- 7 counterparts, and certainly, regarding the steps that
- 8 are being made in Canada, which could benefit the
- 9 tabulation for both Canada or Canadian and U.S. issuer
- 10 meetings. It would also encourage a unified movement
- 11 towards a solution for end-to-end that works for
- intermediaries, tabulators, issuers, and Broadridge on
- both sides of the border.
- 14 VICE-CHAIR VINGOE: Thanks. Lara.
- 15 MS. DONALDSON: So just to echo Jeri's
- 16 comments, you know, when we looked at T+2, there was
- 17 really no question that North America needed to move at
- the same time. Canada and the U.S. are so integrated
- 19 that it had to be done concurrently, and I do believe,
- 20 as Jeri said, that, you know, the system with proxy is
- 21 the same. It is so integrated that there really needs
- to be more focus put on consistency.
- The problems with the intermediary
- votes and matching votes to omnibus proxies is more
- 25 common in Canada with the U.S. brokers and then with

- 1 the Canadian brokers, it was more common on the U.S.
- 2 issuers.
- 3 The DTC omnibus proxies have been a
- 4 problem for as long as I can remember, and issuers do
- 5 not understand what it is or why it is important. The
- 6 U.S. rule is that the omnibus proxy needs to be
- 7 delivered to the issuer and they cannot deliver it to
- 8 the transfer agent, and they -- even the electronic
- 9 version, the issuer still has to give authorization to
- 10 the transfer agent each and every year in order to
- 11 access the electronic version.
- 12 This is something that the transfer
- agents did comment on in the recent SEC consultation
- 14 that came out late last year, that Rule 1788, which
- does require the DTC omnibus to go to the issuer, needs
- 16 to be changed, deleted, amended. Something needs to
- 17 happen to it. Given what's happening in the U.S. with
- 18 the recent announcement about the SEC chair stepping
- down, we don't know when any kind of rule changes are
- going to even occur at this point.
- 21 We do still have ongoing issues with
- 22 receiving the DTC omnibus proxy. It is something that
- 23 we track. You know, we don't even look at it as an
- 24 overvoting or because we don't believe that's what it
- is, and it's just missing documentation. So when we do

- our statistics, we do it separately. So we're not
- 2 actually reflecting it in the overvote numbers, but it
- does increase the number of meetings with problems
- 4 exponentially, and it is something that should be easy
- 5 to fix.
- 6 VICE-CHAIR VINGOE: Right. Any other
- 7 comment on the Canada/U.S. situation and the frictions
- 8 that it creates or the impediments to improvements that
- 9 might --
- 10 MR. MASSE: I will just add that as a
- 11 victim of the DTC omnibus proxy, I worked with our
- 12 transfer agent to get my hands on it and transfer it
- over to them. It is a little bit of a mystery, and
- it's not, even for the issuer who is entitled to it,
- 15 not always easy to figure out how to get your hands on
- the DTC omnibus proxy. A little bit of a spaghetti
- 17 mess, and every year, it seems different, so there's
- almost no benefit to understanding how you did it the
- 19 previous year.
- 20 VICE-CHAIR VINGOE: Well, hopefully,
- 21 we'll be able to make some progress with the SEC staff
- 22 on these issues as the project moves forward in the
- 23 future.
- 24 So the next area is the legal aspect of
- 25 it, the legal framework which I think primarily relates

- 1 to signatures and paperless processes and proxies. Are
- 2 there changes in securities law or corporate law that
- 3 are necessary for us to advance in the ways we've
- 4 discussed? And I think I'll start with Fred and then
- 5 Lara.
- 6 MR. DUGUAY: Certainly. I didn't think
- 7 I was going to say this this morning, but I'm
- 8 completely aligned with David on the matter more
- 9 broadly speaking to changes that need to be made in
- 10 corporate law, and more particularly, to fix the
- 11 complexities that are created by the distinctions
- 12 between registered shareholders and beneficial
- 13 shareholders.
- 14 What that creates is that under
- 15 corporate law, it assumes that shareholders still hold
- their shares directly, which we know and we have
- 17 statistics that were said this morning, 90 percent of
- 18 the time this is not the case, and the major problem is
- 19 that it treats any deviation from that direct ownership
- as a voluntary choice that's made by the shareholder
- 21 which, again, in reality, it's not the case. It's
- 22 not -- myself, if I'm opening an account tomorrow
- 23 morning and I want to buy shares of a company, I'm not
- 24 making a voluntary choice not to be a registered
- 25 shareholder.

1	The other issue in corporate law is
2	that it's internally inconsistent in respect to the
3	rights that beneficial holders have in some cases and
4	in others that they don't, such as requisitioning a
5	meeting, for example, or the right to dissent, and when
6	you look at the most recent proposed amendments to the
7	CBCA that were introduced in Bill C-25, they still do
8	not address these issues, despite the fact that the
9	last review that was undertaken for the CBCA in 2009
10	did point out that as significant issues. So there is,
11	again, this gap and this lack of, as David said,
12	bringing the corporate statute at least up-to-date to
13	recognize this as a fact, really.
14	When we talk about a paperless system,
15	really I think in terms of the objectives it should
16	achieve is promoting a direct relationship between the
17	shareholder and their shares that are voted and
18	received by the tabulator, but under the current
19	system, there's no direct relationship and as we've
20	explored, the only way to communicate these preferences
21	is through these layers of intermediaries. So what
22	that does is when you bring unnecessary complexity into
23	the system, you're going to lead to unnecessary
24	mistakes.
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There's a fascinating read from a

- decision from the Delaware courts earlier this year in
- 2 respect of T. Rowe Price losing their standing for a
- 3 right to dissent in respect of a buyout of Dell, and
- 4 it's completely fascinating because it explains really
- 5 all of the steps that T. Rowe Price had to make in
- 6 order to communicate their voting preferences through
- 7 their proxy advisory firms and up to the meeting and
- 8 because they had postponed the meeting three times, the
- 9 meeting had changed and the standing instruction was no
- 10 longer the case, and what that meant was the
- instruction to vote against, which was always the
- 12 standing instruction, wasn't fully reconciled and
- 13 received at the ultimate meeting, and I think that cost
- 14 T. Rowe Price \$300 million in terms of their right to
- 15 dissent. So that's unfortunate.
- I think in terms of, more broadly, in
- securities law, I think the comment I would make is,
- 18 you know, there should be an effort to revisit existing
- 19 rules and to look at them so that they're more
- 20 technology neutral, so that they can accommodate these
- 21 new technologies that we're speaking into that will
- 22 come, and another innovations that seek to promote
- 23 efficiency, accuracy and security in record-keeping.
- So, for example, if we look at the
- 25 Securities Act, you know, there are record-keeping

- 1 requirements that market participants have to follow,
- and, for example, market participants are required to
- 3 keep books, records and other documents that are
- 4 necessary for the proper recording of their business
- 5 transactions, and these books and records have to be
- 6 delivered to the Commission upon a compliance review in
- 7 the form in which they are kept.
- 8 So when we're speaking about seeing
- 9 these requirements, we're trying to -- the goal should
- 10 be to make it technology neutral, so that we don't
- 11 necessarily recognize paper almost as the default
- option when we're looking at record-keeping, but
- 13 recognizing the increased use and role of technology.
- 14 Lara spoke earlier in terms of, you
- 15 know, the issue of proxies and having it still a
- 16 physical signature. Well, that defaults into a paper
- 17 system and not a paperless system, so are there ways
- 18 that we can recognize electronic signatures in ways
- 19 that are still secure so that, you know, we can
- 20 eliminate that paper.
- VICE-CHAIR VINGOE: Lara, add to that?
- MS. DONALDSON: Just to add on:
- Obviously, electronic signatures, as we mentioned, are
- 24 a concern and then the consents in terms of e-delivery
- and moving to a paper process.

1 You know, I found it interesting that 2 they recently proposed a change to the OBCA requiring 3 issuers to add an e-mail address to their records. That was Bill 218, but there's nothing in there about 5 how the e-mail address is allowed to be used, so if 6 it's there, do we still need consent or would we be 7 allowed to use an e-mail if it's on our records, and 8 can we use it for electronic delivery, but then that 9 adds to additional sort of operational issues. 10 does that mean in terms of return mail? We know people 11 change their e-mail address a lot more than they change 12 their mailing address. So return two times? Is the 13 address shut down? Do you default to paper? You know, 14 how do you manage that kind of process as well? 15 There's also concern about spam filters 16 and other reasons that people may not receive an e-mail 17 as opposed to an actual physical mailing sitting in 18 their mailbox. 19 And then there's issues with the voting 20 as well. You know, as I mentioned earlier, transfer agents have worked to allow for electronic voting for 21 22 registered shareholders and novos [ph] where we're 23 allowed to do those mailings, but when you look at a 24 corporation trying to vote, we still look for indication of who has that authorization to actually 25

- 1 act and vote on behalf of that corporation, and often
- 2 that kind of authorization does come in a paper format
- 3 as well, so what would be needed in order to allow for
- 4 voting by corporation, estates, or other entities where
- 5 it's not necessarily a direct relationship.
- 6 VICE-CHAIR VINGOE: Thanks. So
- 7 we're -- time is passing, so I'm now going to get to
- 8 the next two questions, and stay generally on schedule.
- 9 The next question is, when you consider
- 10 the complexity involved in moving forward with
- 11 end-to-end reconciliation and the ability to make
- inquiry and paperless processes, you know, we as
- 13 regulators have had I think very useful involvement in
- developing the protocols and encouraging further
- development in the future, but with these potential
- 16 changes and improvements, given the complexity, do you
- 17 think there's the same role for the regulator in
- 18 facilitating these discussions and being directive as
- 19 appropriate in moving this area forward in a less
- 20 paper-based, more efficient manner beyond the
- 21 protocols. And for that question, I'll start actually
- 22 with Josh.
- MR. BEZONSKY: Thank you. So we
- 24 certainly think that there's a role for the regulators
- 25 to play. One thing that's come up and that is, of

- 1 course, important, I think we all acknowledge that, is
- 2 cost, and I just -- I'd like to put that in some
- 3 context because -- so we don't feel that investors
- 4 should bear the costs, and I think we have a very sound
- 5 reason for saying that. So, the shareholder right to
- 6 vote isn't a "nice to have". It's a fundamental right
- 7 that's afforded to investors. So we think it would be
- 8 strange to expect investors to bear the financial
- 9 responsibility for their rights to be affected. So I
- 10 did want to make that comment to you.
- 11 We feel that, ideally, the issuers
- should be looked to for certain of those costs. I
- found David's comments interesting about how we could
- 14 get to -- was it \$7,000 per issuer if proper allocation
- were to be devised?
- MR. MASSE: Actually, that, sorry,
- 17 that -- I'll explain what that calculation is.
- So I looked at the white paper, the
- 19 LVTS white paper from the Bank of Canada. I looked at
- 20 the cost of implementing that system, which is an EDI
- 21 system, which is the same thing you would implement
- 22 here, and I brought that current with the Bank of
- 23 Canada inflation calculator. You would, ideally, you
- 24 would prorate that, let's say, through the number of
- 25 shares listed in Canada. I didn't have that data, so

- 1 what I did is I took that cost and I divided it just on
- 2 a -- divided by the 3,500 public companies in Canada,
- 3 which is not a fair basis for the calculation, but
- 4 that's what yielded \$7,000.
- 5 So, and that would be unfair, be an
- 6 unfair burden on the small issuers, and it would be an
- 7 unfair advantage to large cap issuers, but, you know,
- 8 for somebody with, let's say -- well, it would be an
- 9 average, an average amount for issuers, but I mean,
- 10 that's where the pool, that's where the cost is.
- 11 And, you know, to your point saying
- 12 that investors shouldn't bear the cost, investors do
- bear the cost, right? Bear the cost indirectly because
- 14 they're paying brokerage fees and all types of
- 15 different fees for the current intermediated system,
- and it's necessary. I don't think -- there's no
- 17 proposal to get rid of the intermediated system. I
- think it's vital. It's a necessary component, right,
- just like Broadridge I think is a necessary component,
- 20 right. It's a necessary component to the system. I
- 21 don't think you'd want to eliminate any of the players
- or any of the silos or any of the stacks. What you
- want to do is figure out how to get the paper out.
- 24 That's really the key, and...
- 25 VICE-CHAIR VINGOE: It's got to be --

- 1 it's a potentially very difficult task for regulators
- 2 to actually address this, the type of allocation issue
- 3 that you're talking about, but of course, in the U.S.
- 4 with large-scale systems, they end up in that final
- 5 arbitral role if people can't reach agreement on
- 6 allocation. Fred, does that resonate?
- 7 MR. DUGUAY: Yeah. I would agree. I
- 8 think, you know, the question what is the role or do
- 9 regulators have a role is not the right question. The
- right question is, you know, how would the regulators
- 11 partner with the market participants on this, on this
- 12 initiative?
- 13 I feel, you know, the common theme that
- 14 came out a few weeks ago for those of us that attended
- Dialogue was that, you know, change and disruption is
- 16 coming, and it will come from the outside and the
- parallels that we're seeing in the financial services
- industry with the rise of the Internet, for example,
- in the '90s, I think from a regulatory perspective are
- 20 interesting parallels to be drawn in terms of, you
- 21 know, having the private sector lead on this because
- 22 the reality is that development of what's going to come
- 23 in the next three, five, in the next decade is going to
- 24 move faster than any underlying legal or regulatory
- 25 framework that we could put into place.

1 And, you know, in fact, this has been I 2 think recognized by IOSCO in terms of looking at what 3 are the principles that we can find common consensus on and put forward and then have the private sector and 5 the players come to an agreement on these principles 6 and experiment with new technologies in a way that can 7 make the system better. Ultimately, I think that's the 8 ultimate goal. 9 VICE-CHAIR VINGOE: So with that in mind, and actually, I'm thinking back to the OSC 10 11 Dialogue addressing FinTech and technology issues, is 12 there a potential in new technologies and distributed 13 ledgers, blockchain to actually have records that are 14 determinative across different participants in the 15 process through the use of blockchain or similar 16 technologies? I want to address that to Jeri. 17 MS. TROTTER: Sure. I should preface 18 by saying I am not an expert in blockchain, and so any 19 questions regarding the intricacies of blockchain, I 20 will come back to you with that. 21 So, but I think it is important to 22 communicate that Broadridge is looking at blockchain 23 for the proxy process. We've made a number of 24 investments in the most prominent blockchain

innovators, including Digital Asset Holdings, and I

25

- 1 know Blake Masters was speaking at the OSC Dialogue.
- 2 Really had some interesting comments about blockchain
- 3 and its -- in proxy.
- In May 2016, we joined the Hyperledger
- 5 Foundation, and this is a collaboration on blockchain
- 6 technology into the proxy process. We also acquired
- 7 technology assets of INVeSHARE entering into an
- 8 agreement to use those assets to develop blockchain
- 9 applications for the proxy business.
- 10 Recently, our CEO, Rich Daley,
- indicated in our latest earnings call that Broadridge
- 12 believes that blockchain offers three potential
- benefits to the proxy marketplace. First, it can
- increase efficiency by reducing the complexity of the
- 15 reconciliation process that exists today. Secondly, it
- 16 can increase security via encryption, and third, it can
- increase transparency around both.
- And Broadridge does intend and working
- on delivering an enhanced corporate governance,
- 20 enhanced corporate governance as we build out these
- 21 products and the framework over the longer term.
- 22 VICE-CHAIR VINGOE: Thank you. Any
- 23 other comments on the promise of, or lack of promise of
- 24 new technologies in aiding in this process? That's the
- 25 ultimate goal with what the issue is: Will there be a

- 1 technological solution that will allow even an
- 2 intermediary's ledgers to be reconciled more
- 3 effectively at record date as opposed to -- same
- 4 technology can be applied in many different aspects of
- 5 this process, but --
- 6 MR. MASSE: Grant, I'd like to say a
- 7 few words about blockchain.
- 8 VICE-CHAIR VINGOE: Okay.
- 9 MR. MASSE: As a result of experiences
- in a previous life, I do know a lot about encryption.
- 11 I do know a lot about that aspect of new technology.
- 12 The appeal of the -- first of all, the
- 13 fascination of the -- the current fascination of the
- 14 financial community, including regulators, with
- 15 blockchain is that it's a -- the source is fear. So
- 16 the blockchain has the ability to disintermediate even
- 17 people like central banks. So if you're a central bank
- and you rely on monetary policy as a lever to manage
- 19 the economy, you've got to be staying up nights
- 20 worrying about what blockchain is going to do to your
- 21 levers. So I think that's where the financial
- 22 community is looking at blockchain very, very
- 23 seriously.
- 24 Blockchain is a distributed ledger and
- 25 it lends itself very, very well to a discrete, tangible

- 1 value security. Payment is the obvious one, and
- 2 Bitcoin is the obvious current product in the
- 3 marketplace.
- 4 The problem with blockchain is that
- 5 right now, the only blockchain protocol that's
- 6 available, that's deployed is what they refer to as
- 7 proof of work. Now, proof of work, if you remember
- 8 that -- you have to ask yourself which ledger are you
- 9 going to translate into something like blockchain. It
- 10 would pretty much have to work security by security.
- 11 So let's say an issuer's common shares,
- let's say you had an issuer with 300 million common
- shares outstanding. You have to generate a blockchain
- 14 ledger for that. At the -- using a proof of work
- 15 algorithm, the cost currently would be in the vicinity
- of \$18 billion. If you were using Ontario Hydro rates
- 17 to generate 300 million tokens in a proof of work, in
- 18 the current proof of work algorithm, the cost would be
- 19 less. It would be \$8.6 billion, right.
- 20 So the blockchain people come back at
- 21 that and they say, "Oh, we're not going to do proof of
- work. We're going to do proof of stake." There's no
- 23 proof of stake system in the market right now. There's
- not going to be anything before 2017 through a theory.
- 25 If you use proof of stake, you get an order of

- 1 magnitude improvement in the cost, okay.
- 2 So the cost, let's say, for an issuer
- 3 with 300 million shares outstanding for a proof of
- 4 stake distributed ledger would drop dramatically.
- 5 You'd be looking at \$173,000 based on the same Ontario
- 6 Hydro kilowatt rate to run the processors to get that,
- 7 right.
- 8 VICE-CHAIR VINGOE: It shows how the
- 9 protocols will have to, and methods by which the
- 10 distributed ledger is calculated and used, will have to
- 11 evolve the --
- MR. MASSE: Correct.
- 13 VICE-CHAIR VINGOE: -- practicable.
- MR. MASSE: Correct. So what people
- 15 are doing is they're saying, well, we're not going to
- 16 use -- our distributed ledger is going to be a
- 17 permission distributed ledger. So it's not going to be
- 18 like Bitcoin. It's going to be managed by a small
- 19 handful of people based on private protocols and that
- 20 will reduce the cost further.
- 21 The issue there is that the benefit to
- 22 a distributed ledger is that it allows you to run a
- ledger in an environment where there's no trust.
- 24 That's the key, right. So if you're transferring,
- let's say, if you're buying drugs from a dealer in

- 1 Colombia, Bitcoin is really, really important because
- 2 there is no environment of trust, right, and it manages
- 3 to transfer the value in the absence of trust.
- 4 That is not the Canadian capital
- 5 markets, right. There's no absence of trust. I mean,
- 6 perhaps you guys know more than I do, but I don't think
- 7 there's an absence of trust in the Canadian capital
- 8 markets.
- 9 So when you're looking at a blockchain
- implementation, right, to avoid some of the blockchain
- 11 inherent problems associated with the tremendous cost
- of the distributed ledger, right, it's no better than a
- private database. It's subject to the same risks.
- 14 It's subject to the same IT and data risks as a private
- 15 database.
- So this blockchain debate and the
- fascination of the financial industry with blockchain,
- 18 first of all, it's not clear that there's an obvious
- 19 application, at least certainly not in the rise right
- 20 now of the proxy vote, number one, and number two,
- 21 there's no particular benefit, right, because you're
- 22 not getting anything really better than what you would
- have right now by using a database with EDI.
- 24 My last comment on this is that even if
- 25 somebody -- even if, let's say, Jeri, unbeknownst to me

- 1 has developed an exceedingly efficient blockchain
- 2 solution that Broadridge is about to deploy, right, the
- 3 issue there is you would still need normalized data
- 4 flows. You'll still have to do the work of normalizing
- 5 all the data flows because everyone, all the players,
- 6 everybody who touches the ledger would have to --
- 7 they'd be transmitting by machine, not faxes, not
- 8 letters, not phone calls, right? Be transmitting by
- 9 machine, so you still have to normalize. You have to
- define all data flows, you've got to normalize them,
- 11 right, so that work is a sine qua non of any paperless
- 12 approach.
- 13 VICE-CHAIR VINGOE: So I think we'll
- 14 need to follow that closely to the emerging technology
- and there may be new facets of it that may make it
- integral to what develops in the future, but it
- 17 requires observation. One question.
- 18 MR. VERBEETEN: Russell Verbeeten. I'm
- 19 from a company called Consensys. We do a lot of work
- on the theory of blockchain. Definitely just a few
- 21 comments on the state of the networks.
- So yes, proof of work is, on the
- 23 Bitcoin, blockchain, those numbers are true.
- 24 Scaleability will be achieved not only through
- 25 consortium chains, these permission chains, and not

- only through their interoperation with public networks
- 2 that may continue to operate on a proof of work system,
- 3 but also through other scaleability infrastructure
- 4 that's already being worked on. Things like stake
- 5 channels, for instance. We can get -- we can basically
- 6 mirror the security of a public network running other
- 7 approved or Consensys algorithm, proof of stake,
- 8 Consensys algorithm, but overlay these state channels,
- 9 which are basically off-chain transaction systems that
- 10 sync up with the main chain every so often. So you can
- 11 get high throughput on security tradings or proxy
- votes, for instance, but they're always reconciled
- 13 cryptographically.
- 14 There is, actually, much more security
- in a blockchain system even in comparison between a
- 16 database and private network. A database's
- architecture is one where you basically have all this
- 18 GUI data and this thing that's protected with this wall
- 19 around it like a firewall, whereas a blockchain system,
- 20 even in a consortium context or private context,
- 21 there's the security kind of at every layer of the
- 22 system, kind of on a granular level.
- 23 So I agree with most of what you're
- 24 saying except for the last point where you say that
- 25 there's a similar sort of security risk. I think what

- 1 we're actually talking about is fundamental, a
- 2 fundamentally new database architecture, new database
- 3 technology that is more secure. It's got a more secure
- 4 nature.
- 5 MR. MASSE: And I agree with that.
- 6 Clearly, it's true because falsifying a blockchain
- 7 ledger is a huge amount of work and when you look at
- 8 the cost benefit of doing -- of mounting the attack, it
- 9 doesn't make any sense, and it could work in an
- 10 environment where there's less, perhaps less trust than
- 11 you would like, or you can deliver more trust than you
- 12 currently have, right, but I think that the issue there
- is -- what we're really talking about is what the
- 14 database looks like, and let's say if --
- 15 VICE-CHAIR VINGOE: David, I think
- we're going to have to --
- MR. MASSE: Yes, that's fine.
- 18 VICE-CHAIR VINGOE: Actually, the
- 19 blockchain issue is fascinating and could continue
- 20 indefinitely, but I know --
- MR. DUGUAY: That's the next
- 22 roundtable.
- 23 VICE-CHAIR VINGOE: The next
- 24 roundtable. It's for discussion privately amongst us
- 25 at the end of this.

1	So I want to thank our panelists. I
2	hope it's been a useful presentation. It's certainly
3	been for us to hear everyone's viewpoint on the
4	protocols and the future.
5	So I'd like to extend my thanks again
6	to the panelists and note as well that a transcript is
7	going to be available, and I think this could be the
8	beginning of dialogue that may go in many different
9	directions. So thank you to everyone.
10	Applause
11	VICE-CHAIR KOWAL: I think we'll wrap
12	it up there. Thanks, everyone, for coming out. We've
13	made a lot of progress, and we still have a long way to
14	go, so stay tuned, and I'm sure we'll be having another
15	roundtable at some point.
16	Whereupon the roundtable adjourned at 11:07 a.m.
17	
18	I HEREBY CERTIFY THE FOREGOING
19	to be a true and accurate
20	transcription of my shorthand notes
21	to the best of my skill and ability.
22	
23	Beverley Killen, CSR
24	Computer-Aided Transcription
25	